

## MACKENZIE VALLEY ENVIRONMENTAL IMPACT AND REVIEW BOARD

EA14314-01: Jay Project,

Dominion Diamond

Public Hearing

Mackenzie Valley Review Panel:

Chairperson Joanne Deneron

Board Member Kirby Marshall

Board Member Yvonne Doolittle

Board Member James Wah-Shee

Board Member Bertha Norwegian

Board Member John Curran

HELD AT:



Yellowknife, NT

September 14, 2015

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5	Simon Toogood	)	
6	Ruari Carthew	)	
7	Chris Rose	)	
8	Brett Wheler	)	
9	Stacey Menzies	)	
10	Kate Mansfield	)	
11	Catherine McManus	)	
12	John Donihee	)Counsel	
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15	Elliot Holland	)	
16	Gaeleen MacPherson	)	
17	Richard Bargery	)	
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11
   --- Upon commencing at 8:47 a.m.
 2
 3
                   THE CHAIRPERSON: Good morning,
   everyone. My name is Joanne Deneron, and I am the
  chair of the Mackenzie Valley Environmental Impact
   Review Board. Welcome to the public hearing for the
 7
  Jay Project.
                   Before we begin, I would like to
 8
   acknowledge that we are holding this hearing in the
   traditional territory of the Yellowknives Dene. We
10
11
   will begin this opening with a prayer from Chief
12
   Sangris.
13
14
                        (OPENING PRAYER)
15
                   THE CHAIRPERSON: I will now invited
16
17
   Chief Ed Sangris, if he would like to come to the
18
   table, of the Yellowknives Dene First Nation, to make
19
   some opening remarks.
20
21
   OPENING REMARKS BY CHIEF EDWARD SANGRIS:
2.2
                   CHIEF EDWARD SANGRIS: Good morning,
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23 everybody. I don't usually talk to -- with people

24 sitting by the back, but that's okay. Yeah, good

25 morning. My name is Chief Edward Sangris, of the

- 1 Yellowknife Dene First Nations. Welcome to our
- 2 traditional territory which we call Chief Drygeese
- 3 Territory. It's with -- within the Tlicho region.
- The Diamond Mines are -- Dominion
- 5 Diamond Jay Project sits on the north side of Chief
- 6 Drygeese Territory. When our ancestors made treaty in
- 7 1900 they said, As long as the sun rises, the river
- 8 flows, and the grass grows, to allow people to work on
- 9 our land. And they also gave us that message in that
- 10 saying. We have to ensure, as Dene, that we look
- 11 after the land.
- 12 When they made that statement, they
- 13 were also telling us, as Dene, to look after our land
- 14 for future generations. When they say, As long as the
- 15 sun rises, they were also telling us to look after the
- 16 air of our land. And when they say, The river flows,
- 17 they were telling us to ensure that our waters are
- 18 pristine. And when they say, The grass grows, they
- 19 were telling us to look after our land, our wildlife.
- These are the responsibilities that we
- 21 have to carry on onto our future generations. We need
- 22 to ensure that all industries are in compliance with
- 23 those understanding and how we were told to look after
- 24 our land by our ancestors.
- The industry and the government have to

- 1 be accountable. And we as Dene also have to be
- 2 accountable to our future generations. That is why we
- 3 participate in these hearings, to ensure that
- 4 everything is the way our ancestors have instructed us
- 5 to look after our land.
- 6 So with these proceedings, I hope the
- 7 industry and the government keeps the message in bac -
- 8 in back of their mind when they discuss the very
- 9 important issue that are pertaining to the land. We
- 10 as leaders have to walk the fine line between the
- 11 environment and the economy. And that's evidence by
- 12 the few years. We have to find a way to really
- 13 accommodate the things that we as Dene thrive on, our
- 14 culture and our tradition.
- 15 And as the Elders said in their prayer,
- 16 we hope these discussions -- he asked the Creator to
- 17 help each and every one of you in these discussions,
- 18 because it's important what we leave behind for our
- 19 future generations. And he also mentioned that those
- 20 who have travelled a long ways, they have a safe
- 21 journey home. That's how our Dene laws. We follow
- 22 the Dene -- Dene laws to have one (1) -- each and
- 23 every one of us on this earth.
- 24 With that, I'd like to thank each and
- 25 one of you for being here and to have a meaningful

- 1 dialogue for the next two (2) or three (3) days. Masi
- 2 cho.

- 4 OPENING REMARKS THE CHAIRPERSON:
- 5 THE CHAIRPERSON: Masi. Masi, Chief
- 6 Sangris.
- 7 We are here today to listen to your
- 8 views about the potential impacts of the proposed Jay
- 9 Project at the Ekati Diamond Mine. The developer is
- 10 Dominion Diamond Ekati Corporation, or Dominion.
- 11 For those requiring translation, there
- 12 are receivers just at the front door when you came in,
- 13 with the English channel on channel 2, Chipewyan on
- 14 channel 4. Tlicho Weledeh on channel 5. The washrooms
- 15 are just out the main door in the far corner across
- 16 the hall and the emergency exits are through either
- 17 door at the side of the -- the door that you just
- 18 came, as indicated by the signs.
- 19 For the projection and location and
- 20 purpose, the Jay pipe is located at Lac du Sauvage,
- 21 about 25 kilometres southeast of the existing Ekati
- 22 mine processing plant. The Ekati mine is about 300
- 23 kilometres northeast of Yellowknife. The Jay Project
- 24 is an expansion of the Ekati Diamond Mine. The
- 25 Developer proposes to build a dike in Lac du Sauvage.

- 1 Inside this, the Developer proposes to dig an open pit
- 2 to extract ore containing diamonds from a kimberlite
- 3 pipe. The ore will be transported in trucks along the
- 4 proposed Jay Road and existing Misery haul road. The
- 5 Developer will mill the ore at the existing Ekati
- 6 processing site.
- 7 The Developer wants to build a waste
- 8 rock storage area on land next to Lac du Sauvage, near
- 9 the Jay pit. Fine processed kimberlite from the mill
- 10 will be backfilled into the mined out Koala and Panda
- 11 pits at the main Ekati site. If the Jay Project is
- 12 approved, it will keep the mine operating for an
- 13 additional ten (10) years.
- 14 The Review Board's mandate. The Review
- 15 Board is a co-management body established by Part 5 of
- 16 the Mackenzie Valley Resource Management Act. It is
- 17 the main instrument for the environmental assessment
- 18 in the Mackenzie Valley. Board members are
- 19 northerners nominated by First Nation organizations,
- 20 by the Tlicho, territorial, and federal governments.
- 21 The Review Board makes its decisions by consensus.
- 22 Our goal is to make decisions that will protect the
- 23 environment, including the social, economic, and
- 24 cultural well-being of all residents of the Mackenzie
- 25 Valley now, and for future generations.

- 1 Reason for referral to the
- 2 environmental assessment. Dominion submitted
- 3 applications for what was then called the Jay-Cardinal
- 4 Project to the Wek'eezhii Land and Water Board on
- 5 October 2013. The Jay-Cardinal Project involved
- 6 mining two (2) open pits in Lac du Sauvage. During
- 7 preliminary screening, the Jay-Cardinal Project was
- 8 referred to the Review Board for environmental
- 9 assessment by Aboriginal Affairs and Northern
- 10 Development Canada on November 21st, 2013. In its
- 11 referral, Aboriginal Affairs and Northern Development
- 12 Canada said given the scale, scope, and magnitude of
- 13 the project, that the potential for impacts to water
- 14 quality and quantity -- the proposal might have a
- 15 significant adverse impact on the environment.
- 16 The environmental assessment process
- 17 steps to date. The Review Board parties and Dominion
- 18 have worked together on a number of steps in the
- 19 environmental assessment that has led us to this
- 20 hearing. In November 2013, the Jay-Cardinal Project
- 21 was referred to environmental assessment. In January
- 22 2014, the Review Board conducted issues scoping
- 23 meetings in Yellowknife, Behchoko, and Lutsel K'e. In
- 24 June, Dominion revised its project description to
- 25 remove the Cardinal pit from the project. The revised

- 1 to scope of development includes mining of only one
- 2 (1) pit, and because of this, the project was re-named
- 3 the Jay Project.
- 4 On November 6, 2014, Dominion submitted
- 5 its developer's assessment report. Since then, the
- 6 Review Board has conducted an adequacy review of that
- 7 report. There have been two (2) rounds of formal
- 8 written Information Requests, and a technical session
- 9 in Yellowknife. Dominion has hosted workshops on
- 10 management plans for caribou, wildlife, air quality,
- 11 aquatic effects, waste rock, and wastewater.
- 12 Based on all these reports, parties
- 13 submitted technical reports and traditional knowledge
- 14 reports at the end of July and in August of this year.
- The scope of development. The Jay
- 16 Project would extend the life of the Ekati Diamond
- 17 Mine from 2019 to 2030. As I mentioned, the project
- 18 will use many of the existing facilities at Ekati, and
- 19 will also require the construction of new structures.
- 20 Dominion will describe the Jay Project and the scope
- 21 of the development in more detail during its
- 22 presentation later this morning.
- 23 The filing of materials prior to the
- 24 hearing. In addition to the materials filed by
- 25 Dominion, the Review Board has received techo --

- 1 technical reports from the Independent Monitoring
- 2 Agency, the Government of the Northwest Territories,
- 3 the Yellowknives Dene First Nation, Lutsel K'e Dene
- 4 First Nation, Tlicho Government, Environment Canada,
- 5 Fisheries and Oceans Canada, North Slave Metis
- 6 Alliance, Deninu Kue First Nations, Diavik Diamonds
- 7 Inc., and Transport Canada. The Tlicho Government and
- 8 Dene -- Yellowknives Dene also filed traditional
- 9 knowledge reports.
- 10 Our hearing procedure today. This is a
- 11 formal public hearing. The Review Board is holding
- 12 this public hearing to directly hear the views and
- 13 opinions of parties and Dominion, about the potential
- 14 impacts of the Jay Project. And here is how we'll
- 15 proceed.
- 16 Dominion Diamond will introduce its
- 17 representatives and present its project description
- 18 and its opinion on the potential impacts of the Jay
- 19 Project on the environment and people. This will
- 20 include the predicted impacts on social, economic,
- 21 cultural, and environmental values.
- 22 All parties will have the opportunity
- 23 for questioning after presentations. For
- 24 presentations from other parties, Dominion will ask
- 25 questions last. There may be questions from the

- 1 Review Board staff, as well as the Review Board
- 2 members.
- 3 Parties will briefly introduce their
- 4 team at the beginning of questioning, and may do so
- 5 again in the following days if their representatives
- 6 change as the hearing's topic change. Parties should
- 7 be prepared to keep their question -- questioning
- 8 after presentations within the timeline set out on the
- 9 agenda.
- 10 Presentations by parties are a summary
- 11 of technical reports. The Review Board members are
- 12 familiar with your technical reports, so your
- 13 presentation should focus on the key points and
- 14 priorities.
- I have a few additional comments on
- 16 today's proceedings that I hope will help to make
- 17 things work more smoothly. We have limited time, and
- 18 the Review Board is committed to hearing what everyone
- 19 has to say. An agenda for the hearing is available at
- 20 the door where you came in. During the pre-hearing
- 21 conference, parties estimated the time requirements
- 22 for presentations and questioning at these hearings.
- 23 We have made every effort to meet those requests, but
- 24 time is limited.
- 25 I ask that everyone respect the time

- 1 requirements of other parties during presentations and
- 2 questioning, and to use their time productively.
- 3 Presenters will be timed and given five (5) minute
- 4 warnings. The staff can demonstrate that warning.
- 5 Have they got the cards there? They will hold up
- 6 cards to -- to let the presenters know, You've got
- 7 five (5) minutes.
- 8 Please be advised that when your time
- 9 is up, you may be interrupted, so keeping to your
- 10 allotted time is important to make sure that everyone
- 11 gets their fair chance to be heard. The Board is
- 12 committed to fairness.
- The Review Board will be producing an
- 14 official transcript of the hearings, and the
- 15 transcript will likely be available on the Review
- 16 Board's public registry for the Jay Project the day
- 17 following each hear -- each hearing.
- 18 Parties will be invited to ask
- 19 questions in turn after each presentation, and the
- 20 presenter will be asked to respond to the question.
- 21 The order of questioning will follow the list on the
- 22 Intervenors shown on page 2 of the agenda.
- 23 After questions from parties, I will
- 24 invite questions of staff, counsel, and the Review
- 25 Board members. I will also ask those responding to

- 1 the questions to be direct and helpful in their
- 2 responses. All questions and answers are permitted at
- 3 the discretion of the Chair, but once a line of
- 4 questions is initiated, I will allow the parties to
- 5 question one another directly rather than approving
- 6 every question. Be advised, however, that I will
- 7 intervene if the relevance or the appropriateness of a
- 8 question is not clear to me.
- 9 If Dominion or a party needs more than
- 10 a few moments to caucus time prior to responding to a
- 11 question, I may ask for it to be answered later in
- 12 writing as a formal undertaking. I want to be sure
- 13 that valuable hearing time is spent efficiently.
- 14 Dominion will give its presentation
- 15 first this morning. After, parties will ask
- 16 questions. The order of questioning after each --
- 17 each presentation is as follows: the Independent
- 18 Environmental Monitoring Agency, the Government of the
- 19 Northwest Territories, Yellowknives Dene First Nation,
- 20 Lutsel K'e Dene First Nation, Tlicho Government,
- 21 Environment Canada, Fisheries and Oceans Canada, North
- 22 Slave Metis Alliance, Deninu Kue First Nation, Diavik
- 23 Diamond Mines Inc., Fort Resolution Metis Council,
- 24 Transport Canada, Dominion, Review Board staff and
- 25 counsel, and Review Board members.

1 The Fort Resolution Metis Counsel is a

- 2 party to the Jay Project but did not submit a
- 3 technical report or a presentation. Since the Fort
- 4 Resolution Metis Council is an official party, it can
- 5 question along with other parties and may speak
- 6 directly to the Review Board during the public comment
- 7 period.
- 8 Please use a microphone for all
- 9 questions and responses so that everyone, including
- 10 the transcriber, can hear you clearly. Please state
- 11 your name before you speak, and please remember to
- 12 speak at a pace that will allow our translators to
- 13 keep up.
- The public comment period. Members of
- 15 the public are invited to attend and to speak to the
- 16 Review Board during the public comment period this
- 17 evening starting at 6:00 p.m. and again on Tuesday and
- 18 Wednesday starting at 4:30 in the afternoon. Members
- 19 of the public are welcome to present their views
- 20 directly to the Review Board, but may not ask
- 21 questions of Dominion or parties.
- 22 Members of the public may also submit
- 23 comments in writing to the Review Board until the
- 24 public record is closed. If you wish to speak during
- 25 this time, please say so to the Board staff at the

- 1 table -- front table where you walked in. They will
- 2 compile a list. I will call the names of the people
- 3 from this list during the public comment period.
- 4 Our hearing schedule. This public
- 5 hearing takes place today from 8:30 to 5:00 p.m. and
- 6 the time for public comments starts at 6:00 p.m.
- 7 Tomorrow, the hearing will continue in this room from
- 8 8:30 through 4:30, and the opportunity for public
- 9 comments will continue from 4:30 to 5:30 tomorrow
- 10 afternoon.
- 11 On Wednesday September 16th, the
- 12 hearing will resume at the Tree of Peace. Once again,
- 13 the hearing will begin at 8:30 and continue to 4:30,
- 14 when the public will be granted a final opportunity to
- 15 comment. I will close the formal Yellowknife hearings
- 16 on Wednesday September 16th at 5:00 p.m. or earlier.
- 17 We will have health breaks over the
- 18 next three (3) days in the morning and afternoons as
- 19 well as a break for lunch from 12:00 noon to 1:00 p.m.
- 20 A dinner break will occur from 5:00 to 6:00 p.m.
- 21 today, followed by public comments. Neither lunch nor
- 22 dinner is provided, so you are on your own.
- 23 Please, remember that at all times are
- 24 ultimately at the discretion of the chair, and may be
- 25 changed to respond to the issues as they arise.

- 1 At this time, I would like to introduce
- 2 our Board members, and then to introduce staff and
- 3 counsel. Board members are: John Curran, Bertha
- 4 Norwegian, Kirby Marshall, Yvonne Doolittle, and James
- 5 Wah-Shee. And myself, as I've said, I'm Joanne
- 6 Deneron, the Chairperson.
- 7 Our staff is Mark Cliffe-Phillips, our
- 8 executive director; John Donihee, our counsel; Chuck
- 9 Hubert, EA officer and EA lead for this project.
- 10 Their hands have to go higher. We can hardly see you.
- 11 Sachi De Souza, EA officer and EA lead -- co-lead for
- 12 this project; Ruari Carthew, senior EA officer; Kate
- 13 Mansfield, EA officer; Simon Too-Good, senior EA
- 14 officer; Bret Wheler, senior policy advisor; Cris
- 15 Rose, policy advisor; Stacey Menzies is -- I think
- 16 she's at the front door over there. There she is.
- 17 Logistics and planning officer. And Catherine
- 18 McManus, logistical support, over by the door.
- 19 In conclusion, we want to understand
- 20 what you think about the potential impacts of the Jay
- 21 Project. We need you to clearly share your views on
- 22 the potential impacts from the project on the
- 23 environmental, social, economic, and cultural values.
- 24 The Review Board also asks you to present your views,
- 25 and the opinions on the significance of these

- 1 potential impacts.
- 2 After the hearings, the Review Board
- 3 will fully consider these views while it is
- 4 deliberating on its decision in this environmental
- 5 assessment. Once that decision is made, the Review
- 6 Board will prepare a report of environmental
- 7 assessment that describes the reasons for its
- 8 decision, and will submit it to the GNWT Minister of
- 9 Lands.
- 10 The subjects that we will hear about
- 11 over the next several days are important to the
- 12 residence of the McKenzie Valley. You are all aware
- 13 of the latest caribou population estimates, which have
- 14 been added to our public record. These underscore the
- 15 seriousness of the Board's responsibilities. We will
- 16 make every effort to listen to you carefully to get
- 17 the information we need, and to make the best
- 18 decisions possible in this environmental assessment.
- 19 We also have a ruling in regards to a
- 20 late submission document that was presented yesterday,
- 21 and the Board met and has made a decision on that
- 22 ruling. Having carefully considered IEMA's
- 23 submission, it is the Board's view that the rationale
- 24 provided by IEMA for the late filing of the evidence
- 25 is not sufficient to warn an exception to the Board's

- 1 established work plan, deadlines, and procedures
- 2 already established for the Ekati Jay Project EA
- 3 proceeding. In the Board's opinion, acceptance of
- 4 IEMA's late submission would prejudice DD -- DDEC, and
- 5 the IEMA submissions do not clearly indicate any real
- 6 benefit that would result from admission of this new
- 7 evidence. The Board thanks the parties for the --
- 8 that submission related to the issue.
- 9 I will now ask Dominion Diamond to
- 10 brief -- please, briefly introduce its representatives
- 11 for today, and to begin your presentation. Masi.

- 13 PRESENTATION BY DOMINION DIAMOND RE. SOCIO-ECONOMICS,
- 14 AIR/CLIMATE, AND OTHER OUTSTANDING ISSUES:
- MR. BRENDAN BELL: Madam Chair, Board
- 16 members, Board staff, fellow Northerners, it's a
- 17 pleasure to be here today. I'm Brendan Bell, the
- 18 chief executive with Dominion Diamond, and I'll
- 19 introduce the -- the team here me -- with me at -- at
- 20 the table: Gaeleen MacPherson with Dominion, Richard
- 21 Bargery, Elliot Holland, Claudine Lee, and Patrick
- 22 Duffy. I've also got Bob Overvold. I think he's
- 23 probably hiding somewhere in the back of the room
- 24 preparing to ask me questions. There you are, Bobby.
- 25 Thank you. I -- I'm mindful that -- that we are on

- 1 the clock, and -- and please do flag me if -- if we're
- 2 going long. I would also say if we're -- if we're
- 3 going too quickly, if -- please if you can get my
- 4 attention, and we'll slow down for -- for translation.
- 5 It is a pleasure to be with you today
- 6 for the public hearings on the Jay Project. For our
- 7 company and, we believe, for the Northwest Territories
- 8 this marks an exciting and important milestone. First
- 9 of all, on behalf of Dominion Diamond I would like to
- 10 thank the Review Board, its staff, and all of the
- 11 parties for their efforts over the past two (2) years
- 12 to get to this point in the environmental assessment.
- 13 Our team looks forward to working with you to address
- 14 outstanding issues and questions.
- 15 Dominion Diamond purchased the Ekati
- 16 mine in April of 2013. We did so with the express
- 17 purpose of extending the life of Ekati beyond the
- 18 expected closure in 2019, by mining the Jay and
- 19 Cardinal pipes. The former owners of the mine decided
- 20 not to proceed with the development of Jay and
- 21 Cardinal, because they did not believe that they could
- 22 do so economically given that the diamond value is
- 23 significantly lower than the initial Ekati pipes.
- 24 We disagree. We feel strongly that
- 25 there is a way to develop this project on an economic

- 1 basis given that the infrastructure of the mine
- 2 already exists. The project would allow Dominion
- 3 Diamond to create new opportunities at the Ekati site,
- 4 including revisiting the mining of known pipes such as
- 5 Lynx and Sable. I'm pleased to note that last week
- 6 Dominion Diamond announced a positive preliminary
- 7 economic assessment for the Sable Project. Dominion
- 8 Diamond views the Jay Project as a key that could
- 9 potentially unlock additional long-term opportunities
- 10 at the Ekati mine, by also looking for new yet
- 11 undiscovered kimberlite pipes.
- 12 Dominion Diamond's commitment to the
- 13 Northwest Territories is more than just words. Our
- 14 company has gone all in on the north, and on this
- 15 project. Since purchasing the Ekati mine two and a
- 16 half (2 1/2) years ago, we have created a northern
- 17 mining company, traded on the Toronto and New York
- 18 Stock Exchanges, but very much headquartered in
- 19 Yellowknife.
- 20 Recently we moved much of our sorting
- 21 and valuation operations to Yellowknife as well. Our
- 22 senior management team lives and works in the
- 23 Northwest Territories. We are building a truly
- 24 northern team that includes the heads of our
- 25 departments, long-term northerners as I've mentions --

- 1 mentioned, such as Bob Overvold and Gaeleen MacPherson
- 2 here with me today.
- 3 We've also moved aggressively to build
- 4 a strong northern workforce at the Ekati mine, and
- 5 have explained the initiatives we have taken to do
- 6 this in response to Information Requests in this
- 7 process. One (1) of the more challenging initiatives
- 8 was to cancel the southern charter, and fly workers
- 9 only from designated NWT communities, and from
- 10 Kugluktuk to the mine site.
- 11 As a result of our efforts over the
- 12 past two (2) years, I'm pleased to say that 64 percent
- 13 of our direct employees in 2014 were from the north.
- 14 We're also working with our contractors, most of whom
- 15 are northern and Aboriginal owned companies, by
- 16 building incentives into contracts to help them
- 17 increase their northern numbers.
- 18 The extension of the Ekati mine is of
- 19 critical importance, not just to our company, but to
- 20 the Northwest Territories. Dominion Diamond currently
- 21 employs more northern and more Aboriginal people than
- 22 any other northern company. And we spend more than a
- 23 quarter of a billion dollars annually with northern
- 24 companies.
- 25 During the life of the Jay Project

- 1 Dominion Diamond expects to contribute over \$6 billion
- 2 to the GDP of the NWT, and to generate over \$270
- 3 million in direct corporate taxes payable to the
- 4 territory.
- 5 The Jay Project will also see Dominion
- 6 Diamond continue to provide specific benefits and
- 7 define hiring and contracting benefits to our five (5)
- 8 IBA communities. For the NWT as a whole, the Jay
- 9 Project serves to soften the adverse economic and
- 10 population effects of the closures of other operating
- 11 mines. In short, Dominion Diamond believes that there
- 12 will be a significant effect on the economy and
- 13 population of the Northwest Territories if the Jay
- 14 Project does not proceed.
- 15 I've spoken quite a bit about how the -
- 16 this project will be critical to the economy of the
- 17 north. But it's equally important to point out that
- 18 this is a project that is responsibly designed both
- 19 socially and environmentally. Our company takes very
- 20 seriously our responsibility to manage our current
- 21 operations and to undertake the Jay Project in an
- 22 environmentally responsible manner.
- 23 We have worked with all the parties
- 24 over the past two (2) years and undertaken extensive
- 25 engagement with regulators, communities to listen and

- 1 respond to questions and concerns. We will speak
- 2 about some of those specific questions over the next
- 3 few days, but I want to highlight a few ways that we
- 4 have been responsive to issues raised.
- 5 I will start with the decision we made
- 6 in the spring of 2014 to mine the Jay pipe only and
- 7 remove the Cardinal pipe from the project entirely.
- 8 This decision was taken in response to community
- 9 concerns and requests that we look at alternative
- 10 options for the project that would reduce the overall
- 11 footprint and the potential environmental impacts on
- 12 water quality, on fish, and particularly on caribou.
- 13 As a northern company, Dominion Diamond
- 14 also recognizes that this discussion comes at a very
- 15 sensitive time given the new survey results last week
- 16 regarding the Bathurst caribou herd. That news
- 17 underlines the importance that each industrial
- 18 development meet extremely high standards in terms of
- 19 its impact.
- 20 An important part of our work on
- 21 designing the Jay Project is the extensive engagement
- 22 that we have undertaken and will continue to undertake
- 23 through site visits, community meetings, and workshops
- 24 with communities and regulators. Engagement on the
- 25 Jay Project has directly resulted in the new Ekati

- 1 Mine caribou road mitig -- mitigation plan, which
- 2 advances our existing mitigation measures in ways that
- 3 further reduce risks to caribou.
- 4 While we believe we have heard the
- 5 concerns of parties concerning the protection of
- 6 caribou, we also recognize our larger responsibility
- 7 to contribute to the work on the GNWT and Aboriginal
- 8 governments on management and protection of the entire
- 9 herd. We look forward to discussing this issue
- 10 further tomorrow.
- In summary, we are pleased with the
- 12 progress made in addressing the issues raised by
- 13 parties to the Jay Environmental Assessment to date.
- 14 There were a number of further recommendations in the
- 15 technical reports. We look forward to working with
- 16 all the parties and the Board over the coming days to
- 17 discuss these recommendations.
- 18 I will now ask Elliot Holland, our Vice
- 19 President for the Jay Project, to continue our
- 20 presentation. Thank you.
- 21 MR. ELLIOT HOLLAND: Thank you,
- 22 Brendan. I'm going to provide a very quick overview
- 23 given that most of the people in this room are
- 24 familiar with the project. The Jay Project is located
- 25 on Lac du Sauvage, about 25 kilometres from the main

- 1 Ekati site, and 7 kilometres northeast of the Misery
- 2 pit operations.
- 3 The project will include an open pit, a
- 4 waste rock pile, and approximately 7 kilometres of
- 5 roads and related infrastructure. In the presentation
- 6 we filed with the Review Board we provided a number of
- 7 slides that showed the various stages of the project
- 8 for quick reference during the hearings.
- 9 However, given the number of issues,
- 10 parties, and presentations we have today, I'm not
- 11 going to speak to the slides, but they are available
- 12 for use to assist the parties today.
- In addition to the new infrastructure
- 14 at the site of the Jay Project that I just outlined,
- 15 it is important to point out that this project is an
- 16 extension of the current Ekati Mine and will utilize
- 17 existing infrastructure, such as the current camp,
- 18 airstrip, and process plant.
- 19 As importantly, progressive reclamation
- 20 of existing areas, such as the Long Lake Containment
- 21 Facility, can be conducted during Jay Project
- 22 operations. Dominion has worked hard to engage with
- 23 parties throughout this process, to address their
- 24 questions, concerns, and recommendations.
- 25 During previous phases of the process,

- 1 we responded to almost six hundred (600) Information
- 2 Requests, held workshops on specific issues with all
- 3 the parties, met individually with many of the parties
- 4 to address their concerns and made additional
- 5 commitments in a variety of areas.
- 6 As Brendan noted in his opening
- 7 remarks, during the technical report stage, there were
- 8 ninety-three (93) recommendations from the parties
- 9 that are applicable to Dominion, and I am pleased to
- 10 report that we have agreed fully with forty-six (46)
- 11 of these recommendations, or roughly half. We've also
- 12 agreed, in part, to another twenty-six (26)
- 13 recommendations. Many of the remaining twenty-one
- 14 (21) recommendations are similar in nature, so the
- 15 number of issues to be addressed during this hearing
- 16 are quite focussed.
- 17 In addition to the written responses
- 18 already provided, we look forward to reviewing the
- 19 remaining issues during these proceedings and
- 20 providing any final information that the Review Board
- 21 may need.
- 22 There were a number of recommendations
- 23 in the technical reports related to engineering
- 24 aspects of the project that we will address today. To
- 25 begin with, there were recommendations from the

- 1 Tlicho, Lutsel K'e Dene First Nation, and IEMA related
- 2 to the waste rock storage area and the associated
- 3 management plan.
- 4 Dominion concurs with the
- 5 recommendations to seek input from the Tlicho Elders
- 6 and representatives of other communities. During the
- 7 permitting process, following project approval,
- 8 Dominion Diamond will incorporate the Jay Project into
- 9 the waste rock and ore storage management plan, which
- 10 will include a final design for the waste rock storage
- 11 area.
- 12 There were also questions related to
- 13 the management of lake bed sediments raised by Lutsel
- 14 K'e Dene First Nation and IEMA. Mercury is not
- 15 anticipated to be a water quality issue as a result of
- 16 the seepage from the waste rock storage area. We will
- 17 provide additional details on the question of seepage
- 18 during the day 3 discussion on aquatics.
- 19 With respect to the design,
- 20 construction, and operation activities associated with
- 21 the Jay waste rock storage area, Dominion will provide
- 22 a detailed design report and an updated version of the
- 23 waste rock and ore storage management plan during the
- 24 permitting process.
- 25 This slide provides further clarity on

- 1 how we intend to construct containment cells for
- 2 sediment storage within the waste rock storage area.
- 3 The dark orange colour represents the containment berm
- 4 and the lighter colour represents the sediments. The
- 5 potential quarry is shown as a hatched area. As I
- 6 noted in the previous slide, the detailed design will
- 7 be provided during the permitting process.
- 8 This slide shows the cell construction
- 9 in cross-section. There were a number of
- 10 recommendations related to the selection of the Jay
- 11 Road route. Dominion disagrees with the
- 12 recommendations to use Alternative 4 for the Jay road
- 13 for a number of reasons. Alternative 4 was first
- 14 raised during the technical sessions in April. As an
- 15 undertaking from these sessions, Dominion assessed
- 16 Alternative 4 based on technical, economic,
- 17 environmental, and social considerations in the same
- 18 manner as the assessment of the initial three (3)
- 19 routes.
- 20 Alternative 4 was shown to be less
- 21 desirable. Alternative 4 is a longer route resulting
- 22 in negative environmental effects due to increased
- 23 road dust and greenhouse gas emissions. It has
- 24 steeper grades which would increase the frequency of
- 25 vehicles and increase the barrier effect of the road.

- 1 The steeper grade would allow less of the road to be
- 2 constructed as a caribou crossing.
- 3 Alternative 4 also creates significant
- 4 health and safety concerns by passing through the
- 5 Misery camp. Alternative 4 runs counter to the
- 6 recommendations provided through community engagement
- 7 which indicated that the preferred route would be
- 8 shorter and reduce the amount of disturbance, cross
- 9 the esker at a narrow location, and maximize the
- 10 opportunities for caribou migration.
- 11 THE CHAIRPERSON: Excuse me, Elliot.
- 12 Would you be so kind to slow down, so our translators
- 13 could keep up? Thank you.
- MR. ELLIOT HOLLAND: Apologies.
- 15 Alternative 4 crosses the same caribou migration paths
- 16 as other routes, and does not provide for any
- 17 additional mitigation. As a result, Alternative 3
- 18 remains the most desirable route, because it is
- 19 shorter, has the narrowest cut to the esker, and
- 20 allows more of the road to be constructed as a caribou
- 21 crossing.
- 22 Recommendations were also received from
- 23 a number of parties related to the pipelines and
- 24 powerlines on the Jay road. Dominion agrees to bury
- 25 the pipeline along the Jay road, including through the

- 1 esker, except where this is not possible due to safety
- 2 or maintenance requirements. As well, Dominion agrees
- 3 to construct the Jay road as a caribou crossing,
- 4 except where this cannot be done for safety or
- 5 maintenance requirements. We expect this will result
- 6 in more than 50 percent of the road being constructed
- 7 in this manner.
- 8 Dominion disagrees with the
- 9 recommendation to bury the powerline, as it creates
- 10 risk of disruptive power outages, and additional land
- 11 disturbance without any benefit to caribou migration.
- 12 Recommendations were received from a
- 13 number of parties related to the esker crossing. As
- 14 noted on the previous slide, Dominion agrees that
- 15 pipelines through the esker will be buried. Dominion
- 16 disagrees regarding the recommendation to use one-way
- 17 traffic, and to construct an overpass at the esker.
- 18 One-way traffic was not considered appropriate based
- 19 on safety reasons, and would not significantly reduce
- 20 the size of the cut.
- 21 An overpass would cause a larger impact
- 22 to the esker, and require fencing to direct caribou to
- 23 a single crossing. This is inconsistent with feedback
- 24 received from communities which recommended minimizing
- 25 barriers to caribou by allowing them to cross at

- 1 multiple locations along the road, and minimizing
- 2 disturbance to the esker.
- 3 Dominion understands the importance of
- 4 mitigating effects of the road on the caribou herd.
- 5 Prior to the submission of the Developer's assessment
- 6 report, and throughout the environmental assessment
- 7 process, there have been a number of Information
- 8 Requests and recommendations to implement mitigation
- 9 actions to reduce the barrier effect of the road on
- 10 caribou.
- 11 We have worked with the parties to
- 12 design mitigations for that purpose. This -- this
- 13 slide provides a short summary of the engagement
- 14 conducted to date, and the mitigations to be
- 15 implemented by Dominion to protect the Bathurst
- 16 caribou herd. Further discussions on this important
- 17 topic will occur in day 2.
- 18 The North Slave Metis Alliance and
- 19 Lutsel K'e Dene First Nation provided similar
- 20 recommendations asking for a study on the potential
- 21 use of renewable energy for the Jay Project. Dominion
- 22 is committed to reducing emissions through responsible
- 23 energy management. Since taking ownership of the
- 24 Ekati mine, Dominion has implemented a number of
- 25 measures, including the formation of a senior

- 1 committee to review opportunities for greenhouse gas
- 2 reductions. It has also introduced reduction targets
- 3 beginning in 2016.
- 4 This effort has already resulted in
- 5 significant investments in energy efficiency, which we
- 6 have described in detail in response to Information
- 7 Requests. This includes the installation of a
- 8 composter system that can reduce our incinerated waste
- 9 by 50 percent. For the Jay Project, Dominion has
- 10 committed to complete a concept study of potential
- 11 additional alternative energy investments, including
- 12 areas such as wind and solar energy. The results of
- 13 this study would be publically reported within one (1)
- 14 year of the completion of the Jay Project
- 15 environmental assessment review.
- 16 Next slide. Lutsel K'e Dene First
- 17 Nation included a number of recommendations related to
- 18 the Ekati socio-economic agreement. With respect to
- 19 questions related to the GNWT's communities and
- 20 Diamond's report, Dominion respectfully defers to the
- 21 GNWT.
- 22 Dominion will continue to monitor our
- 23 commitments, including our employment, contracting,
- 24 procurement, and training mandates. Dominion is also
- 25 taking measures to try to continually improve our

- 1 performance.
- 2 Dominion agrees with the request from
- 3 the Lutsel K'e Dene First Nation for increased
- 4 transparency in discussions regarding the socio-
- 5 economic agreement and improvements in reporting.
- 6 Dominion agrees to work with the GNWT to share minutes
- 7 from meetings regarding the agreement as appropriate,
- 8 excluding confidential information.
- 9 With respect to the Lutsel K'e Dene
- 10 First Nation's recommendation for more community-level
- 11 monitoring of the socio-economic agreement, I
- 12 understand this was the subject of a recent discussion
- 13 between GNWT and Lutsel K'e Dene First Nation staff,
- 14 and that the GNWT will be able to provide some of this
- 15 community-level data.
- 16 Dominion's objectives are monitored and
- 17 reported annually through the socio-economic agreement
- 18 report. Dominion is refining how we monitor and
- 19 report on our performance and is open to engaging with
- 20 communities on further improvements on the approach to
- 21 monitoring and reporting. Dominion is committed to
- 22 continuing to report employment, contracting, and
- 23 community development by IBA Community through
- 24 confidential annual IBA meetings.
- The Yellowknives Dene First Nations

- 1 made a number of recommendations related to Ekati's
- 2 socio-economic agreement commitments. Dominion has
- 3 responded to issues related to its obligations under
- 4 the socio-economic agreement in a number of responses
- 5 to First Round Information Requests, and a great deal
- 6 of information can be found in those responses.
- 7 With respect to the specific
- 8 recommendations, first, as a Northern company,
- 9 Dominion works hard to meet its commitments under the
- 10 socio-economic agreement and is committed to taking
- 11 steps to continually improve our performance.
- 12 As Brendan noted earlier, over 64
- 13 percent of Dominion's current employees is comprised
- 14 of northerners. In June, we eliminated the southern
- 15 charter and now only fly employees to the mine site
- 16 from designated communities in the Northwest
- 17 Territories and from Kugluktuk in Nunavut.
- 18 Second, while Dominion does not believe
- 19 it is appropriate to include other parties in its
- 20 annual socio-economic agreement meetings with the
- 21 GNWT, as noted in an earlier response to Lutsel K'e
- 22 Dene First Nation, we are working with the GNWT to
- 23 share meetings from minutes regarding the agreement.
- 24 Third, Dominion reports on our
- 25 performance via the annual report and is open to

4.3

- 1 engaging with communities on further improvements on
- 2 the approach to monitoring and reporting.
- 3 The North Slave Metis Alliance made a
- 4 recommendation that the GNWT and Dominion hold an
- 5 Ekati socio-economic agreement implementation meeting.
- 6 Dominion understands that this recommendation has been
- 7 resolved between the GNWT and North Slave Metis
- 8 Alliance.
- 9 Dominion is committed to enhancing the
- 10 transparency around socio-economic agreement
- 11 discussions with the GNWT and engaging communities
- 12 regarding the implementation of the existing agreement
- 13 and continual improvement in reporting. Dominion
- 14 recognizes the importance of monitoring socio-economic
- 15 commitments and is committed to continuing to monitor
- 16 these indicators.
- 17 I will now ask Claudine Lee, our
- 18 Superintendent of Environment, to speak to the
- 19 recommendations on air quality and emissions. Thank
- 20 you.
- 21 MS. CLAUDINE LEE: Thank you, Elliot.
- 22 There were a number of recommendations from parties
- 23 related to air quality emissions monitoring and
- 24 management. Dominion submitted a Conceptual Air
- 25 Quality and Emissions Monitoring and Management Plan

- 1 for the Jay Project, which I'll refer to as the
- 2 "Plan", to the Review Board public registry on June
- 3 1st.
- 4 The Plan incorporated the concept of
- 5 adaptive management based on input during the
- 6 technical sessions and addresses recommendations made
- 7 by the parties. An initial workshop on the Plan with
- 8 regulators and communities was held on June 26th and a
- 9 follow-up technical workshop on July 20th.
- 10 Dominion has committed to further
- 11 engagement on the Plan following the environmental
- 12 assessment approval and prior to the construction of
- 13 the Project. There was a recommendation from the
- 14 Lutsel K'e Dene First Nation requesting the Board
- 15 determine that the Jay Project will have a significant
- 16 effect on air quality, because modelled predictions
- 17 may exceed certain guidelines.
- Dominion disagrees with this
- 19 recommendation, as modelled exceedances of nitrogen
- 20 oxides and fugitive dust emissions will be infrequent,
- 21 limited to the local study area, and temporary. The
- 22 air quality modelling was also conservative, meaning
- 23 air quality emission predict -- predictions are over-
- 24 estimated. This is supported by measured air quality
- 25 data from existing northern mines being typically

- 1 below modelled predictions.
- 2 Dominion has committed to developing a
- 3 plan that will include a comprehensive monitoring
- 4 program and adaptive management with triggers linked
- 5 to the ambient air quality guidelines as proposed by
- 6 the GNWT. Engagement with parties on the Plan will
- 7 continue following the Board review process.
- 8 There were recommendations from the
- 9 GNWT regarding the reporting schedule for waste
- 10 incinerator stack testing and follow-up stack testing.
- 11 Dominion agrees to report waste incinerator stack
- 12 testing results. However, it is not possible to
- 13 report results in forty-five (45) days, as it takes
- 14 approximately sixty (60) days to receive results.
- Therefore, Dominion proposes reporting
- 16 forty-five (45) days after receipt of results. This
- 17 is in line with other adaptive management frameworks.
- 18 Dominion agrees to develop an adaptive management
- 19 response plan in the event of a failed stack test.
- 20 Dominion proposes developing the response plan ninety
- 21 (90) days from receiving the stack testing results.
- Dominion does not agree that waste
- 23 incinerator stack testing should be mandated for six
- 24 (6) months post-failure.

1 (BRIEF PAUSE)

- 3 MS. CLAUDINE LEE: Dominion believes
- 4 that is important that the schedule for follow-up
- 5 stack testing be determined through the adaptive
- 6 management response plan that is submitted to the
- 7 GNWT, Environment Canada, and other parties. This is
- 8 also in line with other adaptive management
- 9 frameworks. Dominion anticipates that these timelines
- 10 will be finalized during the permitting phase and may
- 11 change over time.
- Dominion is committed to adaptive
- 13 management and has also committed to further
- 14 engagement on the Plan as recommended by the parties.
- 15 Further engagement on the Plan, including issues
- 16 relating to dust, snow, and lichen will occur during
- 17 the permitting process and prior to the construction
- 18 of the Jay Project as described in the engagement plan
- 19 filed with the Review Board.
- 20 Dominion agrees to include adaptive
- 21 management triggers for NO2, PM2.5, and total
- 22 suspended particulates related to the GNWT ambient air
- 23 quality guidelines, which have already been
- 24 incorporated into the plan as proposed by the GNWT.
- 25 There was a recommendation from the

- 1 North Slave Metis Alliance requesting the Board
- 2 determine that Dominion adhere to the NWT ambient air
- 3 quality guidelines. Dominion agrees with the intent
- 4 of this recommendation, and will apply the GNWT
- 5 guidelines as standards for the purposes of air
- 6 quality monitoring and management at the project. The
- 7 monitoring and adaptive management approach included
- 8 in the plan will enable appropriate mitigation actions
- 9 before an adverse effect occurs.
- 10 In summary, Dominion is committed to
- 11 develop an air quality emissions monitoring and
- 12 management plan for the Jay Project that will include
- 13 adaptive management. The initial engagement with
- 14 regulators and communities on the development of the
- 15 plan has begun, and additional engagement will follow
- 16 as per the engagement plan.
- 17 Finally, Dominion is committed to
- 18 applying the NWT ambient air quality guidelines as
- 19 standards for the purposes of air quality monitoring
- 20 and management at the project. On behalf of the
- 21 Dominion team, I want to thank the parties for their
- 22 contributions and input during the Jay Project
- 23 environmental assessment.

25 QUESTION PERIOD:

- 1 THE CHAIRPERSON: Okay. Thank you,
- 2 Dominion. We have the order of questions. Can I ask
- 3 IEMA to come up to the front table, and to present
- 4 their questions.

5

6 (BRIEF PAUSE)

- 8 MS. JAIDA OHOKANNOAK: Madam Chair.
- 9 THE CHAIRPERSON: Please introduce
- 10 your party.
- 11 MS. JAIDA OHOKANNOAK: I'm Jaida
- 12 Ohokannoak, with the Independent Environmental
- 13 Monitoring Agency. This is Bill Ross; the chairperson
- 14 or The Environmental Monitoring Agency, Emery Paquin;
- 15 and Kevin O'Reilly, our executive director.
- 16 THE CHAIRPERSON: Okay. Thank you.
- 17 Go ahead.
- 18 MS. JAIDA OHOKANNOAK: The first
- 19 question is, the agency's main concern is with the
- 20 impacts from dust, particularly when dust is the
- 21 possible driver of zone of influence on caribou
- 22 avoidance at the Ekati mine.
- 23 Our question is: Has Dominion Diamonds
- 24 Ekati Corporation developed specific thresholds or
- 25 action levels for fugitive road dust mitigation?

1 (BRIEF PAUSE)

- MS. CLAUDINE LEE: Claudine Lee, from
- 4 Dominion. Thanks, Jaida.
- 5 Currently there are no applicable NWT
- 6 guidelines for dust. But as I mentioned in the
- 7 presentation, Dominion is committed to continuing with
- 8 the engagement as set in the Engagement Plan filed
- 9 with the Review Board to discuss the topic of triggers
- 10 around dust with the parties, IEMA, and communities
- 11 and regulators.
- MR. EMERY PAQUIN: It's Emery Paquin,
- 13 with the Monitoring Agency. Could I ask that
- 14 Dominion's slide number 18 be placed at the front of
- 15 the room.
- 16 No, I'm sorry, slide 19. Yes. In its
- 17 response to the Monitoring Agency's Measure Number 7,
- 18 Dominion stated that if a quarry is identified as a
- 19 requirement within the waste rock storage area, this
- 20 facility would preferentially be utilized for the
- 21 containment of lake bed sediment. If a quarry were
- 22 not developed, then containment cells would be
- 23 constructed within the storage area footprint.
- Dominion then goes on in its -- in its
- 25 response to state that the location of these lake bed

- 1 sediment of -- yes, these lake bed sediment
- 2 containment cells have yet to be defined, but would
- 3 preferentially be located within the perimeter of the
- 4 storage area.
- 5 My question is this: Could Dominion
- 6 confirm whether the -- the location of the sediment
- 7 containment berm within the waste rock storage area
- 8 has now been defined?

9

10 (BRIEF PAUSE)

- 12 MR. ELLIOT HOLLAND: Elliot Holland,
- 13 for Dominion. So we've defined the sediment
- 14 containment area schematically, but not precisely.
- 15 The -- the detailed definition of this area would be
- 16 filed as -- as part of our -- our permitting
- 17 application.
- 18 MR. EMERY PAQUIN: Emery Paquin. All
- 19 right. So the details shown in slide number 19 are
- 20 for clarification purposes only?
- 21 MR. ELLIOT HOLLAND: Elliot Holland,
- 22 for Dominion. They're for illustrative purposes.
- MR. EMERY PAQUIN: Thank you. If the
- 24 -- if the location of the -- of the cell has not been
- 25 defined, is Dominion still committed to preferentially

- 1 locating the containment cell at maximum distance from
- 2 the perimeter of the waste rock storage area?

4 (BRIEF PAUSE)

5

- 6 MR. EMERY PAQUIN: For clarification
- 7 or from maximum -- or maximum distance from Lac du
- 8 Sauvage?
- 9 MR. ELLIOT HOLLAND: Elliot Holland,
- 10 for Dominion. That's certainly one principle that
- 11 we'd use. We also need to take into account
- 12 topography so, you know, where the -- the peaks and
- 13 the low spots are. But it -- it would be one
- 14 preferential consideration.

15

16 (BRIEF PAUSE)

- 18 MR. EMERY PAQUIN: Thank you, Madam
- 19 Chairperson. Those are all our questions.
- 20 THE CHAIRPERSON: Okay, thank you,
- 21 IEMA. Could I ask the Government of the Northwest
- 22 Territories to come to the table for their questions,
- 23 please?
- 24 MS. LORRAINE SEALE: Lorraine Seale,
- 25 Government -- GNWT. Madam Chair, GNWT has no

- 1 questions.
- THE CHAIRPERSON: Thank you.
- 3 Yellowknives Dene First Nations...?
- 4 MR. ALEX POWER: Alex Power,
- 5 Yellowknives Dene First Nation, the regulatory and
- 6 research specialist.
- 7 So my first question is, I guess,
- 8 proceeded by a comment. You had said that Dominion
- 9 hires more northerners than any other mine. I think
- 10 60 percent were northerners.
- 11 It's previous -- previously been raised
- 12 that there's a fairly significant gender gap in
- 13 employment. And the response to that, I believe, was
- 14 that Dominion's hiring practices were in line with
- 15 other mines in -- or with the industry by and large
- 16 throughout Canada.
- 17 And it seems to me that that's just
- 18 saying, you know, you're doing as badly as everyone
- 19 else in terms of addressing the gender gap in
- 20 employment. I'm curious what Dominion has planned
- 21 moving forward to address this gap, what, you know,
- 22 measures or strategies are being undertaken in order
- 23 to -- to bridge this gap?

24

25 (BRIEF PAUSE)

- 1 MS. GAELEEN MACPHERSON: Gaeleen
- 2 MacPherson, Dominion. We did provide quite a bit of
- 3 detail in terms of some of our recent activities to --
- 4 to increase the number of females in the workforce.
- 5 We have noticed that we've had, in some areas,
- 6 difficulties in -- in terms of retaining and -- and
- 7 recruiting females due to a few different reasons,
- 8 such as individuals having -- starting families and --
- 9 and whatnot.
- 10 So as a company, things that we looked
- 11 at were where can we be a little bit more flexible in
- 12 terms of things like our rotations. We have looked at
- 13 rotations. And -- and where the business has allowed
- 14 for, we -- we provided opportunities to -- to look at
- 15 rotations, as an example.
- 16 One (1) of the first things we also
- 17 looked at was a recruitment policy and whether the
- 18 recruitment policy itself was allowing us to -- to
- 19 improve those numbers. So we did make some changes
- 20 where we ensured that females were given priority
- 21 consideration during our recruitment processes.
- 22 We have seen quite -- we have seen
- 23 quite an improvement in terms of the number of people
- 24 -- number of females that are interested in working at
- 25 the mines. And -- and we will continue to work with

- 1 communities where they have interested females in --
- 2 in working at the mines to improve our processes
- 3 further.
- 4 MR. ALEX POWER: Thank you. My second
- 5 question is about Dominion's hiring practices around
- 6 individuals with a criminal record. As I'm sure you
- 7 know, the First Nations are over represented in the
- 8 criminal justice system, and it's largely seen as a
- 9 result of systematic discrimination.
- 10 And I'm wondering if Dominion has any,
- 11 I guess, policies around consideration for individuals
- 12 with a criminal record. Granted, if someone's been
- 13 involved in a diamond heist, I understand why you
- 14 don't want to hire them, but, you know, everyone with
- 15 a criminal record shouldn't be excluded from
- 16 employment in perpetuity.
- 17 MS. GAELEEN MACPHERSON: Gaeleen
- 18 MacPherson, with Dominion. Absolutely. That is
- 19 certainly an -- an area that we have also looked at
- 20 and -- and received similar feedback from all of the
- 21 communities really and -- and looked at how can we
- 22 improve and -- and remove that as a -- as a
- 23 significant obstacle to employment.
- Obviously, we do look at things like
- 25 the risk to the company. And -- and where we see that

- 1 there is an opportunity to be a little bit more
- 2 flexible in our -- in our risk assessments, we
- 3 certainly do make some -- some decisions to hire
- 4 individuals that may have lengthy criminal records but
- 5 may ha -- may be fairly -- I guess fairly old in -- in
- 6 terms of -- of when those -- those incidents occurred.
- 7 So we have done that and we will
- 8 continue to do that.
- 9 MR. BRENDAN BELL: If I -- if I could
- 10 ask something. Brendan Bell, Dominion. I -- I would
- 11 just like to make the point that -- that across my
- 12 desk do come cases for review. And we -- we review
- 13 these situations on a case-by-case basis. We're not,
- 14 obviously, as much worried about -- about diamond
- 15 heist, as you -- as -- as you point out; it's -- it's
- 16 more about the physical safety to our employees at --
- 17 at mine site, where it's a camp environment. That's
- 18 our chief concern.
- 19 But where these are cases that are
- 20 stale-dated, if you will, happened a long time ago,
- 21 somebody has shown an ability to reform, you know,
- 22 make lifestyle changes and we feel the risk is low. I
- 23 have waived situations like this to ensure we don't
- 24 prohibit people from gaining employment which will
- 25 help their family, help their community. This is

- 1 something that is raised in not every but almost every
- 2 community visit, so we know it's a concern. And we
- 3 know that -- that we want to help be a part of the --
- 4 the solution. Thank you.
- 5 MR. ALEX POWER: All right. Thank you
- 6 for your responses. Just one last item which is a bit
- 7 more of a --
- 8 THE CHAIRPERSON: Excuse me, but could
- 9 you, please, state your name --
- MR. ALEX POWER: Oh, sorry --
- 11 THE CHAIRPERSON: -- for the record
- 12 every time you speak? Thank you.
- MR. ALEX POWER: It's -- it's my first
- 14 hearing. Alex Power, YKDFN.
- 15 So you had -- you had made the comment
- 16 that the powerlines do not present any barrier to
- 17 caribou. However, it's been demonstrated that the
- 18 barrier (sic) do avoid powerlines in other locations,
- 19 and so I'm just curious why the assertion that they
- 20 don't present any sort of barrier?

21

22 (BRIEF PAUSE)

- 24 MR. RICHARD BARGERY: Richard Bargery,
- 25 Dominion Diamond.

- I mean, we could deal with this
- 2 tomorrow, I think, to -- during the cari -- during the
- 3 caribou session. I mean, we have had quite a bit of
- 4 experience with powerlines at Ekati now with caribou
- 5 passing, and -- and we speak from that perspective as
- 6 well. But perhaps the best -- to get a fulsome answer
- 7 on this, Alex, we can -- we can discuss this tomorrow
- 8 during the -- during the session -- during the hearing
- 9 on -- on caribou. I know others will probably have
- 10 questions, as well.
- 11 MR. ALEX POWER: Alex Power, YKDFN.
- 12 Thank you. That's all the questions I have.
- 13 THE CHAIRPERSON: Thank you. We'd
- 14 like to call Lutsel K'e Dene First Nation for their
- 15 questions.

16

17 (BRIEF PAUSE)

- 19 THE CHAIRPERSON: If we could just
- 20 have a reminder to people that are asking questions,
- 21 If we can keep the water or the caribou questions
- 22 until the appropriate days. Thank you.
- 23 MR. PETER UNGER: Thank you, Madam
- 24 Chair. My name is Peter Unger, and I'm here
- 25 representing Lutsel K'e Dene First Nation. I would

- 1 like to introduce members of our wildlife, lands, and
- 2 environment committee. This is Berna Catholique.
- 3 This is Roger Catholique. And back at the table we
- 4 have Brian Sanderson and August Enzoe. And this
- 5 committee is responsible for all resource related
- 6 decisions within the First Nation.
- 7 Alex already stole my question and --
- 8 and I think we'll talk about it tomorrow but, yes,
- 9 Lutsel K'e is also concerned about powerlines and
- 10 caribou avoidance due to UV light emission, as well as
- 11 the waste rock pile but I'll save those for tomorrow.
- 12 So I guess I really only have one (1) question.
- On slide 35 you mentioned that you will
- 14 agree to adhere to, or will apply the Northwest
- 15 Territories ambient air quality standards. Does this
- 16 mean that Dominion Diamond now considers exceedances
- 17 of the limits set forth in these standards to be a
- 18 significant environmental effect? Thank you.
- 19 MS. CLAUDINE LEE: Claudine Lee,
- 20 Dominion. No, we do not because the effects are
- 21 localized, temporary, and reversible.
- MR. PETER UNGER: Thank you. No
- 23 further questions.
- 24 THE CHAIRPERSON: Thank you. We would
- 25 like to call up Tlicho Government.

- 1 MS. MARJORIE MATHESON-MAUND: Hi.
- 2 Marjorie Matheson-Maund, Tlicho Government. And Grace
- 3 MacKenzie, Tlicho Government, is here with me. We
- 4 have a few questions that we would like to ask the
- 5 Company, and it's regarding the socio-economic
- 6 questions.
- 7 Okay. These questions are based on the
- B DAR submitted by the company. And the first question
- 9 is, has the mining company given any thought to
- 10 increasing the mine life by decreasing the production
- 11 rate? I believe you stated that the -- the mine life
- 12 for Jay pipe is an extra ten (10) years.
- 13 MR. RICHARD BARGERY: Richard Bargery,
- 14 Dominion Diamond. Just to clarify, you mean the mine
- 15 life from the Jay Project increasing production
- 16 related to Jay? Is that -- is that the question?
- 17 Sorry, just for clari...
- 18 MS. MARJORIE MATHESON-MAUND: Marjorie
- 19 Matheson-Maund, Tlicho Government. Yes, it is.

20

21 (BRIEF PAUSE)

- 23 MR. BRENDAN BELL: Brendan Bell,
- 24 Dominion. Thank -- thank you for the question. This
- 25 is something that we consider continually, as we look

1 at our production rates and ensuring that we're taking

- 2 the most appropriate approach. And -- and obviously
- 3 economics play a -- a primary role in -- in this
- 4 consideration. We have trials underway right now to
- 5 improve diamond liberation with the hopes that we can
- 6 process all ore generally more slowly, in order to in
- 7 -- increase mine life.
- But as of yet, this -- this remains
- 9 unproven. We need to -- to demonstrate to ourselves
- 10 that we can liberate more diamonds, create more
- 11 revenue with this approach. We can't do it if it's
- 12 sub-economic. These mines are heavily fixed costs.
- 13 As everybody in the room will recognize, it's very
- 14 expensive to operate in this part of the world where
- 15 we -- we operate. That -- that is our challenge.
- 16 But we are very motivated to find
- 17 improved ways to increase revenue, and -- and extend
- 18 and enhance mine life. I think that -- that the -- if
- 19 I -- if I tell you the -- the entire company is -- is
- 20 looking at ways and is focused on ways to do this,
- 21 that's -- that's not an exaggeration. This is -- this
- 22 is something that's -- that's front of mind. Thank
- 23 you.
- 24 MS. MARJORIE MATHESON-MAUND: Thank
- 25 you. Marjorie Matheson-Maund, Tlicho Government.

- 1 It's really great to hear that you have 64 percent
- 2 northern hire. That's -- that's really good to hear.
- 3 So my question is how have you -- how have -- I --
- 4 you've -- you've achieved si -- 64 percent. And then
- 5 I'm curious about the 33 percent northern target for
- 6 Aboriginal. Or, pardon me, the 44 percent Aboriginal
- 7 of the -- of the northern target.
- What are -- how are you doing with
- 9 that?
- 10 MR. ELLIOT HOLLAND: Elliot Holland,
- 11 for Dominion. The target set out for operations in
- 12 terms of northern Aboriginal is -- is 31 percent. And
- 13 we're -- by setting it at 44 percent for employee work
- 14 force, we're -- we're substantially ahead of that
- 15 target. It's one (1) of the things that -- that we've
- 16 been very proud of in our operation of the mine, that
- 17 we've been able to -- to increase that number to a --
- 18 a comfortable margin above our -- our targets.
- 19 MS. MARJORIE MATHESON-MAUND: Sorry.
- 20 Marjorie Matheson-Maund, Tlicho Government. Just --
- 21 can you clarify that a little bit for me please?
- 22 MR. ELLIOT HOLLAND: Elliot Holland,
- 23 for Dominion. So our -- our socio-economic agreement
- 24 sets out targets for various phases of the mine life.
- 25 We're currently in -- in an operation phase. And

- 1 during that phase we have a -- a 62 percent target for
- 2 -- for northern hire, of which half or -- or 31
- 3 percent are targeted to be -- to be northern
- 4 Aboriginal. And for -- for our employee workforce
- 5 we're ahead of -- of both of those targets as of our
- 6 latest 2014 report. Both accomplishments are -- are
- 7 real points of pride to the company.
- 8 MS. MARJORIE MATHESON-MAUD: Marjorie
- 9 Matheson-Maud, Tlicho government. Thank you. I have
- 10 one (1) more question and it's in relation also to
- 11 what the YK Dene First Nation asked.
- 12 We too are particularly concerned with
- 13 the barriers for young and middle aged Tlicho people
- 14 who have criminal records. So we also wanted to ask
- 15 what do you think that you can do specifically to
- 16 break down the barriers to the young men and women who
- 17 may have criminal records who would like to work at
- 18 the mine site?

19

20 (BRIEF PAUSE)

- 22 MR. BRENDAN BELL: Brendan Bell,
- 23 Dominion. In our -- in our opinion, the -- the most
- 24 effective thing we can do is to have flexible
- 25 policies, not be categoric about, you know, some --

- 1 some position or view that criminal record, you're out
- 2 and you're not employable, but to in fact review these
- 3 on a case-by-case basis.
- As I've indicated, they do come up to
- 5 my desk to review them personally. I make an
- 6 assessment with input from our staff about the risks
- 7 to -- to our staff and our employees at a camp mine
- 8 site. If it's deemed that we can mitigate against
- 9 this or can ensure the safety of our workforce then we
- 10 absolutely consider hiring the individual. I would
- 11 also say we encourage people and point them in the
- 12 direction of getting a pardon and helping them to
- 13 understand the process.
- 14 I know that -- that this can be
- 15 particularly difficult for people from small
- 16 communities. So it is something we -- we endeavour to
- 17 help them through. We -- we obviously are not the
- 18 process ourselves, but can help provide the support
- 19 and point people in the right direction and that is
- 20 something that our -- our human resources folks are --
- 21 are very mindful of. Thank you.
- 22 MS. GRACE MACKENZIE: Grace MacKenzie,
- 23 Tlicho government. My question is on the Employee and
- 24 Family Assistance Program. We nee -- we note in the
- 25 DAR that Dominion Diamond will maintain an Employee

- 1 and Family Assistance Program open to employees and
- 2 their families.
- 3 The EFAP is administered by North Star
- 4 Centre for -- and counselling. It provides
- 5 counselling services pertaining to a number of topics
- 6 including family and marital dynamics, addictions,
- 7 interpersonal work and career topics, financial
- 8 management, and psychiatric and emotional issues.
- 9 What we would like to know is the
- 10 effectiveness of these programs for Tlicho workers.
- 11 Have you considered -- how is that working and have
- 12 you considered any other programs or locally community
- 13 based programs such as trea -- treatment through elder
- 14 programs and have you consulted with the communities
- 15 to see how they could help? Thank you.
- 16 MR. RICHARD BARGERY: Richard Bargery,
- 17 Dominion Diamond. Thank you, Grace, for the -- for
- 18 the question. We don't get a breakdown by community
- 19 or by -- by region, because the statistics are
- 20 confidential in nature. We do get -- do review the
- 21 overall effectiveness of the provider and -- and the
- 22 program itself and -- and that's what we review.
- 23 And my understanding from Gaeleen is
- 24 that that program is actually out right now for -- for
- 25 RFP. So the -- the last question related to have we

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discussed with communities how to -- how to improve
  the program or -- or those kinds of things.
 3
                   I think what I'd say to that is that we
   do -- we do quite a bit of engagement with communities
  as -- as you know. We meet regularly on a quarterly
   basis with -- with our IBA communities and we hear
   quite a bit about some of the barriers and -- and some
 7
   of the issues related to employment.
 9
                   So we're constantly taking that --
10
   taking that feedback from communities and trying to
11
   apply it to -- to our programs itself, and that would
12
   feed into any designer (phonetic) program, such as
13
   EFAP or anything like that.
14
15
                          (BRIEF PAUSE)
16
17
                   MS. GRACE MACKENZIE:
                                          Thank you.
18
                   MS. MARJORIE MATHESON-MAUND: Sorry,
19
   Tlicho Government, Marjorie Matheson-Maund. Sorry,
   Rich, we -- I didn't quite catch if you had said that
20
   the program is out for tender right now. Your voice
21
   is very soft.
22
23
24
                          (BRIEF PAUSE)
25
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- 1 MS. GAELEEN MACPHERSON: Gaeleen
- 2 MacPherson, with Dominion. Yes, the -- the contract
- 3 for that is currently out for RFP, yes.
- 4 MS. MARJORIE MATHESON-MAUND: Thank
- 5 you, Gaeleen. And then my other question. Marjorie
- 6 Matheson-Maund, Tlicho Government. Has there been an
- 7 evaluation done of the program, the efficiency of the
- 8 -- the family support program? Thank you.
- 9 MS. GAELEEN MACPHERSON: Gaeleen
- 10 MacPherson, with Dominion. Yes, on a quarterly basis
- 11 we get a report from the current provider, and we look
- 12 at key statistics in terms of number of clients that
- 13 have been served and whatnot. So we look at the
- 14 frequency of -- of usage and -- and ensure that we are
- 15 -- we are -- we are comparing that to some of the
- 16 feedback from the communities.
- 17 So if we're not seeing numbers from --
- 18 aligned with what we're hearing from the communities
- 19 in terms of the number of employees or families that
- 20 may be accessing the -- the program, then we do look
- 21 at why that is -- why there's not an alignment there
- 22 and -- and revert back to the current provider.
- 23 MS. MARJORIE MATHESON-MAUND: Marjorie
- 24 Matheson-Maund, Tlicho Government. Thank you.
- 25 THE CHAIRPERSON: Questions from

- 1 Environment Canada?
- MS. SARAH-LACEY MCMILLAN: Good
- 3 morning, madam chair, Board members. Sarah-Lacey
- 4 McMillan, with Environment Canada. We have no
- 5 questions on this morning's presentation.
- 6 THE CHAIRPERSON: Thank you.
- 7 Fisheries and Oceans Canada?
- 8 MS. JULIE DEAULT: Julie Deault,
- 9 Fisheries and Oceans Canada. We have no questions.
- 10 THE CHAIRPERSON: North Slave Metis
- 11 Alliance?
- MR. SHIN SHIGA: Thank you, madam
- 13 chair. My name is Shin Shiga, with North Slave Metis
- 14 Alliance. I have a couple of questions about socio-
- 15 economics. May I ask if there is a gender wage gap at
- 16 Dominion Diamond or do you have that data?

18 (BRIEF PAUSE)

- 20 MR. RICHARD BARGERY: Richard Bargery,
- 21 with Dominion Diamond. Madam chair, we'll have an
- 22 answer just -- in just a few seconds.
- 23 MS. GAELEEN MACPHERSON: Dominion
- 24 Diamond -- sorry, Gaeleen MacPherson, with Dominion
- 25 Diamond. We review, obviously, our -- our salaries

- 1 and the salaries of our employees on a regular basis
- 2 and look at those types of -- of issues to ensure that
- 3 they don't exist, obviously.
- 4 MR. SHIN SHIGA: Thank you. My second
- 5 question is -- sorry.
- 6 THE CHAIRPERSON: Please state your
- 7 name again.
- 8 MR. SHIN SHIGA: Shin Shiga, North
- 9 Slave Metis Alliance. So we khnow that there is a
- 10 gender-based employment gap which presumably would
- 11 lead to gender-based income disparity in different
- 12 communities.
- 13 Have you consider that as a potential
- 14 pathways to some of the other negatively trending
- 15 social indicators?

16

17 (BRIEF PAUSE)

- 19 MR. RICHARD BARGERY: Richard Bargery,
- 20 Dominion Diamond. So, Shin, can -- can maybe -- can
- 21 you -- can I get you just to restate the question,
- 22 just one (1) more time for me, please?
- 23 MR. SHIN SHIGA: Shin Shiga, NSMA. So
- 24 my question was: We know there's a gender-based
- 25 employment gap which I would imagine would lead to a

- 1 gender-based income gap in different communities
- 2 because of the -- the chance of redu -- females'
- 3 reduced chance of employment at the highly paid
- 4 diamond mine.
- 5 We also know there are a number of
- 6 health and social well-being indicators that are
- 7 negatively trending, such as STI and substance abuse,
- 8 single family -- single parent families.
- 9 Have you -- have you considered that
- 10 gender employment gap as a potential pathways leading
- 11 to some of those negatively trending indicators?
- 12 MR. RICHARD BARGERY: Richard Bargery,
- 13 Dominion Diamond. I -- Shin, I -- I don't know if
- 14 we've considered the pathway in quite the way that
- 15 you've expressed it there. So I think we'd have to
- 16 take that away, given the detail of that, Madam Chair,
- 17 and -- and come back with a response. I don't think I
- 18 can answer it here today.
- 19 THE CHAIRPERSON: Okay. Thank you.
- 20 That'll be an undertaking.

- 22 --- UNDERTAKING NO. 1: Dominion to review their
- 23 assessment on socio-
- 24 economic issues to
- 25 determine whether they

1 assessed the pathway

2

- 3 MR. SHIN SHIGA: Thank you. That's
- 4 all my questions.
- 5 THE CHAIRPERSON: Excuse me, we have
- 6 counsel -- counsel would like to say something.
- 7 MR. JOHN DONIHEE: Thank you, Madam
- 8 Chair. I -- I just -- Mr. Bargery, I wonder if you'd
- 9 be -- could state clearly, then what -- what the
- 10 nature of the undertaking you've given is, just so
- 11 that we can be sure that we're -- we're recording it
- 12 properly?

13

14 (BRIEF PAUSE)

- 16 MR. RICHARD BARGERY: Richard Bargery,
- 17 Dominion Diamond. Hopefully I've got this right,
- 18 John, but I think what I've committed to is to -- to
- 19 go away and review our assessment on socio-economic
- 20 issues to determine whether we assessed the pathway
- 21 that -- that Shin has laid out -- that Shin has asked
- 22 us about today, which I -- I don't have that detail
- 23 with me.
- 24 MR. JOHN DONIHEE: Thank you, Madam
- 25 Chair. We'll record that, then, as Undertaking number

- 1 1 for the proceeding.
- MR. SHIN SHIGA: Shin Shiga, NSMA.
- 3 That's all my questions. Thank you.
- 4 THE CHAIRPERSON: Okay. Thank you.
- 5 At this time, with the -- we'll follow with questions
- 6 after the break. We'll have a ten (10) minute break
- 7 right now. Thank you.

8

- 9 --- Upon recessing at 10:30 a.m.
- 10 --- Upon resuming at 10:44 a.m.

11

- 12 THE CHAIRPERSON: I would like to call
- 13 up Deninu Kue First Nations for questions.

14

15

16 (BRIEF PAUSE)

- MR. MARC D'ENTREMONT: Thank you,
- 19 Madam Chair. My name is Marc d'Entremont. I'm
- 20 technical advisor with the Deninu Kue First Nation.
- 21 With me today is Patrick Simon, counsel -- counsellor
- 22 for the DKFN. So we just have a couple questions, and
- 23 I'll let Patrick go first.
- MR. PATRICK SIMON: Good morning.
- 25 Patrick Simon, Deninu Kue First Nation. I would just

- 1 like to start by having you excuse me. My voice is
- 2 not perfect today, but I'm sure I'd be heard, and I
- 3 will always be heard.
- 4 My question is, just one (1) of
- 5 interest, stating that you hired the most northern --
- 6 northerners of all the mines. I -- I'm just
- 7 interested in knowing the amount or the numbers hired.
- 8 Have they been the south side of the
- 9 lake, commonly known as the South Slave?

10

11 (BRIEF PAUSE)

- 13 MR. BRENDAN BELL: Madam Chair,
- 14 Brendan Bell, Dominion Diamond. We -- we do hire a
- 15 significant number of -- of Aboriginal people and
- 16 Northern people from -- from south of the lake. But
- 17 in order to -- to accurately get you that community
- 18 breakdown, we would propose to -- to undertake to come
- 19 back with -- with those details exactly, hires by --
- 20 by community, and -- and in -- in aggregate for the --
- 21 the South Slave region. Thank you.
- MR. PATRICK SIMON: Thank you.
- 23 Patrick Simon, Deninu Kue First Nation. I just wanted
- 24 to ask: Perhaps a little clarity in some of your
- 25 hiring policies or practices in -- in regards to is

- 1 there anything different that you do in the South
- 2 Slave in terms of hiring and retaining employees that
- 3 -- that you don't do in the North? Is it challenging
- 4 or harder, or -- thank you.

5

6 (BRIEF PAUSE)

- 8 THE CHAIRPERSON: While they're -- Joa
- 9 -- Joanne Deneron, Chairperson. While they're talking
- 10 about your answers there, just for the clarification
- 11 to the last question that Mr. Simon had asked, we
- 12 would ask counsel to have that undertaken. So if it
- 13 could be clarified again, Mr. Bell, in regards to your
- 14 response?
- 15 MR. RICHARD BARGERY: It's Richard
- 16 Bargery, from Dominion Diamond. I -- I -- what we'll
- 17 do with -- in terms of the -- the specific numbers
- 18 that Patrick asked for, we'll -- we'll -- we do have
- 19 those numbers. We'll just -- rather than take time,
- 20 we'll -- we'll find them here today and we'll report
- 21 them on the public record later today.
- So we'll have specific numbers by
- 23 community. And I think, Patrick, you're part --
- 24 you're particularly interested, obviously in -- in
- 25 Fort Resolution, Hay River, Smith, those communities.

- 1 Is that -- and so we -- we'd provide those numbers of
- 2 our -- our current -- and current employee numbers,
- 3 so.
- 4 The -- if -- Madam Chair, is
- 5 there -- does that -- does that clarify the first --
- 6 sorry, the first issue?
- 7 THE CHAIRPERSON: I will ask counsel
- 8 to respond to that.
- 9 MR. JOHN DONIHEE: Okay. Thank you,
- 10 Madam Chair. John Donihee, Board Counsel.
- 11 Yes, rather than record a -- an
- 12 undertaking, let's just have Dominion report back
- 13 before the end of the day. We can get it on the
- 14 record that way. Thank you, Madam Chair.
- 15 THE CHAIRPERSON: Thank you. Thank
- 16 you. Continue on with questions, or the answers to
- 17 the question.
- 18 MR. RICHARD BARGERY: Thank -- thank
- 19 you, Madam Chair. Richard Bargery, Dominion Diamond.
- 20 So, Patrick, just for clarity in the second question,
- 21 you were asking if there's anything specific that we
- 22 do in the South Slave that we wouldn't do otherwise
- 23 for retention of employees from that particular area?
- 24 I -- if that's the case, and I see you nodding, we --
- 25 when we -- we apply our -- our policies across the

- 1 territory and across our -- our workforce.
- 2 So I -- I can't think of anything
- 3 specific that we would do in the South Slave region.
- 4 Of course, we have direct flights to allow employees
- 5 from that region to be able to go to the mine site, so
- 6 that is one (1) thing that we do. But it -- it's
- 7 something that we do and apply across all the
- 8 territory. And it's -- as Brendan noted, that's --
- 9 that's pro -- that's the only place we fly from now to
- 10 the mine site, are from designated communities in the
- 11 Northwest Territories, so. But I don't think there's
- 12 anything specific that would be outside of our normal
- 13 practices for all employees that would be strictly
- 14 applicable to the -- to the South Slave region, no.
- 15 MR. PATRICK SIMON: Patrick Simon,
- 16 Deninu Kue First Nation. Thank you, and I'll turn you
- 17 over to Marc, then.
- 18 MR. MARC D'ENTREMONT: This is Marc
- 19 D'Entremont for the DKFN. So I just have one (1)
- 20 question regarding air quality. So it's been stated
- 21 that there's no guidelines for permitting fugitive
- 22 dust in the Northwest Territories.
- 23 So my question is, have you considered
- 24 or looked at guidelines from other provincial or
- 25 territorial jurisdictions with the intent of applying

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those within your monitoring plans?
 2
 3
                          (BRIEF PAUSE)
 5
                  MS. CLAUDINE LEE: Claudine Lee,
   Dominion Diamond. Dominion would -- would look at all
   quidelines that are out there that -- and whether or
   not they would be applicable to the NWT and to the Jay
   Project. But as I stated in my presentation, we do
   have an engagement plan that will allow for further
10
   discussion on this topic and how triggers related to
11
12
   fugitive dust might be developed.
                  MR. MARC D'ENTREMONT:
13
                                          Marc
14
   d'Entremont, for DKFN. Thank you. That's all our
15 questions.
16
                  THE CHAIRPERSON: Okay. Thank you.
17 Diavik Dominion Mines...?
18
19
                          (BRIEF PAUSE)
20
21
                  MR. GORD MACDONALD: And Gord
   MacDonald, with Diavik. And, Madam Chair, in one (1)
22
```

- 23 of the introduction slides, there was a reference to
- 24 DDEC ownership in both the Ekati and the Diavik mines.
- 25 Can the proponent, Dominion Diamond's Ekati

- 1 Corporation please clarify for the Board and for all
- 2 parties that DDEC cannot make commitments of any kind
- 3 of behalf of Diavik Diamond Mines 2012 Inc., the
- 4 operator of the Diavik Mine?
- 5 Mr. RICHARD BARGERY: Thank you, Madam
- 6 Chair. Richard Bargery, Dominion -- Dominion Diamond.
- 7 I've confirmed that DDEC cannot make
- 8 any commitments on behalf of DDI -- DDMI. Thank you.
- 9 MR. GORD MACDONALD: Gord MacDonald,
- 10 with Diavik. Thank you, Madam Chair.
- 11 THE CHAIRPERSON: Thank you. Fort
- 12 Resolution Metis Council...?

13

14 (BRIEF PAUSE)

- 16 THE CHAIRPERSON: Transport Canada...?
- 17 MR. CHRISTOPHER AGUIRE (BY PHONE):
- 18 Hello?
- 19 THE CHAIRPERSON: They're online?
- 20 MR. CHRISTOPHER AGUIRE (BY PHONE): I
- 21 think the individual from the previous group has a
- 22 question.
- 23 THE CHAIRPERSON: Okay. Sorry about
- 24 that.
- 25 MR. CHRISTOPHER AGUIRE (BY PHONE):

- 1 Okay. Sorry.
- THE CHAIRPERSON: Fort Resolution
- 3 Metis Council, you're online?
- 4 MR. SHAWN MCKAY (BY PHONE): Yes, good
- 5 morning. Shawn McKay, for the Fort Resolution Metis
- 6 Counsel.
- 7 I have a couple questions regarding
- 8 slide 14.
- 9 MR. RICHARD BARGERY: Madam Chair,
- 10 could we just get the slide number from Shawn again?
- 11 I -- I didn't quite hear him.
- MR. SHAWN MCKAY (BY PHONE): Slide 14.
- 13 In the existing mine using existing infrastructure and
- 14 other areas that may be reclaimed during mining of the
- 15 Jay pipe, does Dominion know clearly what other areas
- 16 will be reclaimed during the mining of the Jay pipe?

17

18 (BRIEF PAUSE)

- 20 MR. RICHARD BARGERY: Richard Bargery,
- 21 Dominion Diamond. Thanks -- thanks, Shawn. As we've
- 22 discussed before in -- at -- at our meetings, one (1)
- 23 of the -- one (1) of the pla -- one (1) of the areas
- 24 that we would look to reclaim during the operation of
- 25 the Jay Project would be the Long Lake Containment

- 1 Facility -- excuse me, which -- which won't be
- 2 utilized for -- for the Jay Project.
- 3 As well, by putting processed
- 4 kimberlite in the Panda and Koala pits, we'll begin
- 5 the reclamation process for those pits, we -- we
- 6 believe, as well. But all this would be -- obviously
- 7 be determined through an interim reclamation and
- 8 closure plan that would be filed with -- with the
- 9 Wek'eezhii Land and Water Board. Thank you.
- 10 MR. SHAWN MCKAY (BY PHONE): My next
- 11 question is regarding slide 17.
- 12 THE CHAIRPERSON: Could I just ask the
- 13 persons online if they would state their name and
- 14 their organization for the record?
- 15 MR. SHAWN MCKAY (BY PHONE): Oh,
- 16 sorry. Shawn McKay, Fort Resolution Metis Council.
- 17 My next question is regarding slide 17.
- 18 MR. RICHARD BARGERY: It's up, Shawn.
- 19 MR. SHAWN MCKAY (BY PHONE): Okay, my
- 20 -- where is Dominion in regards to the design of the
- 21 waste rock storage area?

22

23 (BRIEF PAUSE)

24

25 MR. ELLIOT HOLLAND: Elliot Holland,

- 1 Dominion Diamond. Dominion has completed a pre-
- 2 feasibility design on the waste rock storage area, and
- 3 we're in the process of engineering a detailed design
- 4 for the waste rock storage area.
- 5 MR. SHAWN MCKAY (BY PHONE): Shawn
- 6 McKay, Fort Resolution Metis Council. My next
- 7 question is regarding slide 18. Sediments that may be
- 8 placed within the quarry of the waste rock storage
- 9 area, does this include sediments contaminated with
- 10 mercury, and if so, is Dominion -- would the waste
- 11 rock storage area design plan be able to deal with the
- 12 possibility of seepage?

13

14 (BRIEF PAUSE)

- 16 MR. RICHARD BARGERY: Richard Bargery,
- 17 Dominion Diamond. So, Shawn, it is -- would be
- 18 designed for sediment containment regardless of, you
- 19 know, what parameters are in it. We don't think that
- 20 -- that mercury is going to be an issue for the Jay
- 21 Project.
- 22 With respect to the issue of seepage, I
- 23 think we -- we'd prefer to defer that -- that question
- 24 to the aquatics day on -- on day 3 when we have the
- 25 appropriate people here. And we -- we're going to

- 1 have a full discussion of that -- that issue, I'm
- 2 sure.
- 3 MR. SHAWN MCKAY (BY PHONE): Shawn
- 4 McKay, Fort Resolution Metis Council. My next -- my
- 5 next question is regarding slide 21. Buried -- buried
- 6 pipelines, how -- how will Dominion know of the
- 7 possibility of leaks within any buried pipelines?
- 8 MR. ELLIOT HOLLAND: Elliot Holland,
- 9 Dominion Diamond. We can detect leaks through
- 10 inspections, and then monitoring of -- of pressures in
- 11 the line.
- MR. SHAWN MCKAY (BY PHONE): Okay, my
- 13 next question is: So these -- these -- sorry, Shawn
- 14 McKay, Fort Resolution Metis Council.
- These -- these pressure, I guess,
- 16 gauges that -- would these be at these exposed --
- 17 exposed areas where you may be able to access for --
- 18 for inspections?
- 19 MR. ELLIOT HOLLAND: Elliot Holland,
- 20 Dominion Diamond. That -- that's right. The
- 21 pipelines won't be buried in areas where we have
- 22 instrumentation or maintenance access that -- that we
- 23 need to get into to -- to do those activities.
- 24 MR. SHAWN MCKAY (BY PHONE): One (1)
- 25 last final question. Shawn McKay, Fort Resolution

- 1 Metis Council.
- 2 This is regarding your Dominion
- 3 Diamond's, I guess, local study area of affected
- 4 communities are -- it -- I know that Fort Resolution
- 5 is part of the -- part of this document where Dominion
- 6 has done, I guess, reasonable, I guess to some extent,
- 7 some information gathering on -- on the requirements
- 8 of affected committees.
- 9 And my question is: Is Dominion
- 10 Diamonds committed to dealing with an affected
- 11 community such as Fort Resolution, and possibly
- 12 entering into an IBA?

13

14 (BRIEF PAUSE)

- 16 MR. RICHARD BARGERY: It's Richard
- 17 Bargery, Dominion Diamond. Thank you, Shawn. We've
- 18 had this discussion a number of times over the past --
- 19 past several months, or even longer. But Dominion
- 20 Diamond is committed to -- this is -- first of all, I
- 21 would say that as -- as Brendan noted earlier, this is
- 22 an extension of the existing Ekati mine. We have IBA
- 23 agreements -- four (4) IBA agreements, one (1) with
- 24 Tlicho Treaty 8, one (1) with KIA-Kugluktuk, one (1)
- 25 with Tlicho, and one (1) with the North Slave Metis

- 1 Alliance.
- 2 And our intention would be to -- to
- 3 continue to honour those agreements for the life of
- 4 the mine. We have -- we don't intend to enter into
- 5 new IBA agreements for the Jay Project, and I think
- 6 that's something that we've made clear in our
- 7 discussions with -- with Fort Res Metis counsel.
- 8 What we have said is that we would look
- 9 at ways in Fort Resolution to ensure that there are --
- 10 are benefits where appropriate, and we've had a number
- 11 of discussions on that basis where we -- you know, we
- 12 can encourage additional employment where we can look
- 13 at, if there are specific opportunities for
- 14 contracting, or where we may be able to provide
- 15 donations that -- that assist the community.
- 16 And we are doing some things now. And
- 17 that's -- I think that's where we would go. But --
- 18 sorry, and we -- and we have been doing some things, I
- 19 would note, including a number of donations in the
- 20 community. We did a career fair there, for example,
- 21 in -- in November, so -- but the specific answer to
- 22 your question is: No, we don't intend to -- to enter
- 23 into new -- to new IBA agreements for the Jay Project.
- 24 MR. SHAWN MCKAY (BY PHONE): Shawn
- 25 McKay, Fort Res -- Shawn McKay, Fort Resolution Metis

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counsel. My one (1) last question is: Using the
   existing infrastructure for the Jay Project, would
   this existing infrastructure be -- be -- have -- would
   have the ability to provide for both, if the Cardinal
   Project was included with the Jay Project?
 6
 7
                          (BRIEF PAUSE)
                  MR. ELLIOT HOLLAND: Elliot Holland,
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10
   with Dominion. So the -- to be clear, the -- the
11
   Cardinal pipe has been removed from the -- the Jay
12
   Project environmental assessment. From Dominion's
   point of view, the -- the Cardinal deposit has -- has
14
   been sterilized effectively by the -- the design that
15
   -- that we've chosen for the project, and as a result,
   we see no -- no possibility of -- of development that
16
17
   would be reasonably foreseeable at Cardinal.
18
                  MR. SHAWN MCKAY (BY PHONE): Shawn
19
   McKay, Fort Resolution Metis counsel. Thank you for
20
   that, but however, using -- my question was: Using
21
   the existing infrastructure for the Jay pipe, is it
22
   possible that the Cardinal pipe that was suggested at
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MR. ELLIOT HOLLAND: Elliot Holland,

the time, is it possible for the existing

infrastructure to withstand both -- both projects?

23

24

- 1 for Dominion. The -- the Jay dike, which is the --
- 2 the main infrastructure that will be built in the Jay
- 3 Project, doesn't encircle the -- the Cardinal pipe.
- 4 So it's not possible to use the -- the Jay dike to --
- 5 to advance the Cardinal Project in any way. Could
- 6 people land at the airstrip and go and do something at
- 7 Cardinal? Well -- well, yes.
- 8 But by building a -- a dike, a -- a
- 9 small dike that -- that only encircles the Jay
- 10 Project, eco -- from an economic point of view, we're
- 11 essentially sterilizing the -- the -- Cardinal as a
- 12 deposit. And, you know, so we'd -- we'd consider it
- 13 to be off the table as a -- a reasonably foreseeable
- 14 development.
- 15 THE CHAIRPERSON: Excuse me. If the
- 16 Chair could interrupt please. I would just like to
- 17 remind the speakers that the Cardinal is outside the
- 18 scope of this hearing, For -- Fort Resolution Metis.
- 19 MR. SHAWN MCKAY (BY PHONE): Shawn
- 20 McKay, Fort Resolution Metis Council. Thank you for
- 21 that. No, I have no other questions.
- 22 THE CHAIRPERSON: Thank you.
- 23 Transport Canada?
- 24 MR. CHRISTOPHER AGUIRE (BY PHONE):
- 25 Thank you, Madam Chair. This is Christopher Aguire,

- 1 with Transport Canada. We have no further questions.
- THE CHAIRPERSON: I think we need to
- 3 turn the volume up on those calls. We can barely hear
- 4 them. Dominion Diamond Ekati Corporation.
- 5 Review -- review -- do you want to say
- 6 anything else? Review Board staff and counsel?
- 7 Review Board?
- 8 MR. SIMON TOOGOOD: Hi, it's Simon
- 9 Toogood, with the Review Board. Madam Chair, I have
- 10 several questions on air quality and greenhouse gases.
- 11 So I'll start off with some questions on air quality.
- 12 If you'd go to slide 35 please. Thirty-five (35),
- 13 yes. So, yeah, I just have a couple of questions on
- 14 the Air Quality and Emissions Management and
- 15 Monitoring Plan.
- And just to start off, just to clarify,
- 17 I think there's some confusion with respect to
- 18 significant effects and the application of the GNWT's
- 19 ambient air quality guidelines. Just the last bullet
- 20 there says -- it's to do with the adaptive management
- 21 approach, and that before a significant environmental
- 22 effect occurs. And you're using the GNWT standards as
- 23 the trigger levels.
- 24 I'm just wondering if you could clarify
- 25 the use of the wording at the bottom of that slide?

1 (BRIEF PAUSE)

2

- 3 MR. RICHARD BARGERY: Madam Chair,
- 4 we'll have a -- an answer. We're just -- there's a
- 5 number of components to it, so we're just trying to --
- 6 just -- just give us just a couple of seconds.

7

8 (BRIEF PAUSE)

- 10 MS. CLAUDINE LEE: Claudine Lee,
- 11 Dominion. So just to clarify, the NWT ambient air
- 12 quality guidelines are thresholds. They are not
- 13 indicative of significant effects. We have used the
- 14 NWT ambient air quality quidelines to develop triggers
- 15 as a response to the technical sessions, and from the
- 16 -- the recommendations from the GNWT, and from other
- 17 parties.
- In the sense here that we use
- 19 significant, that's not -- that's related to
- 20 significant environmental effects but not related to
- 21 significant adverse effect as discussed for this
- 22 proceeding.
- 23 MR. RICHARD BARGERY: Richard Bargery,
- 24 Dominion Diamond. Is that -- is that the point you're
- 25 -- you're getting at, Simon? The -- on the

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significant effects and -- yeah.
                  MR. SIMON TOOGOOD: It's Simon
 2
   Toogood, with the Review Board. I think that's fine
 3
  for now -- or it is fine. Just as a follow-up
 5 question on the adaptive management approach and the
   triggers, I'm just wondering about distance.
 7
                  If you could, clarify what distance
   from the source of the emissions that you will be
   applying these triggers from say the haul road or the
10 mine site itself?
11
12
                          (BRIEF PAUSE)
13
14
                  MS. CLAUDINE LEE: Claudine Lee,
15
   Dominion Diamond. For the triggers related to the NWT
   ambient air quality guidelines, we're applying them --
   the triggers at the monitoring stations.
17
18
                  MR. SIMON TOOGOOD: Hi, it's Simon
19
   Toogood, the Review Board. At what distance from the
   source are the monitoring stations?
20
21
2.2
                          (BRIEF PAUSE)
23
24
                  MS. CLAUDINE LEE: Claudine Lee,
25 Dominion Diamond. The locations of monitoring of the
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- 1 Jay Project are still to be determined as part of the
- 2 engagement that we've set out in the Engagement Plan
- 3 submitted to the Review Board.
- 4 MR. SIMON TOOGOOD: Simon Toogood,
- 5 with the Review Board. Just one (1) more follow-up
- 6 question on this line of questioning.
- 7 After reviewing the air quality
- 8 management monitoring program, I'm trying to get the
- 9 Developer's position on if there is ways to detect
- 10 these triggers for the parameters and the standards
- 11 that would allow for a timely application of
- 12 mitigation.
- 13 For instance, if there's an exceedance
- 14 of dust, what is -- how long before the Developer is
- 15 able to detect that, and then apply appropriate action
- 16 to mitigate that?

17

18 (BRIEF PAUSE)

- 20 MS. CLAUDINE LEE: Claudine Lee,
- 21 Dominion Diamond. So the triggers that have been
- 22 developed are for the NWT ambient air quality
- 23 guidelines, and those are reviewed on an annual basis
- 24 and reported annually as per what the new Conceptual
- 25 Air Quality Emissions Monitoring and Management Plan

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1
   says.
                   And then just to reiterate, when we
 2
   talk about dust and triggers there's still further
 3
   engagement that could be happening on that -- that
   subject.
 5
 6
 7
                          (BRIEF PAUSE)
 9
                   MR. SIMON TOOGOOD: Hi. It's Simon
   Toogood, the Review Board. Just to clarify, so the
10
11
    response to when you know if there's any exceedance,
12
   you're saying it's one (1) year. Potentially, it's a
   year after an exceedance has occurred before you're
14
   able to identify that and apply mitigation?
15
16
                          (BRIEF PAUSE)
17
18
                   MS. CLAUDINE LEE: Claudine Lee,
19
   Dominion Diamond. So we do have continuous monitoring
   for some of these NWT ambient air quality guidelines.
20
21
   The -- the monitoring though happens continuously is
   evaluated annually so that we can look at trends and
22
23
   put in appropriate mitigation, not to just one (1)
24
   episode, but to an actual trend that we can identify,
```

and then put in appropriate mitigation related to

- 1 that.
- 2 MR. SIMON TOOGOOD: Thank you. It's
- 3 Simon Toogood, with the Review Board. I think I'll
- 4 leave that line of questioning there. The next line
- 5 of questioning is do with greenhouse gasses. So in
- 6 several parties' technical reports they raised
- 7 concerns about the emissions coming from the proposed
- 8 Jay Project and they wanted some action on the -- to
- 9 reduce those emissions.
- 10 I'm just wondering with respect to the
- 11 use of targets, if you could explain in a bit more
- 12 detail what those are. And obviously, they're
- 13 intended to reduce greenhouse gas emissions but you're
- 14 going to be setting those annually. And I'm just
- 15 wondering if that's -- just a bit more information on
- 16 how they're set.
- 17 Is it based on how much you produced in
- 18 the previous year, and then it's going to be a
- 19 percentage reduction, or is it based on how much
- 20 you've modelled that you will -- using in the current
- 21 year and you're going to try and reduce that? And
- 22 just explain how those targets are made and when
- 23 they're provided.
- 24 And again, this could be given as an
- 25 undertaking if it's -- more thought is required.

1

2 (BRIEF PAUSE)

- 4 MR. ELLIOT HOLLAND: Elliot Holland,
- 5 for Dominion Diamond. So when Dominion bought Ekati,
- 6 improving in -- in this area was -- was a key -- a key
- 7 focus for us. So this year, we -- we've set targets
- 8 for the -- for the first time. Tho -- those targets
- 9 are based on a reduction over -- over and above our --
- 10 our current -- the -- the prior emissions, and they're
- 11 set annually as a part of our business planning cycle.
- So the -- you know, that'll be an
- 13 ongoing process that, you know, again, typically
- 14 happens annually. And -- and the target is to, you
- 15 know, do better the next year than -- than the year
- 16 before.
- 17 MR. SIMON TOOGOOD: Just to pull up on
- 18 that. Simon Toogood, with the Review Board. Given
- 19 that operations at the mine can fluctuate, you know,
- 20 the -- maybe you're expanding to -- or just that the
- 21 effort required, the amount of trucks and such, there
- 22 could be more emissions just given the operations in
- 23 an upcoming year from a previous.
- 24 So again, is it a reduction from the
- 25 previous year even though you may have more intensity

- 1 at the site? If you could just explain that.
- 2 MR. ELLIOT HOLLAND: Elliot Holland,
- 3 Dominion Diamond. Yeah, we -- I mean, certainly need
- 4 to take those things into account if we have a change
- 5 -- a major change in the operation. You know, for
- 6 example, when we -- when we finish the Koala
- 7 underground you have a lot of energy demand that --
- 8 that doesn't happen anymore, so you have to take that
- 9 into account.
- 10 I think the general principle is -- is
- 11 to see, you know, reductions when operations are --
- 12 are studied from year to year. But when there are
- 13 changes to the operations, that, you know, we need to
- 14 -- we need to normalize for them, right?
- 15 MR. SIMON TOOGOOD: Thank you. Simon
- 16 Toogood, the Review Board. The next question, and it
- 17 leads to achieving those reductions. And I think
- 18 parties are looking for concrete actions that the
- 19 Developer is willing to take. And I think what we've
- 20 heard is you've agreed to a concept study of
- 21 additional alternative energies.
- 22 And I think that's getting to what
- 23 parties are looking for is: You know, will Dominion
- 24 implement any of these technologies? And I think the
- 25 first step is, as you've mentioned, studying these

- 1 technologies.
- 2 And so with respect to the findings of
- 3 the study you said they'll be made public a year
- 4 after, I believe it was this year is finished. To put
- 5 this sort of to rest, this topic, if this study were
- 6 to point out that -- or find that some sort of
- 7 alternative energy is feasible at the site
- 8 economically and technically, is it Dominion's
- 9 intention to follow through with the findings of this
- 10 study and implement those if it's showing that they
- 11 are indeed feasible?

13 (BRIEF PAUSE)

- 15 MR. ELLIOT HOLLAND: Elliot Holland,
- 16 for Dominion. The first thing I'd -- I'd like to
- 17 point out in terms of your -- your preamble regarding
- 18 a -- a need for specific actions is that Dominion has
- 19 taken quite a number of -- of specific actions
- 20 already. I -- I'd point to the -- the very
- 21 substantial investment that we've made in the Misery
- 22 powerline, which provides power to the Misery camp at
- 23 a much more efficient basis than the existing gensets,
- 24 the investment in a composter to -- to reduce our use
- 25 of incineration and with it increase efficiency of

- 1 that process, the commissioning of -- of road trains
- 2 to -- to replace the smaller vehicles which -- which
- 3 are more fuel efficient.
- 4 So I -- I take issue with the
- 5 characterization that parties are -- haven't seen
- 6 concrete actions from us. Specifically with regard to
- 7 this study, you know, Dominion's committed to -- to
- 8 doing the study and looking at the results of it. You
- 9 know, we -- we need to evaluate technical and -- and
- 10 economical feasibility and we need to have that --
- 11 those -- those definitions are -- are -- need to be --
- 12 to be set by the -- by the company.
- 13 If it's an attractive investment, you
- 14 know, we've shown a history of -- of making attractive
- 15 investments.
- 16 MR. SIMON TOOGOOD: All right. Simon
- 17 Toogood, of the Review Board. Just to follow up. I
- 18 wasn't saying that Dominion hadn't then made efforts
- 19 to date. Those are on the record. I think all has
- 20 been response to your IRs from parties and the Review
- 21 Board.
- 22 But I think parties are looking for
- 23 areas that they have an interest in seeing some more
- 24 additional efforts towards reducing greenhouse gasses
- 25 from the Jay Project. On the lines of that

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questioning was exploring renewable energies and I
   think parties are looking to understand if this study
   that is being proposed by the developer will actually
   lead to concrete actions on renewable energies.
                  And if the study does find that it is
 5
   attractive that the Developer will commit to
 7
   implementing these technologies?
 8
 9
                          (BRIEF PAUSE)
10
11
                  MR. ELLIOT HOLLAND: Elliot Holland,
12 Dominion Diamond. We're committed to doing a concept
   study. And -- and based on that evaluation we'll --
   we'll make sure to -- to move forward with projects
15
   that -- that make sense for us, comparing, you know,
16 all the -- the different areas that -- that we could
17 invest in along this end.
18
                  MR. SIMON TOOGOOD: Thank you.
19
   Simon Toogood, the Review Board. I have no further
   questions.
20
21
2.2
                          (BRIEF PAUSE)
23
24
                  MR. RUARI CARTHEW: Ruari Carthew,
25 with the Review Board. I have a few questions on the
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- 1 social-economic front.
- The first one (1) I'll start off with
- 3 pertains to the social-economic agreement between
- 4 Dominion and the GNWT. Over the course of the Ekati
- 5 Project, the agreement has been in place and has --
- 6 with the intention of serving the people of the NWT.
- 7 The -- the purpose, I think, as to minimize negative
- 8 effects that the project could have. Over the course
- 9 of this EA process evidence has suggested that over
- 10 the nineteen (19) years it hasn't been terribly clear
- 11 how the SEA has improved adverse project effects on
- 12 diamond mining communities.
- 13 Within a couple of the slides that you
- 14 presented at the beginning of your presentation, there
- 15 was mention of efforts to improve the performance.
- 16 I'm curious if you can specify what measures those
- 17 will be, and how they will lead to more confidence
- 18 that the SEA will minimize adverse mining conditions.
- 19 Thanks.

21 (BRIEF PAUSE)

- 23 MR. BRENDAN BELL: Madam Chair,
- 24 appreciate the question. I think the -- the socio-
- 25 economic agreement is -- is one (1) tool by which we -

- 1 we measure our success as a company. I think our
- 2 results speak for themselves. We -- we hold up very
- 3 well and I think compare favourably with -- with other
- 4 operations in -- in the -- the north.
- 5 That said, we believe that our reach
- 6 should exceed our grasp. We continue to engage with
- 7 communities to understand their -- their concerns, and
- 8 -- and understand their aspirations. Continually get
- 9 feedback about how important it is that people from
- 10 their community are employed. They're very happy with
- 11 the levels of employment that they've seen, which is
- 12 different than saying satisfied. They continue to
- 13 press us and encourage us to assist with training,
- 14 adult education, and -- and other things that -- that
- 15 we can do to break down barriers to employment.
- 16 So I would say we've exceeded our
- 17 targets in several respects, need to do more in
- 18 others. I would point in particular to our employment
- 19 targets, where we've done very well overall with
- 20 respect to some of our contractors, many of -- of
- 21 which are -- are northern and even Aboriginal
- 22 contractors. We need to -- to improve our employment
- 23 in -- in that respect. We are building targets and
- 24 incentives into contracts as they expire.
- 25 I'm sure you can appreciate that we

- 1 inherited a number of legacy contracts that we -- we
- 2 can't undo. And as those come up for renegotiation,
- 3 and several have, we are embedding exceedingly higher
- 4 targets for employment. So we will continue to -- to
- 5 measure ourselves against both the IBAs and the SEA.
- 6 We think they're important tools.
- 7 But -- but we certainly are out
- 8 continually. I think our -- our engagement records
- 9 would speak to that with respect to the Jay Project.
- 10 But just generally reporting out to communities on our
- 11 performance, and seeking their feedback on -- on how
- 12 we can continue to do a better job. Thank you.
- MR. RUARI CARTHEW: Thank you. Ruari
- 14 Carthew, with the Review Board. A previous
- 15 presentation from the North Slave Metis Association
- 16 (sic) there was a discussion about the community
- 17 liaison and female employment.
- 18 I'm curious if the -- within the role
- 19 of the community liaison, is there a specific mandate
- 20 to promote female hiring?
- 21 MR. RICHARD BARGERY: Richard
- 22 Bargery, Dominion Diamond. So it's quite right, one
- 23 (1) of the things that we've implemented as a Company
- 24 is to -- to put in place community liaisons in -- in
- 25 some of these specific communities. And -- and part

- 1 of their role -- part of their role, even though the -
- 2 the position itself reports to the specific IBA
- 3 group, is to assist with employment for -- assist
- 4 people to gain employment at -- at Ekati mine. And
- 5 we've -- we've seen some success, you know, in that.
- The specific question of whether
- 7 there's a specific role to encourage more employment
- 8 for women at Ekati mine, the -- the role itself deals
- 9 with all employment. So there's no -- no specific
- 10 role, no, in -- for those community liaison positions.
- 11 MR. RUARI CARTHEW: Thank you. It's
- 12 Ruari Carthew, with the Review Board. My next line of
- 13 questioning relates to traditional knowledge, and the
- 14 use of traditional knowledge within DDEC's operations.
- 15 Within the course of the EA, there was evidence
- 16 presented that there is some concern at the -- the
- 17 management of traditional knowledge.
- 18 I'm curious if Dominion could commit to
- 19 developing a -- a robust traditional knowledge
- 20 management plan with Aboriginal parties that includes
- 21 quality control measures to ensure the appropriate use
- 22 of TK, and the storage and reporting of it?

23

24 (BRIEF PAUSE)

1 MR. RICHARD BARGERY: Richard Bargery,

- 2 Dominion Diamond. So first thing I'd say is that we
- 3 spend -- we spend quite a bit of time dealing with
- 4 communities, and -- and trying to find ways to make
- 5 sure that we incorporate traditional knowledge, not
- 6 just for the Jay Project, into -- into our operations
- 7 as -- as a whole for the -- for the mine, and -- and
- 8 we think we're out in front of this issue compared to
- 9 -- you know, to other operations.
- 10 We have a full time TK advisor working.
- 11 We have a very experienced northern team, as -- as
- 12 Brendan noted at the start, that are, you know, out
- 13 talking to communities. I also would like to say that
- 14 we -- that we -- we fund traditional knowledge
- 15 projects amongst our IBA groups to a fairly sig --
- 16 significant extent.
- 17 You know, we've -- last year, as -- as
- 18 we've noted in Information Requests, we -- we've done
- 19 projects with Tlicho, with YKDFN, that -- that
- 20 resulted, I think, in -- in a document that -- that
- 21 was posted to the registry as part of their technical
- 22 report. We've recently develop -- provided funding
- 23 for a very large project for KIA. We're working with
- 24 the Lutsel K'e Dene First Nation right now on -- on a
- 25 project for their traditional knowledge. So -- and

- 1 each is on an individual basis.
- 2 So it would be hard to commit to doing
- 3 something as a whole. I mean, I think that we are
- 4 open to sit down with -- with each of the Aboriginal
- 5 communities to talk about how best to -- to manage TK,
- 6 and -- and incorporate it into the project. But I --
- 7 I'd be hard-pressed to say that we'd commit to sort of
- 8 an overall system without having those individual
- 9 discussions with -- with the TK holders themselves.
- 10 MR. RUARI CARTHEW: Thank you. Ruari
- 11 Carthew, with the Review Board. Follow-up question:
- 12 Does Dominion then employ consistent analysis and use
- 13 of traditional knowledge? And -- and do they have
- 14 existing traditional knowledge research agreements in
- 15 place with Aboriginal groups?

16

17 (BRIEF PAUSE)

- 19 MR. RICHARD BARGERY: Richard Bargery,
- 20 Dominion Diamond. I think, from our perspective, I
- 21 don't know how to say this, but consistency --
- 22 consistency may not be the -- the appropriate
- 23 approach. I mean, we work with each community on an
- 24 individual basis, and their needs may be different,
- 25 and we need to -- we need to recognize that.

- So, you know, everybody -- that's the
- 2 discussion. It's really been on an individual basis
- 3 with communities about -- about TK and what their
- 4 needs are, how they want to manage TK and build it
- 5 into the project.
- 6 So I -- I guess that would be -- that
- 7 would be the -- the answer to that question.
- 8 MR. RUARI CARTHEW: Thank you. Ruari
- 9 Carthew, with the Review Board. Within one (1) of the
- 10 responses from Dominion, and it was also echoed in a
- 11 response by the North Slave Metis Alliance, was the
- 12 proposition of developing a traditional knowledge
- 13 Elders panel.
- 14 I'm curious with Dominion if this is
- 15 something that they continue to work towards, is the
- 16 establishment of a traditional knowledge panel, and
- 17 specifically, where important traditional livelihood
- 18 values may be impacted by project operations.
- 19 MR. RICHARD BARGERY: I'm just going
- 20 to -- Richard Bargery, Dominion Diamond. I -- just on
- 21 the -- the question before, I just want to say that
- 22 one (1) thing I should note is we do have, you know,
- 23 agreements with -- with communities on an individual
- 24 basis for specific TKs, so there are agreements in --
- 25 in place, but it really is on an individual basis with

- 1 -- with communities.
- 2 With respect to the -- to the Elders
- 3 council that we had proposed in the past -- and I will
- 4 turn it over to our CEO to -- to answer that question.
- 5 MR. BRENDAN BELL: Brendan Bell,
- 6 Dominion. Madam Chair, this is -- this is an idea
- 7 that -- that we are pursuing. We are engaging with --
- 8 with communities about the appropriateness of -- of an
- 9 Elders panel. We think it's something that has a lot
- 10 of merit.
- 11 But -- but I will tell you that some
- 12 initial engagements with communities, in -- in some
- 13 respects, there have been concerns that this may be
- 14 used to usurp the -- the authority or the decision-
- 15 making structures or powers that be in communities.
- 16 We -- we've assured communities that's not our intent.
- 17 This is intended to be in addition and in -- and in
- 18 parallel.
- 19 We think there -- there's huge merit in
- 20 having more input on TK from -- from Elders, but this
- 21 needs to be done in a manner that is -- is positively
- 22 supported by communities. We're committed to working
- 23 through the process of engagement with these
- 24 communities to design a structure that works for them,
- 25 but this will not be something that -- that is

- 1 prescriptive. It is not going to be something that --
- 2 that we attempt to drive on communities if -- if there
- 3 is opposition.
- We -- we think that we can find a way
- 5 to -- to come up with an acceptable mechanism and
- 6 assure communities that -- that our -- our intentions
- 7 here are honourable, and -- and we will continue to do
- 8 that. I -- I hope this works because it's something
- 9 that -- that we're very, very high on. Thank you.
- 10 MR. RUARI CARTHEW: Thank you. Ruari
- 11 Carthew, Review Board. No further questions from
- 12 staff, I believe.
- 13 THE CHAIRPERSON: Questions from
- 14 counsel?
- 15 MR. JOHN DONIHEE: John Donihee, Board
- 16 counsel. Thank you, Madam Chair. I have no questions
- 17 on this presentation.
- 18 THE CHAIRPERSON: Questions from Board
- 19 members? Yvonne...?
- MS. YVONNE DOOLITTLE: Yvonne
- 21 Doolittle, Review Board. No questions.
- 22 THE CHAIRPERSON: John Curran...?
- 23 MR. JOHN CURRAN: Thank you, Madam
- 24 Chair. Just one (1) short question. You talked about
- 25 greenhouse gas emissions earlier. Does Dominion have

- 1 a breakdown available of where those emissions are
- 2 coming from, relative percentage by different elements
- 3 of your operation?
- 4 MR. ELLIOT HOLLAND: Elliot Holland,
- 5 Dominion Diamond. Yes, we can provide that.
- 6 MR. JOHN CURRAN: Would that be as an
- 7 undertaking, or...?
- 8 MR. ELLIOT HOLLAND: Elliot Holland,
- 9 Dominion. Yeah, we can take that as a -- as an
- 10 undertaking. Any -- is there a bit of clarity on --
- 11 on the kind of breakdown you're looking for, by area,
- 12 by --
- MR. JOHN CURRAN: John Curran, Review
- 14 Board. I was thinking in terms of power generation
- 15 versus vehicles versus pumping versus other
- 16 operations.
- 17 MR. ELLIOT HOLLAND: Elliot Holland,
- 18 for Dominion. Sure, we can -- we can break it down by
- 19 -- by power generation versus -- versus mode of fuel,
- 20 yeah.
- 21 THE CHAIRPERSON: Counsel...?
- 22 MR. JOHN DONIHEE: Thank you, Madam
- 23 Chair. We'll record that, then, as Undertaking number
- 24 2 from Dominion Diamonds.

107 1 --- UNDERTAKING NO. 2: Dominion to provide a breakdown, in terms of 2 3 power generation versus vehicles versus pumping 5 versus other operations, of where greenhouse gas emissions are coming from 7 relative to different 9 elements of the operation 10 11 THE CHAIRPERSON: Questions, Bertha? 12 MS. BERTHA NORWEGIAN: Thank you, 13 Madam Chair. It's Bertha Norwegian, representing --14 or -- of the Review Board. Sorry about that. I -- I 15 have my questions floating around in my head, so I 16 need to make sure that they're very clear. It's 17 regarding the gender issues. 18 I'd like to know if you have a 19 breakdown of what type of employment you have the females working in your camps, and in your offices? 20 21 2.2 (BRIEF PAUSE) 23 24 MR. BRENDAN BELL: Brendan Bell, 25 Dominion. Madam Chair, yes, that is -- that is

- 1 published in our socio-economic report, but we will
- 2 get that information today, and -- and provide that on
- 3 the record before the end of the day. Thank you.
- 4 MS. BERTHA NORWEGIAN: If I can ask a
- 5 supplementary, I would like to know if you have any
- 6 indicators on women who are working on non-traditional
- 7 trades specifically.
- 8 MR. BRENDAN BELL: Brendan Bell,
- 9 Dominion. Yes, we do. That is -- that is broken down
- 10 in the report, and -- and, you know, there -- there --
- 11 let -- let me just add that there's obviously a lot of
- 12 interest in -- in this topic, and -- and with good
- 13 reason. This is something that we've spent some --
- 14 some time thinking about.
- 15 We have had some very -- some very good
- 16 success, we believe, in -- in getting women into non-
- 17 traditional areas of employment. Driving trucks at --
- 18 at the mine site is -- is one (1) area that -- that
- 19 comes to mind where we've been very, very successful.
- But beyond these specific roles, one
- 21 (1) of the other things -- just to step back a -- a
- 22 bit, one (1) of the other things we're looking to do
- 23 is to ask ourselves whether or not roles at the mine
- 24 site must absolutely be located at the mine site. If
- 25 there are -- if there are jobs that we can repatriate

- 1 out of the site to Yellowknife, we think that that
- 2 will assist in -- in having more women work for -- for
- 3 the Company.
- We know that -- that camp life may not
- 5 be conducive in situations where -- where a single
- 6 mother is looking for employment, for instance. And
- 7 we're -- we're looking to, where we can, break down
- 8 barriers to -- to female employment. This is one (1)
- 9 of the things that -- that we're endeavouring to do.
- 10 So we'll continue to -- to challenge
- 11 ourselves in that respect. It's -- it's not -- it's
- 12 not easy, as I -- I'm sure the Board can -- can
- 13 appreciate. Some of the jobs just absolutely must be
- 14 -- be at the mine site, but where the -- where we have
- 15 options, we will look to bring those into -- into the
- 16 community. We think that that's going to -- to pay
- 17 some dividends in -- in addressing this -- this gender
- 18 gap, which we -- we do admit is a challenge not just
- 19 for this mine, but to the entire industry. Thank you.
- 20 MS. BERTHA NORWEGIAN: Thank you for
- 21 that response. With respect to -- Bertha Norwegian,
- 22 for the record. With respect to your community
- 23 liaison: Does your community liaison person travel to
- 24 the communities to provide communities with updates on
- 25 what kinds of opportunities might be laid for them, or

- 1 does the community liaison person work out of the
- 2 Yellowknife office?

3

4 (BRIEF PAUSE)

- 6 MR. ELLIOT HOLLAND: Elliot Holland,
- 7 for Dominion Diamond. The -- the first thing I'd just
- 8 like to clarify is when we talk about community
- 9 liaisons, those are -- are positions that we fund in
- 10 the community, so that the people are -- are based
- 11 there full time. Over -- over and above that, as part
- 12 of this process, we -- we got the recommendation that
- 13 we did need to provide, you know, a broader set of --
- 14 of information regarding employment, but -- but other
- 15 things in the process. So we've -- we've kicked off a
- 16 -- a community newsletter that comes out every few
- 17 months and is -- is sent to all of the communities.
- 18 And then, you know, over and above
- 19 that, we make sure that our job postings are -- are
- 20 available in -- in every community that -- that we
- 21 work with. So it's a -- it's -- it's a bunch of
- 22 things that we do to make sure people are -- are aware
- 23 of opportunities, and are -- are well positioned to --
- 24 to apply for them.
- 25 MS. BERTHA NORWEGIAN: Bertha

- 1 Norwegian. Just one (1) final question, and it
- 2 regards pay equity.
- 3 Do you -- does Dominion Diamond have
- 4 pay equity policies in place? Thank you.

5

6 (BRIEF PAUSE)

- 8 MS. GAELEEN MACPHERSON: Gaeleen
- 9 MacPherson, with Dominion. As previously noted, we do
- 10 spend quite a bit of time on a regular basis analyzing
- 11 the manner in which we're -- we're paying our
- 12 employees, looking at paying similar pay for similar
- 13 work and -- and whatnot, to ensure that we don't have
- 14 pay equity issues, in particular with females.
- MS. BERTHA NORWEGIAN: Thank you.
- 16 Thank you, Madam Chair. No more questions.
- 17 MR. BRENDAN BELL: Madam Chair?
- 18 Sorry. Brendan Bell, Dominion. One (1) -- one (1)
- 19 further piece I'd like to add with respect to the
- 20 community liaison, and I think we may have -- may have
- 21 created the confusion. I don't think Elliot has --
- 22 has cleared it up. But we've had a number of
- 23 discussions with communities that have led to funding
- 24 agreements about community liaison positions. These
- 25 are people that the community themselves have -- have

- 1 selected after a competition. They reside in the
- 2 community.
- 3 Their -- their goal is -- is two-fold,
- 4 really, to disseminate information around specifically
- 5 opportunities and activity in the community. So -- so
- 6 be it -- be, you know, a -- a voice for the -- the
- 7 Company in the community. But also to -- to ensure
- 8 that -- that people who are interested in -- in
- 9 employment have a conduit to get their -- their
- 10 resumes, their information to us as a Company. So
- 11 it's a -- it's -- it's been a very effective
- 12 communications tool. It's early on. This is
- 13 something that -- that we implemented on -- on buying
- 14 Ekati.
- 15 And I -- again, with the theme of -- of
- 16 not trying to prescribe the absolute detailed role of
- 17 -- of this position, one (1) of the communities, we've
- 18 -- we've been dis -- discussing this with have -- have
- 19 suggested to us that they would prefer to have the
- 20 person also focus on business development
- 21 opportunities, that they felt they were doing well on
- 22 employment. And -- and we've said, Absolutely. If
- 23 that's something that's a preference for you as a
- 24 community, we -- we are more than happy that this
- 25 person fulfill that role in addition or instead of --

- 1 of employment.
- 2 So it really is a communication tool in
- 3 the community that the Company is able to use, the
- 4 communities are able to use. And we're not
- 5 prescriptive as to the exact nature of the -- the
- 6 role. It's a funding contribution that we provide.
- 7 Thank you.
- 8 THE CHAIRPERSON: Questions from Board
- 9 members. Kirby...?
- 10 MR. KIRBY MARSHALL: Thank you, Madam
- 11 Chair. Kirby Marshall, Review Board. Just -- just to
- 12 clarify something for myself with respect to what
- 13 Simon was asking questions on earlier, with respect to
- 14 air quality. And you are going to be undertaking --
- 15 or doing continuous monitoring of air quality. But
- 16 then I think you said you're going to be reporting on
- 17 it annually, and then coming up with potential
- 18 mitigation.
- 19 Would Dominion commit to, if they are
- 20 continuously monitoring air quality, to coming up with
- 21 something on a -- a shorter, you know, more granular
- 22 reporting with respect to -- and then coming up with
- 23 an adaptive management framework around that? It
- 24 seems to me if you're monitoring continuously, you
- 25 should be able to report a lot shorter time frame than

- 1 ann -- annually, and do something about it. Thank
- 2 you.

3

4 (BRIEF PAUSE)

- 6 MS. CLAUDINE LEE: Claudine Lee, for
- 7 Dominion. So, yes, continuous -- we do have
- 8 continuous monitoring. Just to -- just to make a
- 9 point that not all exceedances are related to the mine
- 10 operations. For example through -- through 2012 and
- 11 through 2014 there were exceedances that were related
- 12 to wildfire and smoke.
- 13 So we need time to look at that
- 14 information, determine what the factors were for those
- 15 exceedances, and develop some work around identifying
- 16 the trends. The guidelines and the triggers related
- 17 to them were designed in conjunction with -- with
- 18 parties, and with the GNWT as requested. And so the
- 19 key there is that we do need to identify the trends
- 20 over time. One (1) exceedance does not create a
- 21 trend, and therefore it's difficult to determine what
- 22 an appropriate mitigation would be until you have that
- 23 information and can make those -- make -- make those -
- 24 look at those -- look at that information, and
- 25 determine what the trend is so that you can put in

- 1 effective mitigation.
- 2 MR. KIRBY MARSHALL: Kirby Marshall,
- 3 Review Board. Thank you very much. No further
- 4 questions.
- 5 THE CHAIRPERSON: Questions from Board
- 6 members?
- 7 MR. JAMES WAH-SHEE: James Wah-Shee,
- 8 Review Board -- Board member. I have no questions.
- 9 Thank you very much, Madam Chair.
- 10 THE CHAIRPERSON: Okay. Thank you.
- 11 At this time, we would like to break for lunch. And
- 12 we'll convene back at one o'clock with presentations.
- 13 Thank you.

- 15 --- Upon recessing at 11:53 a.m.
- 16 --- Upon resuming at 1:05 p.m.

17

- 18 THE CHAIRPERSON: Our first
- 19 presentation this afternoon will be from the
- 20 Independent Environmental Monitoring Agency.

- 22 PRESENTATION BY IEMA:
- 23 MR. BILL ROSS: Good afternoon. My
- 24 name is Bill Ross. I'm the chair of the Independent
- 25 Environmental Monitoring Agency.

- 1 And I will start off...the -- the
- 2 outline is -- the outline is -- is provided as follows.
- 3 I will introduce -- I will then pass on -- pass the --
- 4 the wand to Jaida Ohokannoak, who will talk about air
- 5 quality and dust. And she will pass it on to Emery
- 6 Paquin who will deal with waste rock -- waste rock and
- 7 seepage management. I will then revisit very briefly
- 8 for a few other matters.
- 9 The -- okay. The -- the agency was
- 10 created in 1997 under an environmental agreement. Our
- 11 mandate is succinctly primarily to promote good,
- 12 effective environmental management at the Ekati mine.
- 13 More specifically, we do have a mandate to provide some
- 14 advice to the Government of Canada, the Government of
- 15 the Northwest Territories, and to the mine operator,
- 16 and specifically that's why we're here today, to
- 17 participate as an Intervenor in meetings such as this -
- 18 in a hearing.
- 19 We have, as most know, been involved in
- 20 this Jay Project review from the very beginning. The
- 21 major task that we have in this review as we have
- 22 determined is to assist the Review Board, Dominion
- 23 Diamond, and others by identifying possible significant
- 24 adverse effects, and by identifying measures necessary
- 25 to prevent the significant adverse effects.

1 We believe that this is how we will meet

- 2 our mandate of promoting good environmental management
- 3 at the Ekati mine. That is our sole purpose in -- in
- 4 being here.
- 5 At this point, I will turn it over to
- 6 Jaida, who will talk to you about the next subject.
- 7 MS. JAIDA OHOKANNOAK: Sure. Jaida
- 8 Ohokannoak. In Section 7.4.1 of the review terms of
- 9 reference, the Developer is required to measure
- 10 emissions from the incinerator, heavy equipment, et
- 11 cetera, and the buildup of those emissions on the
- 12 environment, so things like nitrites, dioxins, furans,
- 13 metals. And then they must show how these comply with
- 14 the national standards, and what mitigation measures
- 15 are in place to minimize these emissions and their
- 16 impacts on the environment.
- 17 While the Developer concluded that all
- 18 of the effects were classified as local in geographic
- 19 extent and of medium duration, because emissions and
- 20 effects cease when the project activities are
- 21 completed. Their magnitude classifications range from
- 22 negligible to high, and consequently the effects of air
- 23 quality were classified as non-significant.
- 24 This position of the Developer did not
- 25 change as a result of an update to their air quality

- 1 assessment. The agency's main concern around air
- 2 quality impacts for the Jay Project relate to dust, and
- 3 the proper mitigation monitoring and management. The
- 4 agency is also concerned that dust may be one (1) of
- 5 the main drivers in the zone of influence of caribou
- 6 avoidance of the diamond mines.
- 7 Given the size and extent of the
- 8 predicted Jay Project emissions that include dust, its
- 9 proximity to Lac du Sauvage, and the importance of this
- 10 area for caribou in particular, the agency is of the
- 11 view that the Jay Project air emissions are likely to
- 12 cause a significant adverse impact.
- The Developer's assessment report
- 14 predicted exceedances of NO2, PM2.5, and TSP above the
- 15 GNWT air -- ambient air quality standards over a large
- 16 part of Lac du Sauvage, and extending to the eastern
- 17 shore. The agency recognizes that there has been
- 18 significant improvements to the air quality monitoring
- 19 and management at Ekati, and the Developer has even
- 20 engaged parties to further develop an air quality
- 21 emissions monitoring and management program, including
- 22 developing an adaptive management framework with
- 23 triggers and action levels and criteria required to
- 24 trigger the appropriate management actions for NO2,
- 25 PM2.5, and TSP.

1 However, we feel that there's still some

- 2 gaps and issues that need to be addressed. Firstly,
- 3 for dust fall, snow sampling, and lichen sampling,
- 4 there is a need to develop threshold triggers and
- 5 response actions, recognizing that the nature of the
- 6 sampling schedule would show longer term trends. And
- 7 second, and most importantly, there is a need to
- 8 develop specific and clear triggers and response
- 9 actions for road dust mitigation. The key would be to
- 10 have a trigger that would trigger immediate action when
- 11 necessary.
- 12 The current Air Quality Monitoring
- 13 Management Program is designed around the Ekati's main
- 14 mine site. The Jay Project will be a significant new
- 15 emission source, and currently there is no sampling or
- 16 monitoring sites on the north or the east side of Lac
- 17 du Sauvage, or on the esker system near Jay. It is
- 18 important that Air Quality Monitoring Program is
- 19 designed to ensure that there is adequate coverage for
- 20 ambient air quality monitoring, dust fall, snow, and
- 21 lichen sampling.
- 22 THE CHAIRPERSON: Excuse me, but would
- 23 you please just slow down a bit --
- 24 MS. JAIDA OHOKANNOAK: Sure.
- 25 THE CHAIRPERSON: -- for our

- 1 translators? Thank you.
- MS. JAIDA OHOKANNOAK: The agency is
- 3 also concerned that there are non-enforceable air
- 4 quality standards in the NWT, and that there is no
- 5 regulatory system to manage air quality. Additionally,
- 6 given the proximity of the Jay Project to the Diavik
- 7 Diamond Mine, it would make sense that there would be a
- 8 stronger cooperation and coordination of air quality
- 9 monitoring and management amongst the two (2) diamond
- 10 mines. The agency has seen no evidence to suggest such
- 11 a cooperation.
- 12 So the agency has recommended that the
- 13 Review Board make the following suggestion to the GNWT:
- 14 That the GNWT develop an appropriate and enforceable
- 15 regulatory framework and a system for air quality in
- 16 the NWT as soon as possible. Additionally, to ensure a
- 17 more coordinated and regional approach to air quality
- 18 monitoring, management, and mitigation, the agency
- 19 recommends to the Review Board that DDEC, in
- 20 cooperation with the GNWT and other interested parties
- 21 including DDMI, should develop a regional approach to
- 22 air quality monitoring, management, and mitigation.
- 23 The agency alk -- also recommends that
- 24 DDEC develop a revised Air Quality Emissions and
- 25 Monitoring Management Plan collaboratively before

- 1 construction commences, specifically to include
- 2 specific triggers for NO2, PM2.5 and TSP that will
- 3 result in adaptive management actions and responses.
- 4 It should also plan a timetable to
- 5 develop thresholds and actions in relation to dust
- 6 fall, snow, and lichen sampling results. The plan
- 7 should also -- should ensure that there are plans in
- 8 place to manage road traffic to reduce fugitive dust,
- 9 including triggers when dust suppressant must be
- 10 reapplied.
- 11 The plan should also identify monitoring
- 12 and sampling sites to capture dust and snow samples on
- 13 the northern and eastern shores of Lac du Sauvage and
- 14 along the esker system. Additionally, the plan should
- 15 also have a quality assurance and quality control
- 16 protoco -- protocols in place to ensure data
- 17 reliability.

18

19 (BRIEF PAUSE)

- 21 MR. EMERY PAQUIN: Emery Paquin, with
- 22 the Monitoring Agency. Because of their related
- 23 nature, this next presentation will combine the
- 24 agency's submission on seepage on waste rock -- this is
- 25 Measure 13 -- along with our Measure number 7, mercury

- 1 contamination.
- The Review Board's terms of reference
- 3 requires Dominion to predict the likelihood and
- 4 consequences of acid rock drainage and proactively
- 5 manage against potential adverse impacts when
- 6 unexpected changes are encountered.
- 7 In the DAR, Dominion reported that
- 8 predicted seepage and runoff from the Jay waste rock
- 9 storage area throughout operations, closure and post-
- 10 closure periods, will cause only small changes to water
- 11 quality in Lac du Sauvage.
- 12 As a result of these small changes,
- 13 Dominion concludes that the effects to the health of
- 14 aquatic biota or to the use of Lac du Sauvage water as
- 15 a drinking water source will be neg -- negligible.
- 16 While not suggesting that this
- 17 conclusion is incorrect, the agency has residual
- 18 concerns with respect to Dominion's conclusion.
- 19 Accordingly, we are suggesting that additional
- 20 monitoring is required in order to confirm Dominion's
- 21 predictions and adaptive management -- and that
- 22 adaptive management planning is required in the event
- 23 unexpected seepage quality in quantities are
- 24 encountered.
- 25 Several key pieces of evidence have led

- 1 the agency to this recommendation. The CCME interim
- 2 sediment quality guideline for mercury was exceeded in
- 3 two (2) samples collected from the station within Lac
- 4 du Sauvage located within the planned footprint of the
- 5 dike. The CCME probable effects level was exceeded in
- 6 one (1) of these samples.
- 7 The DAR -- in the DAR, Dominion predicts
- 8 that the average mercury concentration in waste rock
- 9 storage area seepage will be approximately equal to the
- 10 CCME guideline for the protection of aquatic life.
- 11 Their prediction goes further to conclude -- or to
- 12 predict that the maximum concentration in the seepage -
- 13 maximum concentration of mercury in seepage may
- 14 exceed the guideline by as much as 50 percent.
- 15 It is also unclear to us why Dominion
- 16 has changed its management of potentially acid-
- 17 generating and non-acid-generating rock to co-disposal
- 18 within the waste rock storage area.
- 19 Other pieces of evidence include the --
- 20 the -- that we have noted the limited setback of 30
- 21 metres from the edge of the storage area to the nearest
- 22 drainage system.
- 23 Also, during the June 26th conceptual
- 24 management plan workshop, Dominion proposed to only
- 25 monitor seepage from the Jay waste rock storage area.

- 1 There was no commitment during that workshop to monitor
- 2 ground temperatures or groundwater within the storage
- 3 area itself.
- 4 The agency is concerned that, without
- 5 early detection, if a problem with the storage area
- 6 seepage is identified through sampling and monitoring,
- 7 it may be too late, too difficult, or impossible to
- 8 manage the internal storage area hydrogeologic
- 9 processes. And these processes may be what's -- what's
- 10 causing the problem which is manifesting itself in the
- 11 seepage.
- 12 And finally, the current waste rock or
- 13 storage management plan does not contain triggers or --
- 14 or action levels for adaptive management. And the
- 15 three (3) year reporting cycle may not provide
- 16 sufficient lead time should elevated levels be detected
- 17 in the storage area seepage.
- 18 The Agency would like to acknowledge
- 19 Dominion Diamond's response to our measure in its
- 20 August technical report responses. In this response,
- 21 Dominion states it anticipates the requirement set out
- 22 in the agency's Measure 14 will be incorporated within
- 23 their water licence by the Land and Water Board.
- 24 However, given the proposed co-disposal
- 25 of PAG and non-PAG rock is untested thus far at Ekati,

- 1 and our other concerns which have been summarized over
- 2 the last few minutes, there remains uncertainty as to
- 3 whether the storage area seepage chemistry will be
- 4 above licence limits and enter -- eventually enter Lac
- 5 du Sauvage.
- If it does, if this -- if the seepage
- 7 does enter Lac du Sauvage, we believe it could create
- 8 significant impacts to water quality in near-field
- 9 sectors of the lake. Therefore, the agency recommends
- 10 that the Review Board require programs aimed at
- 11 internal seepage monitoring and thermal performance of
- 12 the waste rock storage area be established.
- The Agency further recommends that
- 14 within one (1) year of overburden stripping being
- 15 started, DDC be re -- DDEC be required to revise their
- 16 existing waste rock and/or storage management plan.
- 17 In the presentation and in our technical
- 18 report, we set out a number of requirements that we
- 19 believe should be included in the revised plan. And
- 20 for the purposes of time, I will not review those -- I
- 21 will not read out those -- those recommendations.
- 22 MR. BILL ROSS: Bill Ross, agency.
- 23 Very quickly, process observations. I would
- 24 congratulate the Review Board. The process seems to be
- 25 going smoothly so far. In particular, the adequacy

- 1 review I think was helpful in getting good information
- 2 into the hands of -- of parties more quickly.
- I would thank Dominion Diamond for good
- 4 engagement with parties, and especially with ourselves,
- 5 with urban progress made.
- 6 One (1) frustration which has gone on
- 7 for a long time, of course, is the lack of participant
- 8 funding for -- for communities and Aboriginal
- 9 governments, and on which we make a suggestion that the
- 10 -- it would be helpful if the Review Board could push
- 11 the two (2) governments, or perhaps especially the
- 12 Government of the Northwest Territories, to put in
- 13 place some participant funding.
- And lastly, the -- the other observation
- 15 is that what we would like should the Jay proceed is to
- 16 make sure that there is regular reporting on those
- 17 effects so that the monitoring agency and others can
- 18 follow them. So the measure there is that there should
- 19 be annual reporting on the -- the progress.
- 20 And I won't read the rest of the words,
- 21 but you understand our recommendation. Thank you.

- 23 QUESTION PERIOD:
- THE CHAIRPERSON: Okay. Thank you.
- 25 Questions? Government of the Northwest Territories...?

- 1 MS. LORRAINE SEALE: Lorraine Seale,
- 2 GNWT. Madam Chair, we have no questions.
- 3 THE CHAIRPERSON: Questions,
- 4 Yellowknives Dene First Nation?
- 5 MR. ALEX POWER: Alex Power,
- 6 Yellowknives Dene First Nation. We do not have any
- 7 questions. Thank you.
- 8 THE CHAIRPERSON: Questions, Lutsel K'e
- 9 Dene First Nation?
- 10 MR. PETER UNGER: Peter Unger, Lutsel
- 11 K'e Dene First Nation. We have no questions. Thank
- 12 you.
- 13 THE CHAIRPERSON: Questions, Tlicho
- 14 Government?
- MS. GRACE MACKENZIE: Grace Mackenzie,
- 16 Tlicho Government. We have no questions.
- 17 THE CHAIRPERSON: Questions,
- 18 Environment Canada?
- MS. SARAH-LACEY MCMILLAN: Sarah-Lacey
- 20 McMillan, with Environment Canada. We have no
- 21 questions.
- 22 THE CHAIRPERSON: Questions, Fisheries
- 23 and Oceans Canada?
- MS. JULIE DAHL: Julie Dahl, Fisheries
- 25 and Oceans Canada. We have no questions.

1 THE CHAIRPERSON: Questions, North

- 2 Slave Metis Alliance?
- 3 MR. SHIN SHIGA: Shin Shiga, NSMA. No
- 4 questions.
- 5 THE CHAIRPERSON: Questions, Deninu Kue
- 6 First Nation?
- 7 MR. MARC D'ENTREMONT: Marc
- 8 d'Entremont, for DKFN. We have no questions. Thank
- 9 you.
- 10 THE CHAIRPERSON: Questions, Diavik
- 11 Diamond Mines?
- MR. GORD MACDONALD: Gord MacDonald,
- 13 with Diavik. Just one (1) question. IEMA has
- 14 recommended a regional air quality monitoring program,
- 15 and I think you said it's either in conjunction or in
- 16 cooperation with Diavik.
- 17 Is it IEMA's expectation that if Jay --
- 18 if the Jay Project proceeds that it would result in
- 19 additional cost to DDMI for regional air quality
- 20 monitoring?

21

22 (BRIEF PAUSE)

- MS. JAIDA OHOKANNOAK: Jaida
- 25 Ohokannoak, with the Monitoring Agency. The Agency

1 made this as a suggestion, and it actually might result

- 2 in cost savings if companies were to cooperate on a
- 3 regional monitoring plan program.
- 4 MR. GORD MACDONALD: Gord MacDonald,
- 5 with Diavik. Thanks very much.
- 6 THE CHAIRPERSON: Questions, Fort
- 7 Resolution Metis counsel?

8

9 (BRIEF PAUSE)

- 11 THE CHAIRPERSON: Questions from
- 12 Transport Canada?
- 13 MR. CHRISTOPHER AGUIRE (BY PHONE):
- 14 This is Chris -- Chris Aguire, from Transport Canada.
- 15 We have no questions.
- 16 THE CHAIRPERSON: Questions, Dominion
- 17 Diamond Ekati Corporation?
- 18 MR. RICHARD BARGERY: Richard Bargery,
- 19 Dominion Diamond. It's not often I get a chance to ask
- 20 IEMA a question, but I think I'll pass. We have no
- 21 questions. Thank you, Madam Chair.
- THE CHAIRPERSON: Thank you. Review
- 23 Board staff, questions?
- 24 MR. MARK CLIFFE-PHILLIPS: No questions
- 25 from staff or legal counsel, Madam Chair.

1 THE CHAIRPERSON: Questions from Review

2 Board members?

3

4 (BRIEF PAUSE)

5

- 6 THE CHAIRPERSON: No questions? Thank
- 7 you for your presentation. If we could ask the
- 8 Government of the Northwest Territories to come up for
- 9 their presentation, please?

- 11 PRESENTATION BY GNWT:
- MS. LORRAINE SEALE: Thank you, Madam
- 13 Chair. My name is Lorraine Seale. I'm the manager of
- 14 project assessment with the GNWT project -- Department
- 15 of Lands. Our presentation today addresses socio-
- 16 economics and air quality. As well as our speakers, we
- 17 have other staff here today to answer questions. To
- 18 save time, instead of my reading everybody's names, we
- 19 have prepared a list of the staff who are available
- 20 here. It's on the table outside. We've also
- 21 distributed copies to Board staff. And anyone in the
- 22 room who doesn't have one (1), raise your hand and one
- 23 (1) of our staff will get one (1) to you.
- 24 I also want to note that the GNWT has no
- 25 outstanding concerns related to heritage resources.

- 1 Our archeologist Glen MacKay is here in the room today
- 2 in case there are questions. I'll now pass the -- I'll
- 3 now pass the mic to Deborah Archibald, the Assistant
- 4 Deputy Minister with Industry, Tourism, and Investment.
- 5 MS. DEBORAH ARCHIBALD: Good afternoon,
- 6 Madam Chair. Thank you for this opportunity to appear
- 7 be -- before the Board. I would -- I would like to
- 8 take a moment --
- 9 THE CHAIRPERSON: If you -- if you
- 10 could introduce yourself again. I'm sorry.
- 11 MS. DEBORAH ARCHIBALD: Oh, sorry.
- 12 Deborah Archibald, Assistant Deputy Minister, Industry,
- 13 Tourism, and Investment for the Government of the
- 14 Northwest Territories. I would also like to take the
- 15 time to introduce two (2) of my colleagues who will be
- 16 speaking to some of the socio-economic elements of the
- 17 discussion. And those individuals are Andy Bevan, to
- 18 my right, Assistant Deputy Minister with Education,
- 19 Culture, and Employment. And Lisa Cardinal, Director
- 20 Corporate Planning, Reporting, and Evaluation from
- 21 Health and Social Services.
- 22 As you know, the Northwest Territories
- 23 is a major diamond producer, accounting for 81 percent
- 24 of Canada's diamond production by value, and roughly 11
- 25 percent of the world's diamond production. Diamond

- 1 mining is the largest part of our economy, accounting
- 2 for 18 percent of our gross domestic product in 2014.
- 3 The Ekati mine, on average, accounts for approximately
- 4 37 percent of the NWT's diamond production by value.
- 5 The Ekati mine has spent more than \$5 billion on
- 6 northern businesses, of which almost half has been with
- 7 Aboriginal businesses, and has employed over thirteen
- 8 thousand (13,000) northerners since it started
- 9 operations.
- 10 Our role in these hearings today is to
- 11 advance the interests of NWT residents. The Jay
- 12 Project is important to the long-term strategic
- 13 interests of the Northwest Territories, to the
- 14 continued strength of our economy, and the well-being
- 15 of our people and communities. The Jay Project extends
- 16 the life of the Ekati mine by more than ten (10) years,
- 17 from 2020 to 2030. Without this expansion, Ekati will
- 18 close in four (4) years.
- 19 Last year one thousand five hundred and
- 20 thirty-nine (1,539) people were employed at Ekati,
- 21 including eight hundred and two (802) northerners. The
- 22 Jay Project is expected to employ four hundred and
- 23 thirty-four (434) jobs during construction, and one
- 24 thousand two hundred (1,200) jobs while in production.
- 25 The -- the GNWT is encouraged by the

1 commitments made to date by DDEC, and believes that the

- 2 project could provide significant socio-economic
- 3 benefits to our residents. Our objective continues to
- 4 be a balanced approach to development, one that will
- 5 provide opportunities to NWT businesses, employment for
- 6 NWT residents, while minimizing the impacts to the
- 7 environment and social and cultural well being.
- 8 I would like to advise the Board that
- 9 the GNWT has met with the North Slave Metis Alliance,
- 10 the Yellowknives Dene First Nation, and Lutsel K'e Dene
- 11 First Nation. We are pleased to say that we have
- 12 reached common ground on socio-economic topics with the
- 13 North Slave Metis Alliance, and we will continue to
- 14 work with the Lutsel K'e and the Yellowknives Dene.
- 15 Common ground with NSMA includes areas
- 16 such as increased reporting by GNWT in the form of an
- 17 implementation report, potential collaboration on
- 18 future surveys, and restatement of the com --
- 19 commitment to community meetings provides by the SEA.
- 20 This report --
- 21 THE CHAIRPERSON: Excuse me. Would you
- 22 please slow down so our translators can --
- MS. DEBORAH ARCHIBALD: Okay.
- 24 THE CHAIRPERSON: -- comprehend? Thank
- 25 you.

1 MS. DEBORAH ARCHIBALD: This report can

- 2 include community-level participation in programs and
- 3 services which support socio-economic effects and
- 4 opportunities.
- 5 The Government of the Northwest
- 6 Territories has reviewed the material related to socio-
- 7 economics on the registry, and we'll focus our
- 8 presentation in the areas of employment, training, and
- 9 health and well-being, socio-economic monitoring, and
- 10 then we'll conclude our statements.
- 11 With respect to employment, the effect
- 12 of the Jay Project on employment is of high magnitude
- 13 and of significant benefit in maintaining northern
- 14 employment, the extension of ten (10) to eleven (11)
- 15 years of employment this project provides for
- 16 mitigation of the negative socio impact -- economic
- 17 impact of wage loss for the period of this extension.
- 18 This project will have the effect of
- 19 maintaining job opportunities for many northerners.
- 20 The GNWT is encouraged by Dominion's increasing
- 21 northern employment participation since taking
- 22 ownership of the Ekati mine.
- 23 Further, taking significant steps to
- 24 closer align with meeting SEA commitments such as
- 25 discontinuing the charter service from the south has

- 1 shown a strong commitment to not only meeting SEA
- 2 commitments, but working together to exceed them.
- 3 With respect to training, the demand for
- 4 labour force training will be of lower magnitude as the
- 5 majority of the Jay Project workforce will transition
- 6 from the existing Ekati mine, allowing for the transfer
- 7 of these skills.
- 8 As this workforce transitions to the Jay
- 9 Project, they will bring with them the existing
- 10 transferrable skills to fill the workforce needs of the
- 11 project. Any further recruiting for the project will
- 12 follow the preferential hiring for northern residents
- 13 as committed by DDEC in the Ekati socio-economic
- 14 agreement.
- Training is ongoing throughout the life
- 16 of the current Ekati mine project, and will continue
- 17 with the Jay Project. While noting that many already
- 18 trained employees from Ekati will be transferring over
- 19 to Jay and the training requirements for them would
- 20 likely be low, DDEC and GNWT continue to work
- 21 collaboratively on training commitments.
- Not only has DDEC met their training
- 23 commitments, but they have exceeded them. The GNWT is
- 24 confident that DDEC will continue to excel in this
- 25 commitment as we progress and collaborate on future

- 1 opportunities provided as a result of the socio-
- 2 economic agreement.
- With respect to health and well being,
- 4 it is not anticipated that the Jay Project will result
- 5 in additional health and well being concerns. Health
- 6 and well being will continue to be addressed through
- 7 DDEC's commitments, the Ekati SEA, and the a
- 8 collaborative effort between GNWT and DDEC.
- 9 More detailed commentary on employment.
- 10 DDEC has agreed that the Jay Project will apply the
- 11 operations phase level of a commitment as set out in
- 12 the Ekati SEA. This ensures the higher level of
- 13 commitment for the life of the Jay Project and the
- 14 maximum potential benefit as a result of the project to
- 15 NWT residents.
- 16 This commitment is recorded on the
- 17 Registry record, number 596. Just a reminder of what
- 18 the employment commitments in the SEA are for
- 19 operations phase employment. It is 62 percent northern
- 20 resident employment, and of that, 50 percent will be
- 21 Aboriginal residents. It also includes priority hiring
- 22 for Aboriginal and NWT residents.
- 23 The approval of the Jay Project will
- 24 ensure that DDEC will continue to be a major employer
- 25 in the Northwest Territories over the life the project,

- 1 bringing significant benefits to the NWT and its
- 2 workforce.
- 3 GNWT continues to support NWT resident
- 4 employment. The NWT Education Renewal and Innovation
- 5 Framework and Action Plan, as well as the Skills 4
- 6 Success Initiative, supports NWT residents to be better
- 7 equipped to meet the challenges of the labour force and
- 8 participate fully in opportunities. The Jay pipe
- 9 project supports employment for NWT residents.
- 10 With respect to training, ongoing
- 11 dialogue, and collaboration with, DDEC has identified
- 12 building capacity in the NWT workforce as high
- 13 priority. As an example of that commitment, seventy-
- 14 four (74) northern prentice -- apprentices have gained
- 15 employment through training at the Ekati mine. DDEC
- 16 has exceeded its commitments to the apprenticeship
- 17 program and continues to provide apprentice --
- 18 apprenticeship opportunities to NWT residents.
- 19 ECE is responsive to the training needs
- 20 identified by communities. Through the work in
- 21 regional service centres and the career development
- 22 officers, the GNWT continues to support employment
- 23 supports and labour market outcomes.
- 24 Career development officers and staff in
- 25 regional service centres work directly with NWT

- 1 residents to help identify career path goals and
- 2 objectives and develop plans to realize those goals.
- 3 They also administer programs and services in the
- 4 communities that support NWT residents.
- 5 And as I stated earlier, the Department
- 6 of Health and Social Services does not anticipate new
- 7 impacts arising from the Jay Project. The Department
- 8 is confident potential impacts will be mitigated
- 9 through the existing Ekati SEA.
- 10 Just a note on Health and Social
- 11 Services's commitments and actions under the socio-
- 12 economic agreement. Health and Social Services
- 13 monitors fourteen (14) indicators linked to health and
- 14 wellness, and reports on these in Communities and
- 15 Diamonds. The purpose of the Communities and Diamonds
- 16 Report is to monitor impacts of the development in
- 17 small local communities and Yellowknife, and this
- 18 includes each of the three (3) diamond mines.
- 19 Health and Social Services has partnered
- 20 with DDEC on several initiatives as part of an ongoing
- 21 commitment to address health and well-being. The first
- 22 is Working on Wellness, or WOW. It is a workplace
- 23 wellness initiative funded by the Canadian Partnership
- 24 Against Cancer. It is designed to assist employers to
- 25 reduce preventable cancers and other chronic diseases.

- 1 The BETTER program improves chronic
- 2 disease prevention and screening while building on
- 3 existing tools. BETTER has been introduced in all of
- 4 the HSS authorities and three (3) of the diamond mines.
- 5 The BETTER program has launched tools for screening of
- 6 cardiovascular disease, blood pressure, generalized
- 7 mental health, depression and anxiety.
- 8 With respect to socio-economic
- 9 monitoring, GNWT's socio-economic programs and services
- 10 are planned on an NWT-wide basis. Programs and
- 11 services adapt to emerging needs of communities and
- 12 residents, and GNWT monitors and reports on socio-
- 13 economic indicators in all impacted NWT communities.
- 14 Although the SEA provides for fourteen
- 15 (14) indicators to be monitored, it also provides for
- 16 expanding these indicators to meet community needs.
- 17 For example, reporting started with fourteen (14)
- 18 indicators, but over the years have grown to thirty-
- 19 four (34) to provide a more fulsome picture of socio-
- 20 economics.
- 21 In conclusion, the socio-ene -- economic
- 22 impacts from the Jay Project will be addressed through
- 23 Dominion Diamonds Ekati Corporation's commitments and
- 24 the socio-economic agreement. The GNWT is encouraged
- 25 by the commitments made to date by Dominion Diamond

- 1 Corporation, and believes that the project could
- 2 provide significant socio-economic benefits to NWT
- 3 residents.
- 4 Our objective continues to be a balanced
- 5 approach to develop -- development, one that will
- 6 provide opportunities to NWT businesses, employment for
- 7 NWT residents, while minimizing impacts to the
- 8 environment and social and culture -- cultural well-
- 9 being.
- 10 The GNWT recommends that the Review
- 11 Board approve the Jay Project with no socio-economic
- 12 measures.
- 13 At this point, I would like to conclude
- 14 the presentation on socio-economics and hand over to
- 15 the Environment and Natural Resources for the air
- 16 quality presentation. Thank you, Madam Chair.
- 17 MS. AILEEN STEVENS: Hello. My name is
- 18 Aileen Stevens, and I'm the air quality -- pardon me,
- 19 I'm the air programs coordinator for ENR. This section
- 20 of the presentation will cover the atmospheric
- 21 environment.
- 22 GNWT has been involved in the air
- 23 quality component of the Jay Project throughout the SEA
- 24 process, and at this time there are two (2) remaining
- 25 topics to address. This includes ambient air quality

- 1 and waste incineration emissions.
- 2 For clarity, DDEC has responded to our
- 3 technical report, and therefore this presentation will
- 4 include our original recommendations, DDEC's response,
- 5 and any outstanding concerns.
- 6 We'll begin with the ambient air quality
- 7 topic. In the DAR, DDEC predicts that the proposed
- 8 development could release emissions that will result in
- 9 exceedances of the NWT ambient air quality standards.
- 10 Specifically, the parameters and --
- 11 THE CHAIRPERSON: Excuse me. Would you
- 12 be so kind to slow down for our translators again?
- MS. AILEEN STEVENS: I'll try.
- 14 THE CHAIRPERSON: Thank you.
- 15 MS. AILEEN STEVENS: The parameters in
- 16 question are nitrogen dioxide, fine particulate matter,
- 17 or PM2.5, and total suspended particulate. Air quality
- 18 monitoring will be implemented as part of the proposed
- 19 project.
- 20 If air quality monitoring confirms the
- 21 DAR's predictions or determines that air quality
- 22 conditions are declining, then developing and
- 23 implementing an effective adaptive management response
- 24 will be an important method to mitigate impacts to the
- 25 environment.

- 1 The Developer has committed to
- 2 implementing an adaptive management response plan, or
- 3 AMRP, with associated trigger levels and annual
- 4 reporting. However, the GNWT believed the originally
- 5 proposed triggering criteria was insufficient, and
- 6 specifically could have resulted in additional or
- 7 prolonged exceedances of the ambient air quality
- 8 standards. As such, we recommended a modified version
- 9 of the triggering criteria.
- 10 This table displays the triggering
- 11 criteria for adaptive management I've just referred to.
- 12 The first two (2) columns present DDEC's action levels
- 13 and triggering criteria, which was proposed in their
- 14 draft Conceptual Air Quality and Emission Monitoring
- 15 and Management Plan.
- 16 The third column presents the GNWT's
- 17 recommended modifications to those triggers.
- 18 Ultimately, our goal in modifying the triggers with
- 19 "or" statements instead of "and" statements was to make
- 20 for a more comprehensive system covering situations
- 21 where the annual averages are reaching higher levels or
- 22 where emissions are increasing year to year. This
- 23 triggering criteria is consistent with other mines as
- 24 well.
- 25 DDEC responded to our recommended

- 1 triggering criteria with minor edits as presented in
- 2 the red text. In the end, GNWT is in agreement with
- 3 this wording change, and we commend DDEC for their
- 4 commitment to adaptive management and the specifics
- 5 presented in the AMRP and these triggering criteria.
- 6 Pardon me. The second topic in the air
- 7 quality section is waste incineration. DDEC has
- 8 proposed to use incineration as a primary waste
- 9 management method for the Jay Project, and will be
- 10 using their existing incinerators at the Ekati mine
- 11 site.
- 12 Improper incineration of waste can lead
- 13 to the formation and release of toxic contaminants such
- 14 as dioxins and furans to the air that are then
- 15 deposited to land and water. These contaminants can
- 16 bioaccumulate and are persistent in the environment.
- 17 Dioxins and furans have been slated for
- 18 virtual elimination under the Canadian Environmental
- 19 Protection Act, and are prioritized under the Canada-
- 20 wide standards for dioxins and furans, to which the
- 21 GNWT is signatory.
- 22 Studies have linked air emissions from
- 23 incineration to adverse environmental impacts to water
- 24 quality, lake sediments, fish, and wildlife. Other
- 25 studies have concluded that dioxins and furans have

- 1 similar toxicity properties as PCBs, where the major
- 2 route of human exposure is through the food chain,
- 3 which can lead to bioaccumulation in human tissues.
- A study conducted at the Ekati mine in
- 5 2008 concluded that emissions from the camp's waste
- 6 incinerator led to exceedances of CCME Canadian
- 7 sediment quality guidelines for dioxins and furans in
- 8 nearby lake bed sediments. The GNWT believes that the
- 9 waste incinerators proposed for the Jay Project could
- 10 have significant impact to the environment if not
- 11 properly managed and audited by the Developer.

12

13 (BRIEF PAUSE)

- 15 MS. AILEEN STEVENS: The GNWT is
- 16 supportive of DDEC's commitment to comprehensive waste
- 17 management practices, and their agreement to stack test
- 18 their waste incinerators every three (3) years to
- 19 demonstrate compliance with the Canada wide-standards.
- 20 However, in the second round of IRs for this EA, the
- 21 GNWT requested that Developer commit to specific
- 22 reporting time frames, response planning, and re-stack
- 23 testing in the event of a failed stack test.
- 24 The GNWT believes that the compliance
- 25 testing process is incomplete, and ultimately

- 1 ineffective at protecting the environment if
- 2 comprehensive and timely mitigative actions are not
- 3 part of the process. At the time of this hearing, GNWT
- 4 and DDEC have not reached consensus on these topics.
- 5 The GNWT believes that the EA process is
- 6 presently the only avenue to work out these critical
- 7 details. The next steps following the EA are water
- 8 licensing and land use permitting, but the Land and
- 9 Water Boards have explicitly stated that they do not
- 10 have any authority relating to air emissions
- 11 monitoring. The GNWT is currently developing
- 12 legislative tools to regulate emissions from waste
- 13 incineration. However, these tools are not yet in
- 14 place. Therefore, it is important that these details
- 15 be finalized during this EA process.
- 16 In the current proposed plan for
- 17 monitoring emissions from the waste incinerators, there
- 18 is no guarantee that any action will be undertaken if
- 19 stack testing demonstrates significant quantities of
- 20 contaminants are being emitted from the incineration
- 21 process. If adaptive management is not carried out in
- 22 a timely fashion, a significant adverse impact to local
- 23 soil and water quality is likely.
- The primary components of GNWT's
- 25 recommended waste incineration measure were generally

- 1 relating to timely submission of stack test reports,
- 2 implementing mitigative measures in the event of a
- 3 failed stack test, and re-stack testing to verify
- 4 compliance to the Canada-wide standards. In DDEC's
- 5 response to GNWT's technical report, they committed to
- 6 various components of the recommended measure.
- 7 However, a few key items were not addressed. The
- 8 specific details of the measure and the outstanding
- 9 items will be discussed on the following slides.
- The first part of the measure is around
- 11 timely submission of stack test reports. Specifically,
- 12 GNWT would like DDEC to submit the stack test report to
- 13 the GNWT within forty-five (45) days of conducting the
- 14 stack test, and DDEC responded with a commitment to
- 15 submit the report within forty-five (45) days of
- 16 receiving it from their consultant.
- 17 The intent from the GNWT is timely
- 18 submission of information, so that the next steps can
- 19 also proceed in a timely fashion. Although DDEC has
- 20 committed to submitting test results, they have
- 21 neglected to take accountability for the turnaround
- 22 time of their consultants. GNWT recognizes this is not
- 23 a hundred percent in the control of DDEC. However,
- 24 there must be reasonable turnaround time expectations
- 25 on their consultants.

- 1 If DDEC's commitment were accepted as
- 2 is, regardless of their positive intentions, then
- 3 technically, months could go by following a stack test
- 4 with nothing provided by a busy consultant, which means
- 5 that reporting on a potentially failed stack test could
- 6 drag out, and a poorly performing incinerator would
- 7 simply continue to pollute for longer than necessary.
- 8 The absence of a concrete timeline ultimately isn't a
- 9 timeline at all.
- 10 The GNWT would like to point out that
- 11 their request for test results does not require any
- 12 analysis or interpretation by DDEC. It is simply
- 13 passing on information. Further --
- 14 THE CHAIRPERSON: Excuse me, would you
- 15 be so kind to slow down again. Thank you.
- 16 MS. AILEEN STEVENS: Furthermore, GNWT
- 17 has observed turnaround time on reports from stack test
- 18 consultants to be less than forty-five (45) days.

19

20 (BRIEF PAUSE)

- 22 MS. AILEEN STEVENS: This is only the
- 23 first step in the compliance process, which triggers
- 24 adaptive management which ultimately leads to the
- 25 prevention of the discharge of contaminates.

- 1 Therefore, GNWT maintains the recommendation of
- 2 submitting results to ENR and EC -- Environment Canada
- 3 within forty-five (45) days of the stack test.
- 4 The second part of the measure relates
- 5 to the develop -- development and implementation of
- 6 mitigative measures in the event of a failed stack
- 7 test. It is meant to ensure that the issues with the
- 8 incinerator or operations are identified, and that
- 9 adaptive management is carried out quickly in order to
- 10 prevent the discharge of dioxins and furans into the
- 11 environment. GNWT specifically recommended that an
- 12 AMRP be developed and implemented within ninety (90)
- 13 days of a failed stack test.
- 14 The GNWT interprets the DDEC's response
- 15 to mean that they would require ninety (90) days from
- 16 the time they provide us the stack test results to
- 17 develop and implement their air -- AMRP. We recognize
- 18 there may be challenges associated with identifying and
- 19 addressing the causes of exceedances, and therefore we
- 20 accept this time frame under the condition that the
- 21 stack test results are provided to the GNWT within
- 22 forty-five (45) days of the stack test as per the first
- 23 part of this measure.
- 24 GNWT would like to point out that this
- 25 compromise results in an additional forty-five (45)

1 days for DDEC to rectify their incineration operations,

- 2 and ultimately reduce the discharge of contaminants
- 3 into the environment.
- 4 The final part of our recommended
- 5 measure relates to restack testing with the objective
- 6 of demonstrating whether mitigative actions were
- 7 effective or not. We recommended that DDEC restack
- 8 test their incinerator within six (6) months of the
- 9 original failed stack test. DDEC responded to this
- 10 recommendation by committing to restack testing at a
- 11 frequency yet to be determined. As such, the point of
- 12 contention relates again to time line.
- GNWT believes that restack testing is a
- 14 vital component of the compliance testing process since
- 15 without it one cannot be certain if the mitigative
- 16 measures were appropriate, or effective. The series of
- 17 events from the point of the original stack test to
- 18 implementing mitigative measures to closing the loop
- 19 with a follow-up stack test should be as short as
- 20 possible under the assumption of continued releases of
- 21 dioxins and furans to the environment under a worst
- 22 case scenario.
- 23 DDEC's commitment, regardless of their
- 24 good intentions, could result in restack testing
- 25 occurring up to three (3) years later, which is

- 1 essentially the time line relating to their commitment
- 2 to periodic stack testing. If this maximum time frame
- 3 scenario were realized, then ultimately it could mean
- 4 that the incinerators could be out of compliance for
- 5 three (3) years, and then the process could continue to
- 6 repeat.
- 7 The GNWT recognizes there is an expense
- 8 associated with incinerator stack testing, which is why
- 9 it's in the Proponent's best interest to ensure that
- 10 the incinerator is operated strictly in accordance by -
- 11 with its design by trained operators with appropriate
- 12 preventative maintenance conducted, and internal audits
- 13 to ensure everything is being done correctly.
- 14 If the incinerator is being operated and
- 15 maintained appropriately, then there shouldn't be any
- 16 failed stack tests, and logically no requirement to
- 17 restack test. In summary, the GNWT maintains its
- 18 original recommended measure to restack test within six
- 19 (6) months of the initial failed stack test.
- 20 In conclusion, the GNWT believes that
- 21 mandating clear time frames for stack test reporting,
- 22 adaptive management planning and implementation, and
- 23 verification of the effectiveness of any adaptive
- 24 management undertaken will help mitigate the
- 25 significant adverse impact to the receiving environment

1 from this emission source. Thank you.

2

3 (BRIEF PAUSE)

4

- 5 MS. LORRAINE SEALE: Thank you.
- 6 Lorraine Seale, GNWT. That concludes our presentation,
- 7 Madam Chair, and we're now available for questions.

- 9 QUESTION PERIOD:
- 10 THE CHAIRPERSON: Thank you. Questions
- 11 from Yellowknives Dene First Nation?
- MR. ALEX POWER: Alex Power,
- 13 Yellowknives Dene First Nation. Yes, I'd like to
- 14 first, I guess, thank the GNWT for having so many
- 15 people here. That's always a help, especially in light
- 16 of their silence on all issues this morning.
- 17 So my first question goes to emissions.
- 18 So it -- it seems to me that a lot of the dimensions
- 19 they proposed would be moot if they had regulatory --
- 20 enforceable regulatory system in place.
- 21 And so my question is: What sort of
- 22 time line are we looking at for actually having a
- 23 regulatory system in place, especially in light of this
- 24 not really being, like, breaking new ground? Lots of
- 25 places have regulatory frameworks on which this at

- 1 least could be partially based.
- 2 And so does the GNWT have any projected
- 3 time line for having anything like this in place?
- 4 MS. AILEEN STEVENS: Aileen Stevens,
- 5 with ENR. No, we definitely have identified
- 6 incineration as a topic that requires regulatory tools
- 7 in place, and we are working at it. But at this time,
- 8 we don't have a time line for having tools ready to
- 9 implement.
- MR. ALEX POWER: Alex Power,
- 11 Yellowknives Dene. Thank you. So I also have some
- 12 questions about so -- the socio-economic issues. So --
- 13 give me a sec here.
- Does the GNWT have any concerns at all
- 15 about the sort of socio-economic either agreements or
- 16 process or how this is being carried out in light of
- 17 reports and downward trending markers, such as gender
- 18 gaps in -- well, the gender gaps in employment isn't
- 19 trending downwards, but it's persistent and significant
- 20 and has been identified by all parties as an area of
- 21 great concern, income disparity within communities and
- 22 incidents of STIs or any number of issues that have
- 23 been brought up by parties of areas of concern?

24

25 (BRIEF PAUSE)

- 1 MR. ANDY BEVAN: Madam chair, Andy
- 2 Bevan, Education, Culture, and Employment. Just with
- 3 respect to -- I missed this mornings proceeding, but my
- 4 staff advised me there was a dialogue and a discussion
- 5 and some concerns ranged around -- with respect to
- 6 gender gaps, gender and equality.
- 7 I -- I can advise that Education,
- 8 Culture, and Employment has got at least one (1)
- 9 program specific to addressing the needs of increases
- 10 childcare spaces for -- in all communities across the
- 11 NWT, obviously, but in many of the commun --
- 12 communities obviously relevant to this process.
- 13 It is essentially a wage subsidy
- 14 program. So depending on the levels of education
- 15 attained by the -- the early childhood employee, the
- 16 government's providing additional wage subsidies to --
- 17 to all of those people employed in that industry with a
- 18 view, obviously, to making sure that there's more
- 19 childcare spaces available for -- for all residents
- 20 across all communities.
- 21 As respect -- with respect to the
- 22 process question, the Department has no comments with
- 23 respect to that. Thank you.
- 24 MR. ALEX POWER: Alex Power,
- 25 Yellowknives Dene First Nation. I was curious how the

- 1 GNWT reconciles the stated objective of -- of advancing
- 2 the objectives of northerners while remaining silent on
- 3 so many issues, especially with regard to socio-
- 4 economic...
- 5 MS. DEBORAH ARCHIBALD: Thank you.
- 6 Deborah Archibald, Assistant Deputy Minister Industry
- 7 Tourism and Investment. Madam chair, I would -- I
- 8 would draw your attention to Section 2.0 of the -- of
- 9 the socio-economic agreement.
- 10 So -- and -- and pieces of it. I'm not
- 11 going to read it verbatim, but to the greatest --
- 12 greatest degree reasonably practicable, the GNWT will
- 13 provide programs to the people of the Northwest
- 14 Territories to take advantage of training, employment,
- 15 and business opportunities.
- 16 And to the greatest degree possible,
- 17 these will be -- shall be made available by DDEC to
- 18 northern residents that regular monitoring of socio-
- 19 economic impacts are undertaken, and that negative
- 20 social impacts of the project on communities are
- 21 minimized, and all opportunities for the increased
- 22 wellness of those communities are maximized.
- 23 And finally, that there -- there exists
- 24 an effective, ongoing working -- working relationship
- 25 between DDEC and GNWT on these matters in a spirit of

- 1 cooperation and with mutual respect for the goals and
- 2 aspirations of each other.
- 3 And then I would also note Section
- 4 4.2.2, that -- that states:
- 5 "DDEC agrees to take all reasonable
- steps, acting in good faith, to
- 7 employ, pursuant to a preferential
- 8 hiring process, the greatest possible
- 9 number of northern residents in the
- 10 project."
- 11 And, in our view, we are satisfied with
- 12 the efforts that Dominion is making. They are meeting
- 13 employment targets, they are exceeding training
- 14 targets, and they are showing continuous improvements,
- 15 and they are making best efforts.
- 16 And two (2) notable examples of those
- 17 are the -- the discontinued direct flights from the
- 18 south, the relocation of -- of head office to
- 19 Yellowknife.
- Thank you, Madam Chair.
- 21 MR. ALEX POWER: Alex Power,
- 22 Yellowknives Dene First Nation. I guess that's all my
- 23 questions. Thank you.
- 24 THE CHAIRPERSON: Questions from IEMA,
- 25 the monitoring agency?

- 1 MS. JAIDA OHOKANNOAK: Thank you, Madam
- 2 Chair. Jaida Ohokannoak, Monitoring Agency. Our
- 3 questions are regarding air.
- 4 First, when is the GNWT going to develop
- 5 an enforceable regulatory framework for ambient air
- 6 quality?
- 7 MS. AILEEN STEVENS: Aileen Stevens,
- 8 ENR. Aside from developing regulatory tools for
- 9 incineration, we are going to be looking at a
- 10 regulatory program for all air quality in the NWT. And
- 11 a time line for that has not yet been established.
- 12 A component of that program may include
- 13 ambient air quality standards, but the details of it
- 14 have yet to be determined.

15

16 (BRIEF PAUSE)

- 18 MR. BILL ROSS: Bill Ross, Monitoring
- 19 Agency. I -- I guess this is almost less of a question
- 20 and more of a frustration. Why aren't you right on top
- 21 of this now? I would have thought that this is
- 22 something that should have been the very top of your
- 23 list with devolution and you'd want to be doing that.
- Or how about the ambient air quality
- 25 objectives that I think you now have? Would -- do you

1 have any plans to roll them over into standards that

2 would be somehow enforceable?

3

4 (BRIEF PAUSE)

- 6 MS. AILEEN STEVENS: Aileen Stevens,
- 7 ENR. I'm sorry, I don't have much more to offer than
- 8 my first response. We -- we definitely do see it as a
- 9 priority, and we are working towards developing a
- 10 regulatory framework. It is a priority. I mean -- and
- 11 once we have a timeline established, we'll definitely
- 12 advise the stakeholders of that.
- 13 And I'm sorry, I -- I can't offer much
- 14 more. I know regulations do take some time. They
- 15 don't happen overnight, so. Devolution occurred a year
- 16 and a bit ago, and we're going to continue to work
- 17 towards it.
- 18 MR. BILL ROSS: Bill Ross, Agency.
- 19 Forgive my frustration. Let me be more substantial and
- 20 focussed on Jay. One (1) of -- I -- I know you've been
- 21 in discussion with Dominion Diamond. One (1) of the
- 22 expectations is that air quality trigger levels will be
- 23 worked out in collaboration with you folks.
- 24 How -- how will your guidelines lead to
- 25 air quality trigger levels in their Adaptive Management

- 1 Plan for air quality?
- MS. AILEEN STEVENS: Aileen Stevens,
- 3 ENR. My understanding is that our ambient air quality
- 4 standards are being used for NO2, PM2.5, and adopted
- 5 for TSP in their Adaptive Management Response Plan. As
- 6 it stands right now, it is the only tool really
- 7 available to us at this time in terms of set numbers.
- 8 The -- the whole response approach is to ensure that
- 9 there are actions taken prior to those limits being
- 10 reached, and establishing the levels for each of those
- 11 actions have been modelled in part around the national
- 12 Air Quality Management System, and the way the Canadian
- 13 ambient air quality standards have been set.
- 14 And -- well, sorry, hopefully that
- 15 answers your question.
- MS. JAIDA OHOKANNOAK: Jaida
- 17 Ohokannoak, Monitoring Agency. Well, DDEC in -- as a
- 18 company is looking at using your air quality and -- and
- 19 air -- ambient air quality standards, but they're just
- 20 looking at longer term trends.
- 21 So basically, I want to know, because
- 22 your standards have applicability for one (1) hour and
- 23 twenty-four (24) hours, as well as yearly rates, how do
- 24 these guidelines appli -- apply to deal with short-term
- 25 episodic events that would happen at the mine -- at the

- 1 Company?
- MS. AILEEN STEVENS: Aileen Stevens,
- 3 ENR. You're absolutely right. There are different
- 4 averaging periods in our ambient air quality standards.
- At this time, the adaptive management approach for DDEC
- 6 is looking at the annual standards. Historically,
- 7 they've done their air quality reporting on a triannual
- 8 time frame, but they have agreed to increase that
- 9 frequency to annually in order to review their ambient
- 10 data more frequently and have adaptive management in
- 11 place earlier.
- These are positive steps we're making
- 13 for -- we're making positive steps in the Ambient Air
- 14 Quality Monitoring Program, but certainly more frequent
- 15 review of the air quality data is absolutely vital for
- 16 any monitoring program to ensure not only that your
- 17 instruments are functioning properly, but that you are
- 18 capturing any elevated levels, and so that you can look
- 19 into it and identify potential sources, and identify a
- 20 need to mitigate those issues.

21

22 (BRIEF PAUSE)

- 24 MS. JAIDA OHOKANNOAK: Jaida
- 25 Ohokannoak, Monitoring Agency. I'd like to know: How

- 1 do those ambient air quality standards -- how can they
- 2 be applied to fugitive road traffic dust, particularly
- 3 TSP?
- 4 MS. AILEEN STEVENS: Aileen Stevens,
- 5 ENR. I'm not clear on what your question is exactly.
- 6 They'd be applied equally for any of the parameters.
- 7 What do you mean specifically?
- 8 MS. JAIDA OHOKANNOAK: Well, the
- 9 twenty-four (24) hours. Sorry, Jaida Ohokannoak,
- 10 Monitoring Agency.
- Monly -- mostly the twenty-four (24)
- 12 hours for total suspended particulates. How would they
- 13 be applied at the mine site for fugitive road dust?

14

15 (BRIEF PAUSE)

16

- 17 MS. AILEEN STEVENS: Ai -- Aileen
- 18 Stevens, ENR. Is your question about at what location
- 19 from the road should you be monitoring for TSP?

20

21 (BRIEF PAUSE)

- 23 MR. EMERY PAQUIN: Emery Paquin, with
- 24 the Monitoring Agen -- Monitoring Agency. I believe
- 25 the question really is -- here is this: The ambient

- 1 air quality standards include a twenty-four (24) hour
- 2 standard for TSP. How does the GNWT anticipate that
- 3 that twenty-four (24) hour standard, how will that be
- 4 applied at the Ekati mine? Or how should that twenty-
- 5 four (24) hour standard be applied at the Ekati mine,
- 6 specifically for the short-term episodic events that --
- 7 that can occur through operation of the haul roads, Jay
- 8 Project haul roads?

9

10 (BRIEF PAUSE)

- MS. AILEEN STEVENS: Well, the CALPUFF
- 13 modelling that assesses the predicted dispersion of
- 14 parameters such as TSP would be measured against the
- 15 ambient air quality standards as the measuring stick.
- 16 And on the twenty-four (24) hour basis, you look for
- 17 exceedances, and attempt to mitigate based on that.
- 18 And so I know that DDEC does have an active Dust
- 19 Suppression Program. And if monitoring results are
- 20 found to be exceeding the ambient air quality
- 21 standards, then DDEC would be expected to be increasing
- 22 their dust mitigative actions.
- 23 MR. EMERY PAQUIN: It's Emery Paquin,
- 24 with the Monitoring Agency. So are you suggesting,
- 25 then, that -- that the Company should be able to

- 1 implement or adapt its management standards based upon
- 2 the twenty-four (24) hour average concentration of TSP?
- 3 MS. AILEEN STEVENS: Aileen Stevens,
- 4 ENR. If DDEC is found to be having exceedances to
- 5 these standards at their monitoring locations, then
- 6 yes, they should be increasing their dust mitigative
- 7 actions on their road networks.
- 8 MR. EMERY PAQUIN: Emery Paquin. Thank
- 9 you for that clarification.

10

11 (BRIEF PAUSE)

- 13 MR. EMERY PAQUIN: It's Emery Paquin,
- 14 with the -- with the Monitoring -- Monitoring Agency.
- 15 I -- I just have one (1) series of -- of questions on a
- 16 slightly diff -- on a -- on a different subject, and
- 17 that is monitoring of the incinerator itself. As I
- 18 understand it, there are a number of different ways
- 19 that an individual can monitor the eff -- the
- 20 combustion efficiency of an incinerator. The
- 21 incinerator efficiency is -- is based upon two (2)
- 22 primary factors. One (1) is the temperature in the
- 23 combustion chamber. The other is the residence time
- 24 that any particular contaminant spends in the combu --
- 25 in the combustion chamber.

- 1 Does -- does the GNWT believe that
- 2 temperature alone is a sufficient online, real-time
- 3 means of monitoring efficiency within the com --
- 4 combustion chamber, or should there be some additional
- 5 online monitoring?
- 6 MS. AILEEN STEVENS: Aileen Stevens,
- 7 ENR. That's a question about the technical
- 8 efficiencies of incinerators that we haven't sussed out
- 9 entirely at this time. I'm not aware of any
- 10 incinerators in the North currently that have
- 11 continuous emission monitoring in line aside from
- 12 temperature and potentially oxygen.
- 13 So determining what additional
- 14 parameters might be required during standard operations
- 15 is -- is something that we'll be looking at and
- 16 addressing as part of our incineration regulations --
- 17 pardon me, incineration regulatory tools.
- 18 MR. EMERY PAQUIN: Emery Paquin, with
- 19 the Monitoring Agency. Going beyond just the
- 20 incinerators that are currently operating in the
- 21 Northwest Territories at this time, are you aware of
- 22 any national guidelines or requirements in -- in other
- 23 jurisdictions that may require online realtime
- 24 monitoring other than simply temperature in the
- 25 combustion chamber?

```
1
                  MS. AILEEN STEVENS: Aileen Stevens,
         I believe that Ontario has required -- or
   mandated CEM mon -- or continuous emission monitoring,
3
   depending on the size of the incinerator, but those are
   some details I can look into further, if you'd like.
                  MR. EMERY PAQUIN:
                                     Emery Paquin, with
   the Monitoring Agency. I would request that the Board
7
   undertake this as an -- as an undertaking. And that
   would be to obtain from the GNWT other online moni --
10
   incineration monitoring requirements that may be
11
   required through other Canadian jurisdictions or -- or
12
   the federal government.
13
                  THE CHAIRPERSON: Counsel...?
14
                  MR. JOHN DONIHEE:
                                      Thank you, Madam
15
   Chair. It's John Donihee. More properly, I believe
   the undertaking should be given by GNW -- GNWT to the
17
   agency. But I think you were clear in what you were
   looking for, Mr. Paquin. We'll re -- assuming the GNWT
18
19
   confirms that they will do it, we'll record that as
   Undertaking number 3.
20
21
2.2
  --- UNDERTAKING NO. 3: GNWT to provide a summary
23
                               or copies of requirements
24
                               from other jurisdictions or
25
                               the federal government with
```

1 respect to what they

- 2 require for the daily or
- 3 hourly or continuous
- 4 monitoring of waste
- 5 incineration operation

- 7 MS. AILEEN STEVENS: Aileen Stevens,
- 8 ENR. Madam Chair, is it all right if I add a few notes
- 9 to this line of questioning?
- 10 THE CHAIRPERSON: If it relates to it,
- 11 yes.
- MS. AILEEN STEVENS: I just wanted to
- 13 clarify. I'm assuming that because GNWT is requesting
- 14 stack testing and IEMA is suggesting that there are
- 15 other methods for determining the efficiency of the
- 16 incinerator and certainly -- I mean, if that is the
- 17 case, GNWT would just like to point out that the
- 18 operations of the incinerator are extremely important
- 19 during the three (3) years between stack testing and
- 20 continuous emission monitoring in line in addition to
- 21 temperature monitoring of the chambers are absolutely
- 22 important components for a large scale incineration
- 23 that GNWT is aware of and is looking at as part of our
- 24 regulatory development.
- THE CHAIRPERSON: Legal counsel...?

```
1
                  MR. JOHN DONIHEE: Thank you, Madam
  Chair. I suggest that that's an additional
   clarification, perhaps, the question that Mr. Paquin
   asked.
 5
                  But in response to the request for the
   undertaking to go and get the information about other
   approaches from other provinces, will the GNWT provide
 7
   that information to the agency?
 9
10
                          (BRIEF PAUSE)
11
12
                  MS. LISA DYER: Lisa Dyer.
                                                I'm the
   Director of Environment with the GNWT. And I guess we
14
   have a question of: Why is this information being
15
   requested? And we're trying to have an understanding
   of how this will -- to what end this will be used.
16
17
18
                          (BRIEF PAUSE)
19
20
                  MR. EMERY PAQUIN: Emery Paquin, with
21
   the Monitoring -- Monitoring Agency. The reason we're
   -- we are asking this -- this line of questions right
22
23
   now is that Dominion has proposed, and GNWT has
24 supported periodic stack testing -- three (3) year
25 stack testing.
```

1 We believe there are alternatives, or --

- 2 yeah, alternative or additional ways in which the
- 3 efficiency of the incinerator can be ensured, and that
- 4 would be through more frequent inline incinerator stack
- 5 monitoring. And that is why we are asking these
- 6 questions now.
- 7 MS. LISA DYER: Lisa Dyer, GNWT. We
- 8 would be very open to hearing about this additional
- 9 information, and if IEMA has access to it, we would
- 10 request that they supply this information.
- 11 THE CHAIRPERSON: Legal counsel...?
- MR. JOHN DONIHEE: John Donihee, Madam
- 13 Chair. Mr. Paquin, perhaps you'd just repeat the
- 14 question for them one (1) more time, you know, in terms
- 15 of what you're looking for, and GNWT will listen to the
- 16 requested undertaking one (1) more time. Perhaps they
- 17 can then decide whether they will assist the agency by
- 18 providing that information or not.
- 19 MR. EMERY PAQUIN: Emery Paquin, with
- 20 the Monitoring Agency. Yes, I'll -- I'll repeat the
- 21 request, but also I'd like to clarify that -- that we -
- 22 we anticipate that this information will not only
- 23 assist the Monitoring Agency, but will also assist the
- 24 -- the Review Board.
- 25 So the question -- the question is this:

- 1 We are aware that other jurisdictions require
- 2 incinerator monitoring and testing in additional -- in
- 3 -- in addition to simply monitoring the temperature in
- 4 the combustion chamber. We are requesting the GNWT to
- 5 provide the Review Board with a summary, or copies of
- 6 documents -- requirements from other jurisdictions with
- 7 respect to what they require for the daily or hourly or
- 8 continuous monitoring of waste incineration operation.

9

10 (BRIEF PAUSE)

- 12 THE CHAIRPERSON: The Chair is asking
- 13 for a response from the GNWT whether -- whether or not
- 14 that type of information will -- could be supplied.
- MS. LISA DYER: Lisa Dyer, GNWT. This
- 16 information is publically available, and we can -- we
- 17 are willing to endeavour to pull that information
- 18 together. It -- it is publically available, but the
- 19 GNWT can take that initiative.
- We're still unclear of how this
- 21 information will assist and what it's required for, but
- 22 we're willing to put it together.
- 23 THE CHAIRPERSON: Question -- questions
- 24 from the Monitoring Agency?
- 25 MR. BILL ROSS: Bill Ross, agency. I

- 1 believe at this time, we have no further questions.
- 2 Thank you very much, Madam Chair.
- 3 THE CHAIRPERSON: Questions from Lutsel
- 4 K'e Dene First Nation?
- 5 MR. PETER UNGER: Peter Unger, Lutsel
- 6 K'e Dene First Nation. Thank you, Madam Chair.
- 7 What are the barriers that are
- 8 preventing the GNWT from even providing a timeline for
- 9 legally binding air quality regulations?

10

11 (BRIEF PAUSE)

- 13 MS. LISA DYER: Lisa Dyer, GNWT. To
- 14 answer the question about barriers, it takes time to
- 15 develop and -- regulatory tools. And currently, we're
- 16 involved in doing the research and development. And
- 17 unfortunately, we can't commit to a timeline.
- We want to make sure we do a
- 19 comprehensive job of this, and therefore we're still in
- 20 the -- in the middle of development, and we don't have
- 21 any timelines to provide.
- 22 MR. PETER UNGER: Peter Unger, Lutsel
- 23 K'e Dene First Nation. Thank you. Could the GNWT then
- 24 at least provide us a work plan so we see what the GNWT
- 25 is doing and what the steps are? Because we're --

- 1 we're baffled why it's taking so long, and we'd love to
- 2 see what these complicated steps are. Could the GNWT
- 3 please provide us with the work plan?

4

5 (BRIEF PAUSE)

- 7 MS. LISA DYER: Lisa Dyer, GNWT. I --
- 8 I don't think that I said in the last response that it
- 9 was a difficult task to pull it together. What we've
- 10 said is that we are developing regulatory tools in a
- 11 step-wise fashion. It requires background research, it
- 12 requires working with several parties in the
- 13 development. And we want to make sure we do a
- 14 comprehensive job.
- 15 At this time, I cannot commit to com --
- 16 providing a work plan.
- 17 MR. PETER UNGER: Peter Unger, Lutsel
- 18 K'e Dene First Nation. Thank you, but you just said
- 19 it's in a step-wise fashion. Could -- could we know
- 20 the steps? Because from our perspective, it seems like
- 21 it's taking a very long time.
- 22 And -- and I'm sure there's good reason
- 23 for it, and it would help if we know what those reasons
- 24 are. So if we at least could see the steps, what kind
- 25 of research needs to be done, that would be helpful.

```
171
   Thank you.
 2
 3
                          (BRIEF PAUSE)
 5
                  MS. LISA DYER: Lisa Dyer, GNWT.
   are more than willing to provide kind of the process
   that we're following, and we can provide that as an
   undertaking.
 9
                  THE CHAIRPERSON: Legal counsel...?
10
                  MR. JOHN DONIHEE: Thank you, Madam
   Chair. It's John Donihee. We'll record that as
11
12 Undertaking Number 4, then.
                  GNWT will file with the Board and
13
   provide to the Lutsel K'e Dene First Nation a
15
   description of the steps that are involved in
   developing these new regulatory air -- air quality
17 regulatory tools.
18
19 --- UNDERTAKING NO. 4: GNWT to provide a
20
                               description of the steps
21
                               that are involved in
2.2
                               developing new air quality
23
                                regulatory tools
24
25
                  MR. PETER UNGER: Thank you. Peter
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- 1 Unger, Lutsel K'e Dene First Nation. Many of the
- 2 indicators in the Communities and Diamonds Reports show
- 3 negative changes such as potential years of life lost,
- 4 STI rates, single-parent families, violent crimes, et
- 5 cetera. And this is despite the GNWT's programs.
- 6 How is the GNWT adjusting their programs
- 7 to address these negative changes? Thank you.
- 8 MS. LISA CARDINAL: Lisa Cardinal,
- 9 Government of the Northwest Territories. The
- 10 Department of Health and Social Services takes a
- 11 population based approach to planning programs and
- 12 services. We regularly monitor a number of indicators
- 13 and track for trends, and programming has been adjusted
- 14 to reflect those trends. Some recent examples are with
- 15 the STI rates.
- There's a number of reasons for
- 17 increases in STI rates. And we have seen in -- changes
- 18 in fluctuations over the -- a number of years, both pre
- 19 and post mining. So it's very difficult to be able to
- 20 attribute to the mining. We are seeing the -- the
- 21 trends being consistent with what's happening
- 22 nationally. It is also an area where the Government of
- 23 the Northwest Territories is able to partner with
- 24 industry. We often engage with -- with industry in the
- 25 mines to be able to help us deliver awareness and

- 1 prevention programming relating to STIs.
- 2 We aren't seeing for the potential years
- 3 of life lost. We aren't able to -- to attribute
- 4 changes to pre or post mining. So it is something that
- 5 we would monitor and track and adjust programming on as
- 6 an ongoing basis. We produce regular health status
- 7 reports, which help us identify changes and shifts in
- 8 the burden of chronic disease, and programming is then
- 9 adjusted.
- 10 We currently are delivering enhanced
- 11 programming in the area of cancer. We are developing a
- 12 cancer strategy that will be available for release
- 13 shortly. A lot of the input into the development of a
- 14 cancer strategy is based on not only tracking
- 15 indicators, but also on working with communities, local
- 16 communities, to determine how best to meet their needs.
- 17 So we have -- we have carried out a number of cancer
- 18 sharing circles in a number of communities. But
- 19 overall changes in programming and programming are done
- 20 on a population health basis.
- 21 MR. PETER UNGER: Thank you. Peter
- 22 Unger, Lutsel K'e Dene First Nation. Maybe I didn't
- 23 phrase that right. I'd -- I'd love, like, a -- a
- 24 concrete example, for example. So you mentioned STIs,
- 25 and that you've made changes. Could -- could you walk

- 1 me through that? Just give us an example? I'm going
- 2 to get to whether its attributable to -- attributable
- 3 to the mine or not shortly, but I just wanted to know
- 4 given that it's trending in a way we would like it not
- 5 to trend, what are you doing to change things to stop
- 6 that? So you did mention that you made changes.
- 7 Could you please just cite me one (1) or
- 8 two (2) examples? Thank you.
- 9 MR. LES HARRISON: Les Harrison, CEO,
- 10 Yellowknife Health and Social Service Authority. So in
- 11 each -- in each health authority there is a sexual
- 12 health program that specifically, in which nursing,
- 13 public health nursing, delivers sexual health
- 14 programming, and also provides education and support to
- 15 clients around STD rates, and provides harm reduction
- 16 approaches such as, you know, condoms, those kinds of
- 17 things that would -- to try to help educate and create
- 18 awareness, specially amongst young people.
- 19 And particularly in Yellowknife and in
- 20 some of the larger centres there are nurses
- 21 specifically identified as sexual STD nurses that
- 22 provide and deliver services. And also these services
- 23 are not just delivered in -- in the clinics or the
- 24 health centres, but they are delivered in the schools
- 25 in terms of education and prom -- health promotions and

- 1 in other settings, day shelters, or -- or family
- 2 violence shelters.
- MR. PETER UNGER: Peter Unger, Lutsel
- 4 K'e Dene First Nation. Clearly I'm not phrasing it
- 5 right, so my point is, is that it's things -- these are
- 6 trending not in a way we'd like it to go. And what I
- 7 am looking for is that the GNWT is adapting and
- 8 adjusting. So I'd -- I'd like a before and after
- 9 picture given that you have these services, but you've
- 10 had these ones for a long time.
- 11 What are you doing to ramp up efforts to
- 12 reverse negative trends? And an example of that would
- 13 be something you've done recently to address things
- 14 that are still trending negatively. Thank you.

15

16 (BRIEF PAUSE)

- 18 MR. LES HARRISON: Les Harrison,
- 19 Yellowknife Health and Social Service Authority. ST --
- 20 for us, STDs or STIs may not be the best example. But
- 21 I think a better example for our system would be the
- 22 use of electronic medical records across the system in
- 23 which the sys -- the electronic medical record system
- 24 helps to provide both quality data and ensures
- 25 consistency of care and quality of care to residents.

- 1 So the -- the -- you know, the -- for
- 2 Yellowknife, Health and Social Services is the lead
- 3 agency for the electronic medical records system. And
- 4 we are working on a project with the Canadian Primary
- 5 Care Sentinel Surveillance Network, it's a long title,
- 6 along eight (8) chronic diseases, of which diabetes,
- 7 COPD, depression, and a number of other chronic
- 8 diseases are -- are also part of certainly some of the
- 9 issues that are residents in the territory are dealing
- 10 with.
- 11 And so it's our aim to use that quality
- 12 data to develop within our electronic medical reg --
- 13 records system sort of a -- I'm just trying to think of
- 14 the -- the appropriate title or appropriate word, but,
- 15 basically, processes within the system that help, like,
- 16 in terms of patient reminders to ensure that patients
- 17 are receiving the care that they need at certain
- 18 points.
- 19 A case example would be in terms of
- 20 diabetes within -- you know, there's a very wide range
- 21 of diabetes-type cases. And for some cases, monitoring
- 22 needs to occur on a much more consistent basis. And so
- 23 for those types of clients, the system is able to
- 24 identify them and help set up automatic patient
- 25 reminders so that it no longer is reliant on the

- 1 physician to remember, or the clinic staff to remember
- 2 whether or not they should be arranging appointments
- 3 and following up with clients; the system actually
- 4 helps them do that.
- 5 So that's one (1) example of, you know,
- 6 the -- the direction that, you know, this -- this
- 7 project would become, you know, potentially a
- 8 territorial project going forward. So it's about
- 9 really how do we use data. First of all, processes to
- 10 -- to get good quality data. And then, once we've got
- 11 those processes in place, how can we -- what are our
- 12 strategies to improve our results.
- 13 And then this system would enable us to
- 14 appropriately monitor and evaluate whether or not we're
- 15 making a difference.
- 16 MR. PETER UNGER: Peter Unger, Lutsel
- 17 K'e Dene First Nation. Thank you. Moving on then.
- 18 The GNWT mentioned that it does not attribute negative
- 19 changes to -- to mining. What -- what empirical
- 20 research has been done to reach this conclusion? Thank
- 21 you.
- 22 MS. LISA CARDINAL: Lisa Cardinal,
- 23 Government of the Northwest Territories. The
- 24 Department of Health and Social Services monitors and
- 25 reports on a number of trends, the ones that are

- 1 committed to report on as part of the SEA and that
- 2 appear in the Communities and Diamonds Report, as well
- 3 as a number of other indicators that allow us to track
- 4 and monitor the overall health status of the
- 5 population.
- In looking at the indicators specific to
- 7 the Communities and Diamonds Report, there has been no
- 8 ability for us to attribute cause and effect of the
- 9 mining to the specific indicators. This becomes
- 10 increasingly difficult as the number of projects in the
- 11 NWT increase.
- 12 So we have not been able to, based on
- 13 the data in our analysis, attribute cause and effect to
- 14 any one (1) specific diamond mining project.
- MR. PETER UNGER: Thank you. Peter
- 16 Unger, Lutsel K'e Dene First Nation. So just to be
- 17 clear, the GNWT has not been able to attribute mining
- 18 to negative socio-economic effects. It is not stating
- 19 that mining does not have negative socio-economic
- 20 effects. It has simply not been able to attribute them
- 21 to mining. Is this correct?
- 22 MS. LISA CARDINAL: Lisa Cardinal,
- 23 Government of the Northwest Territories. This is
- 24 correct.
- 25 MR. PETER UNGER: Peter Unger, Lutsel

- 1 K'e Dene First Nation. Thank you. I'm going to turn
- 2 it over to Berna Catholique.
- 3 MS. BERNA CATHOLIQUE: Berna
- 4 Catholique, Lutsel K'e Dene First Nation. How has the
- 5 GNWT involved community leadership in monitoring
- 6 indicators within the respective communities?
- 7 MS. DEBORAH ARCHIBALD: The -- Deborah
- 8 Archibald, GNWT. The Ekati Socioeconomic Agreement
- 9 sets up a process for monitoring those indicators.
- 10 Obviously first -- first and foremost communities have
- 11 their impact benefit agreements with DDEC through which
- 12 they can directly discuss with the Proponent those
- 13 concerns.
- 14 And then the GNWT, through -- through
- 15 the Socioeconomic Agreement, meets with communities
- 16 annually to hear their concerns. And if there are --
- 17 are concerns on indicators then, you know, those can
- 18 emerge through the community -- the bilateral community
- 19 meetings. And then the GNWT would bring the -- brings
- 20 those forward for discussion with DDEC at our annual
- 21 socio-economic agreement meeting. Thank you.
- 22 MS. BERNA CATHOLIQUE: Thank you. And
- 23 I have another question. Berna Catholique, Lutsel K'e
- 24 Dene First Nation. Last February we had a tragic
- 25 situation in the community of Lutsel K'e. A couple

- 1 committed suicide.
- The GNWT's presence was not evident
- 3 before or after the event. The person involved did not
- 4 have any support beforehand to deal with mental issues,
- 5 and the family did not have support afterwards.
- 6 How is the GNWT addressing situations
- 7 like this one? Also, there is still ongoing attempts
- 8 of suicides. Why do we have to wait for something to
- 9 happen before we get help in the -- for suicide in the
- 10 community? Thank you.

11

12 (BRIEF PAUSE)

- MR. LES HARRISON: Les Harrison,
- 15 Yellowknife Health and Social Service Authority.
- 16 Yellowknife Health and Social Service Authority is --
- 17 is an agency of the GNWT. We deliver services to
- 18 Lutsel K'e. And, you know, I just want to say that --
- 19 that suicide impacts the entire community, and -- and
- 20 it impacts the entire territory. Really the community
- 21 and -- and even large -- largely the -- the NWT
- 22 community is -- is like a family, and certainly aware
- 23 of the situation that occurred in Lutsel K'e.
- 24 And in those situations, the -- you
- 25 know, what we do as a health authority and what -- what

- 1 the GNWT does basically is we -- we do contact the
- 2 family, and we do contact those members of the
- 3 community that, you know, may be suffering from grief
- 4 or loss. And there -- we also have a critical stress
- 5 debriefing process that we go through with those
- 6 individuals, oftentimes caregivers, that we offer to
- 7 those individuals to help process, you know, what they
- 8 have experienced.
- 9 And overall we do provide grief and loss
- 10 counselling. You know, but all of those things aside
- 11 we can't take away from the seriousness of these kinds
- 12 of incidents, and the impact to those families. And
- 13 one thing that we are trying to do is to help
- 14 strengthen the community in terms of its ability to
- 15 respond to situations of this nature.
- 16 We could do many different things, but
- 17 at the end of the day it's -- it's really challenging
- 18 but people do make decisions, whether they have given a
- 19 lot of thought to them. Sometimes those decisions
- 20 impact -- result in death and loss of life maybe for
- 21 more than just the -- the one (1) individual.
- 22 But we do -- you know, some of the
- 23 programs that we've offered in Lutsel K'e and in other
- 24 communities are mental health first aid. Mental health
- 25 first aid is -- is really to help educate people about

- 1 mental health, mental illness, and -- and how, as a --
- 2 as sort of a community member or a professional, you
- 3 know, what do you do about those kinds of situations?
- 4 And so like with mental health,
- 5 identifying an issue that people might be going through
- 6 is critical and needs to happen, not just, you know,
- 7 through the expertise of -- of nursing or health care,
- 8 but also we need to develop that expertise amongst
- 9 community members.
- 10 We do have a course that -- that we also
- 11 provide called the -- it's the ASIST program, Applied
- 12 Suicide Intervention Skills. And we've offered those
- 13 programs in the communities as well.
- 14 So it -- it's difficult to answer this
- 15 question, Berna, but we're definitely committed to
- 16 continuing to support people and to try and strengthen
- 17 the community's ability to respond to those kinds of
- 18 incidents. I think that they will continue to happen,
- 19 but we're going to do the best we can to -- to try and
- 20 mitigate them in the future.
- THE CHAIRPERSON: Excuse me. As Chair,
- 22 I would like to remind all that are asking questions or
- 23 making statements that the questions or statements have
- 24 to be pertinent to the project. Thank you.
- 25 MR. PETER UNGER: Thank you, Madam

- 1 Chair. Peter Unger, Lutsel K'e Dene First Nation. I
- 2 have one (1) more question along this line, and I think
- 3 it's relevant to the project in that the residents of
- 4 Lutsel K'e see many of these effects of impacts of
- 5 mining. May I ask one (1) more related to this, a
- 6 simple one?
- 7 THE CHAIRPERSON: We'll hear the
- 8 question, and if it's out of order, I will call it out
- 9 of order.
- 10 MR. PETER UNGER: Thank you. Peter
- 11 Unger, Lutsel K'e Dene First Nation. I just wanted to
- 12 know when the last time this ASIST course was provided
- 13 in Lutsel K'e.
- MR. LES HARRISON: Les Harrison, YHSSA.
- 15 Sorry. I apologize. We provided two (2) courses in
- 16 Lutsel K'e in 2014, and I think we have -- we're --
- 17 we're due to provide it again during the '15/'16 fiscal
- 18 year.
- 19 MR. PETER UNGER: Peter Unger, Lutsel
- 20 K'e Dene First Nation. Thank you. We have no further
- 21 questions.
- 22 THE CHAIRPERSON: Questions, Tlicho
- 23 Government?
- 24 MS. GRACE MACKENZIE: Grace Mackenzie,
- 25 Tlicho Government. It is -- in our opinion, very few

- 1 Tlicho workers have advanced or moved up in their
- 2 careers in the mines. And many still need training to
- 3 achieve this, but on slide 6 it states, "Training will
- 4 of lower magnitude."
- 5 I'd like to know what GNW -- GNWT plans
- 6 in supporting advancement in the mines. And I -- I
- 7 have a couple more questions. I'll put all my
- 8 questions together.
- 9 As saying, training will be of lower
- 10 magnitude, but as current workforce ages, I'm sure some
- 11 will be retiring, some are thinking of retiring or
- 12 moving on.
- 13 I'd like to know what type of data, age
- 14 data, that you have that you predict that a large
- 15 number of employees will be transitioning to the Jay
- 16 Project.
- 17 Thank you. Those are my questions.
- 18 MR. ANDY BEVAN: Andy Bevan, Education,
- 19 Culture, and Employment. So I guess with respect to
- 20 the first question, we're obviously working with --
- 21 with all of the diamond mines actually around, you
- 22 know, very effective and the most effective ways of
- 23 ensuring that obviously northern residents are
- 24 maximizing the opportunities provided by the mining
- 25 industry.

Obviously we're -- we work with DDC --

- 2 DDEC very closely. I think either prior to or in the
- 3 presentation so you'll note that the -- the Company is
- 4 meeting its -- both its hiring targets and -- and its
- 5 training targets. That said, we're as a government
- 6 obviously continually trying to improve our programs,
- 7 and as a consequence I think we have renewed optimism
- 8 for -- for our dialogue with -- with the diamond mines.
- 9 In particular we've got -- we have a
- 10 Canada job grant program that we're doing in
- 11 partnership with the federal government right now. So
- 12 we're in dialogue with the Proponent as we speak around
- 13 how those territorial and federal funds can be best
- 14 utilized to ensure that the -- the Company not only
- 15 maintains its present commitment to training. But, you
- 16 know, we hope, of course, that we can leverage those
- 17 dollars and -- and ensure more and more people are
- 18 trained.
- 19 We are working with the organization
- 20 very, very closely around some of the enhancements our
- 21 government and our department has made around the
- 22 student financial assistance. So that's a little less,
- 23 obviously, about present employees and -- and ensuring
- 24 that they're, you know, promoted accordingly. But it
- 25 is very much about ensuring that the Proponent is best

- 1 positioned to continue to meet the hiring targets.
- 2 So in particular, we're trying to
- 3 encourage our -- all of our northern students who are
- 4 studying outside of the Northwest Territories to come
- 5 back by way of remission, and -- and bonus incentives.
- 6 We feel that's really important to both the growth --
- 7 population growth perspective, but also obviously to
- 8 ensure that the labour market needs of DDEC and other -
- 9 other large employers around the -- the NWT are --
- 10 are met.
- 11 The department is actually going through
- 12 a -- a review and reform initiative as we speak called
- 13 "Skills for Success." And that's intended to take a
- 14 critical review of all of our post-secondary, our adult
- 15 education, and our training programs. The Minister of
- 16 Education has committed to tabling a -- a ten (10) year
- 17 framework during the life of this assembly. This work
- 18 has obviously consumed a lot of the department's time
- 19 over the last six (6) months, but we've been engaged
- 20 with DDEC, other industry representatives,
- 21 representative Aboriginal governments, trading
- 22 partners, et cetera.
- 23 So I think we can say with confidence
- 24 that certainly the Department of Education, Culture,
- 25 and Employment is -- has an effective ongoing working

- 1 relationship with DDEC. I think our present
- 2 enhancements to certain programs borne of review and --
- 3 and reform will assist not only DDEC, but other --
- 4 other industries, and the mining industry in
- 5 particular, help to meet their ongoing labour market
- 6 needs.
- 7 And obviously very practically around
- 8 advancement. You know, the best thing we can do, and I
- 9 think the most effective thing we are doing is ensuring
- 10 we're working with DDEC to -- to ensure that any
- 11 territorial or federal training dollars they're aware
- 12 of, how best to use them strategically. And that's a
- 13 dialogue we have on a continuing basis.
- 14 With respect to the second question, I
- 15 think it's essentially borne of, you know, kind of
- 16 demographics. I'm not a statistical or demographic
- 17 expert, but I do as -- as part of our Skills for
- 18 Success initiative we have undertaken a very, very and,
- 19 in fact, I think the first ever comprehensive labour
- 20 market assessment or needs assessment in the NWT across
- 21 all industries, not just the mining industry. That
- 22 product is actually undergoing internal review and
- 23 revision, and I expect it'll be released a little later
- 24 this year.
- 25 But I can inform the room, I think, not

- 1 because anybody's going to be surprised, but certainly
- 2 the -- the demographic of our aging population is
- 3 actually a predominant factor in the labour market
- 4 dynamics of the NWT over the next fifteen (15) years or
- 5 so. We've run some sophisticated economic analysis
- 6 depending on certain scenarios, and what projects may
- 7 or may not proceed during that timeline.
- But the take away from that -- that
- 9 statistical and economic analysis is that most of the
- 10 job opportunities in the NWT over the next fifteen (15)
- 11 to thirty (30) years will, in fact, be replacement
- 12 demand. It's -- it's a little less of expansionary
- 13 demand, and very much around the -- the need to replace
- 14 workers who will be obviously hitting retirement and --
- 15 and things as that -- such as that.
- 16 So I don't -- I can't speak to
- 17 specifically the -- the aging or the statistics around
- 18 the aging population specific to this particular -- the
- 19 Jay Project. I certainly can commit to trying to tease
- 20 that or -- or take that out of the data we ha -- do
- 21 have. But certainly, off the cuff, I'm not able to
- 22 speak to -- to those labour market dynamics. Thank
- 23 you.
- 24 MS. MARJORIE MATHESON-MAUND: Marjorie
- 25 Matheson-Maund, Tlicho Government. Thank you, Mr.

- 1 Bevan, for your response. But for clarity, could you
- 2 answer the question of why demand on labour force
- 3 training will be of a lower magnitude and the majority
- 4 of the Jay pipe workforce will be transitioning from
- 5 the existing Ekati mine, allowing for the transfer of
- 6 skills?
- 7 What is the GNWT planning to do
- 8 regarding training for replacement workers who may
- 9 retire or move on? Thank you.

10

11 (BRIEF PAUSE)

- MR. ANDY BEVAN: Andy Bevan, Department
- 14 of Education, Culture, and Employment. So certainly
- 15 from my perspective, I don't think the -- the technical
- 16 term 'of a lower magnitude' is -- is certainly intended
- 17 to detract from the importance of the continued focus
- 18 of the GNWT and, I would assume, the proponent on
- 19 making sure that the northern hiring targets and
- 20 training targets in -- in the SEA are met.
- 21 What we're doing specifically with
- 22 respect to moving forward is obviously the dem -- the -
- 23 the labour market information in the project I just
- 24 alluded to is going to be terribly important for us
- 25 because not only -- you know, as -- as, I quess,

1 financial -- government, financial, and other resources

- 2 become more -- more -- you know, there's more
- 3 competition for those resources, we want to make sure
- 4 our programs are geared towards, obviously, the needs
- 5 of individuals, but also the needs of employers, and
- 6 that'll allow us to focus on in-demand occupation.
- 7 So we will literally be in a place when
- 8 said document is -- is released later in the year to be
- 9 able to say exactly -- I mean, obviously from a
- 10 forecasting perspective, but from, you know, where our
- 11 energies need to be around specific occupations. And,
- 12 therefore, we can make early interventions in the
- 13 school system and make sure our students, our future
- 14 workers, are aware of what opportunities there -- there
- 15 may be, both in size of order of magnitude, but also
- 16 around earning potential, and also the credentials
- 17 required in order to enter those -- those professions,
- 18 so we feel that that's really, really important.
- 19 And obviously our ongoing relationship
- 20 with -- with DDEC will allow us to make sure that we're
- 21 aware and that the GNWT can play its role in meeting
- 22 both the immediate employment demands and the ongoing
- 23 employment demands.
- I think it's evident from the
- 25 documentation on the file that's a large number of the

- 1 -- the workers for -- for the project, you know, will
- 2 be transitioning from the existing operations. I don't
- 3 think that's -- that's contentious in any way or is
- 4 under any kind of dispute.
- 5 So, in essence, I think our ongoing
- 6 relationship with DD -- DDEC and, obviously, the reform
- 7 and innovation objectives of the Department are
- 8 completely in -- in sync and in harmony. And we -- you
- 9 know, we look forward to continuing work with the --
- 10 with the company to identify their -- their present
- 11 short-term and just as importantly long-term employment
- 12 needs.
- MS. MARJORIE MATHESON-MAUND: Marjorie
- 14 Matheson-Maund, Tlicho Government. Thank you.
- 15 THE CHAIRPERSON: Questions from
- 16 Environment Canada?
- 17 MS. SARAH-LACEY MCMILLAN: Sarah-Lacey
- 18 McMillan, with Environment Canada. We have no
- 19 questions for the GNWT.
- 20 THE CHAIRPERSON: Questions from
- 21 Fisheries and Oceans Canada?
- 22 MS. JULIE DAHL: Julie Dahl, Fisheries
- 23 and Oceans Canada. We have no questions.
- 24 THE CHAIRPERSON: Questions, North
- 25 Slave Metis Alliance?

- 1 MR. SHIN SHIGA: Thank you, madam
- 2 chair. Shin Shiga, North Slave Metis Alliance. I have
- 3 a question about greenhouse gas emission.
- 4 In the air quality regulator tool that
- 5 is under development, is there -- do you -- does the
- 6 GNWT intend to include greenhouse gas as a pollutant to
- 7 be regulated?

8

9 (BRIEF PAUSE)

10

- MS. AILEEN STEVENS: Aileen Stevens,
- 12 ENR. In our current regulatory plan for air quality,
- 13 we are not including greenhouse gases at this time.
- MR. SHIN SHIGA: Are there currently,
- 15 or in the future -- future going --
- 16 THE CHAIRPERSON: Please state your
- 17 name.
- 18 MR. SHIN SHIGA: Shin Shiga, NSMA. Are
- 19 there going to be any other form of regulatory
- 20 instrument for greenhouse gas emissions?

21

22 (BRIEF PAUSE)

- 24 MR. JIM SPARLING: Hi. Jim Sparling,
- 25 ENR. No, at this time, there's not intended that there

- 1 would be regulatory instruments for greenhouse gases.
- 2 MR. SHIN SHIGA: Shin Shiga, NSMA. So
- 3 then do I understand it right that there isn't --
- 4 there's no plan to regulate or put in place a
- 5 enforceable tool to reduce greenhouse gas emission in
- 6 the territory?
- 7 MR. JIM SPARLING: Jim Sparling. Yes,
- 8 that's correct. There's no plan for a regulatory tool
- 9 for greenhouse gas emissions.
- 10 MR. SHIN SHIGA: Thank you for that.
- 11 My next question is on socio-economics. Shin Shiga,
- 12 NSMA.
- I just wanted to clarify that GNWT
- 14 agrees that some of the health and well-being
- 15 indicators are negatively trending as shown on
- 16 Communities and Diamonds Report 2014, and that they are
- 17 significant and adverse?
- 18 MS. LISA CARDINAL: Lisa Cardinal,
- 19 Government of the Northwest Territories. We would
- 20 agree that some of the trends are -- some of the
- 21 indicators are negatively trending. We have not done
- 22 the analysis to determine whether they are significant
- 23 or adverse.
- 24 MR. SHIN SHIGA: Shin Shiga, NSMA. May
- 25 I ask why not?

1 MS. LISA CARDINAL: Again, and I'll go

- 2 back to the previous point that I had made --
- 3 THE CHAIRPERSON: State your name,
- 4 please.
- 5 MS. LISA CARDINAL: Lisa Cardinal,
- 6 Health and Social Services, GNWT.
- 7 The Department of Health and Social
- 8 Services monitors and tracks a number of indicators to
- 9 assess the overall health status of the population of
- 10 the Northwest Territories. These trends do provide
- 11 information that help drive program in-service
- 12 delivery.
- 13 It would not necessarily be based on
- 14 individual level trend analysis. Sometimes with low
- 15 numbers, as we have in the NWT population, it's
- 16 difficult to determine whether it is statistically
- 17 adverse analysis or data that we're looking at. In a
- 18 lot of cases, the numbers that we're looking at are
- 19 based on three (3) year rolling averages because our
- 20 population is so small and the numbers are so low.
- 21 So the approach that the Department of
- 22 Health and Social Services takes is to monitor. And
- 23 where we see consistent negative trends, then
- 24 programming is considered to be put in place to try and
- 25 mitigate the negative trends.

- 1 MR. SHIN SHIGA: Shin Shiga, NSMA.
- 2 Then it becomes a problem, because if we cannot make
- 3 significant determination, the Board cannot act.
- 4 Regardless, NSMA would like to express that it is
- 5 significantly adversely impact -- impacting our
- 6 communities.
- 7 That said, my next question is: Given
- 8 that there are persistent negative trends in some of
- 9 the indicators, is it still your view that GNWT is
- 10 adequately providing mitigation measures and that SEA
- 11 is doing adequate job of that?
- MS. LISA CARDINAL: There are a number
- 13 of factors that would influence the wellness of --
- 14 THE CHAIRPERSON: State your name
- 15 again, please.
- 16 MS. LISA CARDINAL: Sorry. Lisa
- 17 Cardinal, Government of the Northwest Territories.
- 18 There are a number of factors influencing the wellness
- 19 of individuals, families, and communities. And
- 20 negative trends may be attributed to things like rapid
- 21 social, cultural, or environmental change at both a
- 22 local and a global level.
- 23 This may include potential impacts from
- 24 resource development. Data such as can be found in the
- 25 Communities and Diamonds Report demonstrates a

- 1 correlation between resource development activity and
- 2 community wellness. It does not, however, provide a
- 3 causal effect or demonstrate a causal effect to a
- 4 specific project.
- 5 And the Department of Health and Social
- 6 Services still feels confident that the existing SEA is
- 7 sufficient to mitigate any potential socio-economic
- 8 impacts. We do, however, not anticipate additional
- 9 impacts as a result of the Jay Project.
- 10 MR. SHIN SHIGA: Shin Shiga, NSMA. A
- 11 couple of questions following up. First of all, Jay
- 12 Project may not be additional proj -- additional
- 13 impacts, but it does extend the life of mine. so it
- 14 will -- it will pro -- prolong the potential negative
- 15 impact. So that's -- that's why I'm asking this
- 16 question.
- 17 And another point would be that 18
- 18 percent -- 18 percent of GDP, as you mentioned, of the
- 19 Territory comes from diamond mine, of which about a
- 20 third comes from Ekati mine. And Jay will replace the
- 21 current operations of Ekati mine. So Jay will be about
- 22 thirty (30) for the -- 30 percent as well.
- 23 So that -- that is a significant change
- 24 to little communities. And it's not merely GDP. It is
- 25 to two-two (2-2) shifts as well. We also pointed out

- 1 gender disparities. Those are -- those are major
- 2 changes to communities, and it is our view that it
- 3 grants further research into the -- the impact of that
- 4 change and their relation to -- to the negative trends
- 5 that we are witnessing.
- 6 What -- what do you do to -- to answer
- 7 that question?
- 8 THE CHAIRPERSON: I think there was a
- 9 statement in there more than a question. But if you
- 10 could just clarify your question?
- 11 MR. SHIN SHIGA: Thank you, Madam
- 12 Chair. Shin Shiga, NSMA. So the question is: We
- 13 heard that it is difficult to build causal
- 14 relationships between this project and the negative
- 15 trends we are witnessing. I understand it's difficult,
- 16 but I'd like to -- I'd -- I'd like to see the attempt,
- 17 because it is -- it is a major change that it's going
- 18 to bring to the community.
- 19 Are you willing to undertake that study?
- 20 MS. LISA CARDINAL: Lisa Cardinal,
- 21 Government of the Northwest Territories. Getting a
- 22 better understanding of negative trends of overall
- 23 population health status is certainly an area of -- of
- 24 significant importance and of interest to the
- 25 Department of Health and Social Services.

- 1 We regularly collaborate with
- 2 universities and academics to try and engage or support
- 3 research projects that would help us better understand
- 4 any potential impacts related from economic
- 5 development, especially when we're dealing with such
- 6 small numbers and low population rates.
- 7 MR. SHIN SHIGA: Thank you for that.
- 8 Shin Shiga, NSMA. So then I understand from your
- 9 statement that you have tried to figure out the
- 10 relationships. May I ask what -- what explanations
- 11 have the -- the collaborative researches that you have
- 12 combined revealed?
- 13 THE CHAIRPERSON: Could you repeat your
- 14 question, please?
- MR. SHIN SHIGA: Shin Shiga, NSMA. So
- 16 we heard that GNWT has conducted research with
- 17 academics to answer the questions about the development
- 18 -- mining development, and negative social impacts of
- 19 them.
- 20 What were the outcome of the research?
- 21 MS. LISA CARDINAL: Lisa Cardinal,
- 22 Health and Social Services. I can't speak specifically
- 23 to research that is undertaken to make a link between
- 24 mining or economic development. There are a number of
- 25 other factors that would be considered in research,

- 1 things like loss of culture, increased employment,
- 2 family breakdown. So -- so there's a number of other
- 3 components. I can't speak specifically to any one (1)
- 4 research project.
- 5 MR. SHIN SHIGA: Thank you. That's all
- 6 my question. NSMA, Shin Shiga.
- 7 THE CHAIRPERSON: Questions, Deninu Kue
- 8 First Nations?
- 9 MR. MARC D'ENTREMONT: Thank you. It's
- 10 Marc d'Entremont for the DKFN.
- I just have one (1) question relating to
- 12 the ambient air quality. So I'd just like to
- 13 acknowledge, you know, the work that the GNWT did in
- 14 terms of the modification and the commitments around
- 15 the triggering criteria.
- 16 So in this regard, my question is: Has
- 17 the GNWT provided advice to Dominion Diamond on the
- 18 location and the number of stations where air quality
- 19 parameters would be monitored?
- 20 MS. AILEEN STEVENS: Aileen Stevens,
- 21 ENR. Representatives from ENR have worked with DDEC on
- 22 their Air Quality Monitoring Plan and the proposed
- 23 monitoring locations. And there was positive progress
- 24 there and a commitment from DDEC to continue working
- 25 with GNWT throughout the development the program, and

- 1 prior to implementation.
- MR. MARC D'ENTREMONT: Marc
- 3 d'Entremont, for DKFN. Thank you. So with that
- 4 response, I quess my follow-up would be in terms of
- 5 this -- discussions that happened so far.
- 6 Has that information been shared with
- 7 the Review Board, and has it been on the public
- 8 registry?
- 9 MS. AILEEN STEVENS: Aileen Stevens,
- 10 ENR. Yes, that has been made publicly available on the
- 11 registry.
- MR. MARC D'ENTREMONT: Marc
- 13 d'Entremont, for DKFN. Okay. Thank you. That's all
- 14 our questions.
- 15 THE CHAIRPERSON: Questions from Diavik
- 16 Diamond Mines?
- 17 MR. GORD MACDONALD: Gord MacDonald,
- 18 with Diavik. No questions.
- 19 THE CHAIRPERSON: Questions from Fort
- 20 Resolution Metis Council?
- 21 MR. SHAWN MCKAY (BY PHONE): Shawn
- 22 McKay, Fort Resolution Metis Council.
- 23 THE CHAIRPERSON: Questions from
- 24 Transport Canada?
- MR. CHRISTOPHER AGUIRE (BY PHONE):

- 1 Christopher Aguire, with Transport Canada. No
- 2 questions.
- 3 THE CHAIRPERSON: Questions from
- 4 Dominion Diamond Ekati Corporation?
- 5 MR. RICHARD BARGERY: Thank you, Madam
- 6 Chair. Just one (1) question on the air quality
- 7 presentation. First, thank you for the presentation.
- 8 It's obvious we still have some disagreements on
- 9 reporting timelines. So I'm not sure if this is a
- 10 question or an offer, but if the GNWT is open to -- to
- 11 meeting in the interim, but before now and the
- 12 undertaking period, to try to come to some sort of
- 13 agreement on appropriate and practical reporting
- 14 timelines.
- 15 For example, it takes us sixty (60) days
- 16 for shipping and testing to get -- to get results from
- 17 stack tests back, so we couldn't possibly meet the
- 18 forty-five (45) day recommendation from the GNWT. But
- 19 if you're open to a meeting to -- to discuss what's
- 20 practical for reporting timelines, we will report back
- 21 to the Review Board during the undertaking period of --
- 22 of October 9th.

23

24 (BRIEF PAUSE)

- 1 MS. AILEEN STEVENS: Aileen Stevens,
- 2 ENR. Yes, absolutely. Let's set that up.
- 3 MR. RICHARD BARGERY: Richard Bargery,
- 4 Dominion Diamonds. I guess, John, that's a undertaking
- 5 for us, then, to report back that I sort of made -- or
- 6 suggested, anyway.
- 7 THE CHAIRPERSON: Legal counsel...?
- 8 MR. JOHN DONIHEE: John Donihee. Mr.
- 9 Bargery, you'll have to help me out here. Have you
- 10 asked a question that resulted in you giving an
- 11 undertaking? I -- I've nev -- I've never run into that
- 12 before.
- MR. RICHARD BARGERY: Richard Bargery,
- 14 Dominion Diamond. First, I -- I think I should
- 15 apologize to the Chair. But I think from our
- 16 perspective, trying to work out what -- what's
- 17 appropriate and practical is -- is the appropriate way
- 18 to go here. We do have some challenges in terms of
- 19 reporting requirements to meet what the GNWT is
- 20 recommending, but we do want to -- to try to report
- 21 back in -- you know, in an appropriate time frame,
- 22 recognizing some of those challenges that we may have.
- 23 So a dialogue on that, and -- and then
- 24 report back to all parties during the undertaking
- 25 period seemed to us a reasonable way to address -- try

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to address that issue. If it can't be addressed, I
   guess, then we can rep -- also report back on that
   basis, as well.
 3
                  THE CHAIRPERSON: Legal counsel...?
 4
 5
                  MR. JOHN DONIHEE: Thank you, Madam
   Chair. As I understand it, then, DDEC is undertaking
   to conduct a dialogue with the GNWT about this issue of
   time frames for reporting, and whatever the results of
   that discussion are will be reported to the Board at
  the time when undertakings are due as part of the
10
11
   record. So that would be Undertaking number 5 then,
12 Madam Chair.
13
14 --- UNDERTAKING NO. 5: Dominion is to conduct a
15
                                dialogue with the GNWT
16
                                about this issue of time
17
                                frames for reporting, and
                                the results of that
18
19
                                discussion will be reported
20
                                to the Board, as part of
21
                                the record, when
2.2
                                undertakings are due
23
24
                   THE CHAIRPERSON: Okay. Thank you.
25
   Questions from Review Board staff?
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1 MR. RUARI CARTHEW: Thank you. Ruari

- 2 Carthew, with the Review Board. I'll ask some
- 3 questions on the socio-economic front, and then pass it
- 4 over to my colleague for air quality.
- 5 At the beginning of the GNWT's
- 6 presentation, you mentioned finding common ground with
- 7 NSMA on some socio-economic concerns, and that further
- 8 efforts to continue working to find common ground with
- 9 YKDFN and LKDFN.
- 10 I'm wondering what additional measures
- 11 the GNWT is committing to in those efforts of finding
- 12 common ground in order to reduce adverse socio-economic
- 13 issues and maximize benefits from the project? Thank
- 14 you.

15

16 (BRIEF PAUSE)

- 18 MS. DEBORAH ARCHIBALD: Deborah
- 19 Archibald, GNWT. The -- the discussions -- the
- 20 potential discussions with the LKDFN and the YKDFN
- 21 would speak to commitments, not measures. And once
- 22 those discussions are had, we would -- we would post
- 23 the results to the public registry. Thank you.
- 24 MR. RUARI CARTHEW: Ruari Carthew,
- 25 Review Board. A follow-up question to that: Are --

1 are -- these measures that you're looking at, are --

- 2 are they going to be commitments in general, or
- 3 specific to the Aboriginal party?
- 4 MS. DEBORAH ARCHIBALD: Deborah
- 5 Archibald, GNWT. The -- the socio-economic agreement
- 6 is -- is an agreement between DDEC and -- and the GNWT,
- 7 so commitments would be specific to the socio-economic
- 8 agreement and not the specific Aboriginal party. Thank
- 9 you.
- 10 MR. RUARI CARTHEW: Thank you. Ruari
- 11 Carthew, with the Review Board.
- 12 The GNWT mentioned that there's no
- 13 ability to attribute cause and effect of socio-economic
- 14 issues to mining projects.
- 15 Since arriving at this conclusion, what
- 16 studies has the GNWT undertaken to specifically study
- 17 and test cause and effect of project impacts on Diamond
- 18 communities?
- 19 MS. DEBORAH ARCHIBALD: Deborah
- 20 Archibald, GNWT. Perhaps if I could ask, Madam Chair,
- 21 if there are some specific socio-economic indicators
- 22 that the Board staff member is -- is interested in?
- 23 There's a -- a range -- a range of issues and
- 24 indicators that we could speak to. Thank you.
- 25 MR. RUARI CARTHEW: Thank you. Ruari

- 1 Carthew, Review Board.
- 2 I'm interested in the general suite of
- 3 health and well-being indicators that GNWT has
- 4 committed to overseeing in the SEA. Thank you.
- 5 MS. LISA CARDINAL: Lisa Cardinal,
- 6 Government of the Northwest Territories. I'm not aware
- 7 of any specific research initiative that I could name
- 8 right now that -- that would look at developing a cause
- 9 and effect analysis between economic mining and overall
- 10 health and wellness indicators.
- 11 As I indicated previously, there are a
- 12 number of factors that contribute to the overall health
- 13 and wellness of individuals. It is extremely difficult
- 14 to try and -- to try and understand the -- the causal
- 15 effect, especially when dealing with such a small
- 16 population.
- 17 However, the Department of Health and
- 18 Social Services does continue to look for opportunities
- 19 to partner with researchers and with universities on
- 20 studies that would help gauge a better understanding of
- 21 economic development and the impact on overall health
- 22 and wellness of the population.
- 23 MR. RUARI CARTHEW: Thank you. Ruari
- 24 Carthew, Review Board.
- 25 Just for my clarification, please, is --

- 1 is it that your understanding is that there have been
- 2 no studies, or -- or that you're not aware of them?
- 3 MS. LISA CARDINAL: There is limited
- 4 data available. It's --
- 5 THE CHAIRPERSON: State your name
- 6 again, please.
- 7 MS. LISA CARDINAL: Lisa Cardinal,
- 8 Health and Social Services. To my understanding, there
- 9 is limited data available for the NWT that would
- 10 demonstrate a causal effect between economic
- 11 development and socio-economic impacts. That's not to
- 12 say, however, that there hasn't been any done, but I'm
- 13 not aware of them.
- 14 MR. RUARI CARTHEW: Thank you. Ruari
- 15 Carthew, Review Board. In the absence of establishing
- 16 causality, well, you have mentioned other efforts.
- 17 I'll -- I'll move on this -- from this question.
- 18 Does the GNWT hold annual consultations
- 19 with diamond mining communities to explicitly discuss
- 20 diamond mining effects on community health and well-
- 21 being?
- 22 MS. DEBORAH ARCHIBALD: Deborah
- 23 Archibald, GNWT. The answer is, yes, the -- the socio-
- 24 economic agreement between the GNWT and DDEC provides
- 25 for annual meetings with the impacted communities to

- 1 discuss a broad range of subject matters, including the
- 2 one (1) mentioned by the Board staff member. Thank
- 3 you.
- 4 MR. RUARI CARTHEW: Thank you. So my
- 5 understanding is that this meeting, there are a host of
- 6 additional topics discussed. Are there any meetings
- 7 where the meeting focusses explicitly on impacts
- 8 related to the project?

9

10 (BRIEF PAUSE)

- MS. DEBORAH ARCHIBALD: Deborah
- 13 Archibald, GNWT. The -- the intent of the meeting with
- 14 the community is -- is to discuss those indicators.
- 15 Thank you.
- 16 MR. RUARI CARTHEW: Thank you. Ruari
- 17 Carthew, with the Review Board.
- 18 Follow-up question. Within those
- 19 meetings, is it a coordinated response from the GNWT
- 20 inclusive of the perspectives of ITI, HSS, ECE Justice,
- 21 ENR, and Lands?
- 22 MS. DEBORAH ARCHIBALD: Deborah
- 23 Archibald, GNWT. The socio-economic agreement speaks
- 24 to the -- the socio-economic imba -- impacts, both
- 25 positive and -- and negative. And so the relevant

- 1 departments in that discussion are Health and Social
- 2 Services, ITI, and Education, Culture, and Employment.
- 3 ENR and Lands deal with matters related to the
- 4 biophysical environment through other tools and
- 5 mechanism, such as the environmental agreement and
- 6 other regulatory tools and mechanisms. Thank you.
- 7 MR. RUARI CARTHEW: Thank you. Ruari
- 8 Carthew, with the Review Board.
- 9 With respect to socio-economics, how has
- 10 the GNWT used traditional knowledge in their assessment
- 11 of project defects?

12

13 (BRIEF PAUSE)

- 15 MS. DEBORAH ARCHIBALD: Deborah
- 16 Archibald, GNWT. The socio-economic agreement does not
- 17 speak to incorporating -- or relating traditional
- 18 knowledge to the socio-economic agreement. But for our
- 19 programs and services that -- that we do develop and
- 20 implement, traditional knowledge is incorporated into
- 21 the development of those programs and services. And
- 22 I'd -- could turn it over to my colleague, Lisa
- 23 Cardinal, at Health and Social Services, to give us an
- 24 example of that. Thank you.
- 25 MS. LISA CARDINAL: Lisa Cardinal,

- 1 Government of the Northwest Territories. I can speak
- 2 to one (1) specific example in programming that the
- 3 Department of Health and Social Services is currently
- 4 engaged in with a number of Aboriginal governments.
- 5 So we are currently piloting land-based
- 6 wellness programming. And through the land waste --
- 7 land-based wellness programming, we are looking at
- 8 improving individuals' wellness through a connection to
- 9 culture and to participation in land-based programming.
- 10 We feel that, by dealing with a -- an
- 11 individual's wellness on a -- on a more holistic
- 12 perspective rather than just through clinical
- 13 treatment, that there's probably relevant and -- and
- 14 valid lessons that can be learned that will help us
- 15 improve negative trends, perhaps, such as addictions.
- 16 The feeling of connection to family
- 17 might improve family relationships, hopefully reduce
- 18 domestic violence, and improve the overall wellness of
- 19 residents of the NWT.
- 20 MR. RUARI CARTHEW: Ruari Carthew, with
- 21 the Review Board. My apologies. The question was with
- 22 respect to the use of traditional knowledge in the
- 23 GNWT's environmental assessment decision making, and
- 24 not in the SEA programming. Thanks.

1 (BRIEF PAUSE)

- 3 MS. DEBORAH ARCHIBALD: Deborah
- 4 Archibald, GNWT. In -- in general, the traditional
- 5 knowledge on the various socio-economic issues is -- is
- 6 gathered through our discussions and engagement with
- 7 communities. And then we would apply that knowledge
- 8 when we're reviewing doing our -- our due diligence,
- 9 shall I say, during environmental assessment. Thank
- 10 you.
- 11 THE CHAIRPERSON: Questions, Review
- 12 Board?
- 13 MR. SIMON TOOGOOD: Hi. It's Simon
- 14 Toogood, with the Review Board. Madam Chair, I have
- 15 several questions on air quality. These are directed
- 16 towards ENR, I believe.
- 17 Similar in line to what I asked the
- 18 Developer is that there's been an adaptive response
- 19 plan framework that's been agreed upon, in essence, for
- 20 the most part, between the Developer and the GNWT.
- 21 And it's very useful to know at what
- 22 distance from the emission source, be it the road or
- 23 the mine, that the GNWT would expect that those
- 24 triggers would apply. So if you could give me some
- 25 understanding of the distance from the source that they

- 1 apply?
- MS. AILEEN STEVENS: Aileen Stevens,
- 3 ENR. Unfortunately, I can't give you just a straight
- 4 number for that. I guess air quality monitoring is
- 5 conducted based on a number of factors, and we use the
- 6 ambient air quality standards based on environmental
- 7 receptors and -- and human receptors. That's what they
- 8 were developed for to be protective of.
- 9 But at the mine site, there's also the
- 10 considerations of what the CALPUFF model has predicted,
- 11 and part of monitor -- part of the purpose of
- 12 monitoring is to verify the model predictions. So you
- 13 want to conduct the monitoring in a location where it
- 14 will pick up consistent readings. There's also the
- 15 challenges of power supply, and accessibility, and
- 16 being downwind from the majority of the emission
- 17 sources, but not right on top of the stacks.
- 18 So there's a number of factors that go
- 19 into it. And where the monitoring station is located
- 20 currently, it's been there for a number of years, and
- 21 so consistency in monitoring location is another
- 22 important factor. I can't just give you a cut and dry
- 23 number of the distance it should be from the emission
- 24 sources.
- Does that answer your question?

1 MR. SIMON TOOGOOD: It's an answer. I

- 2 wouldn't -- Simon Toogood, with the Review Board.
- 3 It's just unclear how if the Adaptive
- 4 Management Response Plan and the triggers in there are
- 5 also designed to understand when you should apply
- 6 mitigations. And there just seems to be a -- a
- 7 disconnect there, but I'll move on to a related
- 8 question.
- 9 And the GNWT ambient air quality
- 10 standards sets thresholds. Now, they're different
- 11 averaging in there. There's annual, hourly, twenty-
- 12 four (24) hour, for certain parameters. And in the
- 13 GNWT's proposal for the active response plan
- 14 thresholds, you just say, The applicable standards.
- 15 So I just would like to get the GNWT's
- 16 position on -- it is the GNWT's ambient air quality
- 17 standards that apply, but also what average within
- 18 their -- is it your view that should apply to the --
- 19 this Adaptive Management Response Plan?
- 20 MS. AILEEN STEVENS: Well, at this
- 21 point in time, because it's a starting point, we are
- 22 looking at the annual averages. But within that, we
- 23 hope to make advances. It's a step-by-step progress
- 24 with continuous improvement, so to be looking at
- 25 seasonal fluctuations, and -- and then drilling down if

- 1 -- if there are observed exceedances at the other
- 2 averaging periods.
- 3 That's -- that's definitely all part of
- 4 the data assessment which is conducted as part of
- 5 DDEC's Air Quality Monitoring Program. But the
- 6 Adaptive Management Plan, at this point, is a starting
- 7 point with annual averages.
- 8 MR. SIMON TOOGOOD: Thank you. Simon
- 9 Toogood, with the Review Board.
- 10 Could you just clarify, perhaps, the
- 11 annual average, in your view, the majority of emissions
- 12 from the source, be it fugitive dust or TSP or PM2.5,
- 13 those originate for only part of the year and mainly in
- 14 the summertime, and there's almost no emissions in the
- 15 winter.
- 16 So the -- how would the average affect
- 17 the readings? Is it a averaging over the whole year,
- 18 or is there an average for when there are actually
- 19 emissions from the Diamond site itself?
- 20 MS. AILEEN STEVENS: Aileen Stevens,
- 21 ENR. No, not all the air quality emissions are
- 22 seasonal. PM2.5 and NOx are -- are from combustion
- 23 sources and, you know, the -- the vehicles are running
- 24 year-round and the power generators are running year-
- 25 round.

- I think when you're talking about TSP
- 2 and -- and road dust kick up, I guess that is stronger
- 3 in the summer, for sure. But -- but the other
- 4 emissions are generally consistent, and so looking at
- 5 the annual averages for the majority of parameters is a
- 6 reasonable starting point.
- 7 MR. SIMON TOOGOOD: Okay. Thank you
- 8 for that response. And just a -- perhaps this is a --
- 9 a leading question, but it's a lead-in to tomorrow.
- 10 It's to do with dust fall parameters. And just, in
- 11 your view, do you think that the air quality -- Air
- 12 Quality and Emissions Management and Monitoring Program
- 13 is the appropriate place to be developing a dust fall
- 14 standard when so far what we've talked about are actual
- 15 standards in the ambient air, and we haven't really
- 16 talked about the effects that may happen when this
- 17 stuff -- dust, or TSP, lands on the ground?
- 18 I'm just wondering if that is something,
- 19 in your view, that would be developed within this air
- 20 quality framework?
- 21 MS. AILEEN STEVENS: Aileen Stevens,
- 22 ENR. We use the ambient air quality standards because
- 23 it's a tool that -- that we have on hand, and it's
- 24 based on years of science and epidemiological studies
- 25 that was developed at the national scale. We've

- 1 adopted it. So we use that as a tool. But certainly
- 2 for monitoring deposition and its effects on the
- 3 northern environment specifically, there isn't a lot of
- 4 information that we have at this point that can help
- 5 quide standards development.
- 6 There's critical loading, of course,
- 7 from acid deposition. And that is some -- well, it's -
- 8 it's better understood. And so acid deposition is
- 9 certainly a component of the air quality assessment.
- 10 But in terms of dust fall onto the landscape, and how
- 11 it affects the receptors, I -- well, myself -- GNWT
- 12 does not have a lot of evidence to determine dust fall
- 13 levels appropriate for the environment up here.
- 14 And -- and you are correct in stating
- 15 that it's not an ambient air quality consideration.
- 16 The air is definitely the vector for the transmission
- 17 and then deposition of particulate. And a number of
- 18 other parameters and determining thresholds should
- 19 certainly be done in conjunction with the receiving
- 20 environment, which includes vegetation, and then, of
- 21 course, the wildlife. So it is a discussion that
- 22 should certainly occur tomorrow as well.
- 23 MR. SIMON TOOGOOD: Just to follow-up
- 24 on that question, just to reiterate.
- 25 Is that something that you think should

- 1 be done in the framework for --
- THE CHAIRPERSON: Speak your name,
- 3 Simon, please.
- 4 MR. SIMON TOOGOOD: Sorry about that.
- 5 It's Simon Toogood, with the Review Board. I'm just
- 6 wondering, is this something that you think should be
- 7 applied or developed in the ambient air quality
- 8 framework of the Management Plan?

9

10 (BRIEF PAUSE)

- 12 MS. AILEEN STEVENS: Aileen Stevens,
- 13 ENR. Sorry, Simon, can you -- can you restate that?
- 14 Are you asking if we should be developing standards for
- 15 dust fall in the Air Quality Emissions Monitoring and
- 16 Management Plan?
- 17 MR. SIMON TOOGOOD: Hi. It's Simon
- 18 Toogood, with the Review Board. I'm just looking for a
- 19 -- say, a -- a home for where the standard could be
- 20 applied or developed. And there's been a lot of talk
- 21 about, you know, the dust in the air and then people
- 22 make the logical conclusion that it falls to the
- 23 ground, and there's effects with that. And parties are
- 24 concerned with, you know, identifying these effects and
- 25 then figuring out how to apply mitigation or when to

- 1 apply mitigation.
- 2 And I'm just wondering if in the
- 3 development of the Air Quality and Emissions Monitoring
- 4 and Management Plan that this would be something that
- 5 would be developed?
- MS. AILEEN STEVENS: Aileen Stevens,
- 7 ENR. At this time, my understanding is that it's not
- 8 part of the Air Quality Emissions Management Plan. But
- 9 it certainly is -- the receiving environment is where
- 10 the -- the levels, the thresholds need to be
- 11 established. But then controlling the source, of
- 12 course, does stem back to the air quality realm.
- 13 At this time, it's not a component of
- 14 the Air Quality Management Plan, but I'm sure there are
- 15 ways to incorporate it into the existing vegetation
- 16 monitoring, or lichen monitoring. I can't speak for
- 17 DDEC, of course, but it's something I'm interested in -
- 18 in pursuing with vegetation specialists. M-hm.
- 19 Thank you.
- 20 MR. SIMON TOOGOOD: Madam Chair, I have
- 21 no further questions.
- 22 THE CHAIRPERSON: Legal counsel?
- 23 MR. JOHN DONIHEE: Thank you, Madam
- 24 Chair. Just two (2) quick questions. The first one
- 25 (1), lots of talk, or lots of questions from the

1 parties this afternoon about the regulatory framework

- 2 that's not there, and that you're developing.
- 3 And so the -- I'm interested to know,
- 4 are you talking -- or considering a -- a new statute, a
- 5 new Act of some sort? Or, you know, which would likely
- 6 involve a much longer time period to -- to get into
- 7 place, or are you considering simply regulations under
- 8 some existing statute?
- 9 MS. AILEEN STEVENS: Aileen Stevens,
- 10 ENR. What we're currently looking at is developing
- 11 regulatory tools under the existing Environmental
- 12 Protection Act.
- 13 MR. JOHN DONIHEE: Thank you. It's
- 14 John Donihee, Board Counsel. The -- my final question
- 15 is this: When you made your presentation, slides 21 to
- 16 23 included a -- a measure, or a couple of measures, I
- 17 don't know whether you had them broken up. But
- 18 measures that you've worked on with Dominion.
- 19 There were some wording changes there,
- 20 but your evidence to the Board was that in the GNWT's
- 21 view, that in the absence of a regulatory framework to
- 22 take care of this, a measure was what was required in
- 23 order to manage these impacts to the air. And you also
- 24 said that in the absence of such a measure, that there
- 25 would be significant impacts.

- 1 And I'd -- I'd like you to spend a
- 2 little bit of time explaining the extent, duration,
- 3 perhaps magnitude of the impact that you're predicting.
- 4 What is it that you think is going to be a significant
- 5 impact, and what evidence is there on the record that
- 6 that, in fact, will take place?

7

B (BRIEF PAUSE)

- 10 MS. AILEEN STEVENS: Aileen Stevens,
- 11 ENR. Well, the impacts are to be to the land and water
- 12 and sediment, not necessarily to the air. Air is just
- 13 the vector of transport, of course. Dioxins and furans
- 14 have been well-established to be toxic to the
- 15 environment at very, very small quantities.
- 16 It's a very pre -- or the measurement
- 17 that we use for them is called the toxic equivalency
- 18 factor. It's mandated under international protocols
- 19 under the Stockholm Convention to virtually eliminate
- 20 it from the environment, eliminate the formation of it
- 21 from the environment.
- 22 It -- the primary route of exposure is
- 23 through the food chain. So when dioxins and furans are
- 24 deposited in the environment, they do travel up the
- 25 food chain, settling into the sediment, and then into

- 1 plankton, then into fish, and then into whatever's
- 2 eating the fish, et cetera, et cetera, and it
- 3 biomagnifies as it travels up the food chain.
- 4 Studies have shown that the persistence
- 5 of dioxins and furans can be upwards of eight (8)
- 6 years. But at the same time, in arctic environments,
- 7 the degradation is slowed by up to a factor of 10. So
- 8 that would indicate that they could persist upwards of
- 9 eighty (80) years in the environment.
- 10 And there isn't concrete evidence to
- 11 determine at what levels dioxins and furans would be
- 12 safe to consume, and then conversely, which levels are
- 13 absolute the lower threshold for toxicity. However, in
- 14 humans, the World Health Organization did set some
- 15 ingestion levels. And then there's, of course, studies
- 16 that indicate that in parts of the world, they're being
- 17 exceeded.
- 18 In the North, we don't have that
- 19 evidence -- or that information to show what we're
- 20 consuming specifically. But the study that was
- 21 undertaken at Ekati, for example, in 2008, that did
- 22 demonstrate that dioxins had accumulated in the lake
- 23 bed sediment in exceedance of the CCME sediment quality
- 24 criteria, therefore indicating that it was already in
- 25 exceedance of national standards. But conversely,

222 there were other lakes that didn't show those types of effects. 3 How much should I carry on? Ultimately, our objective is to prevent it at the source rather than going and trying to sample the receiving environment, although that is good information. Just preventing the formation of these toxins is the most reasonable approach and what is mandated under the Canada-wide standards, especially with, specifically, in solid waste incineration. 10 11 12 (BRIEF PAUSE) 13 MS. AILEEN STEVENS: Oh, and there have 14 been a number of studies that we have submitted and are 15 16 available on the public registry. 17 18 (BRIEF PAUSE) 19 20 MS. AILEEN STEVENS: In the absence of 21 a measure, and -- if the incinerators are performing 22 well and they do meet the Canada-wide standards, which 23 is 80 picograms per cubic metre of emissions, then 24 that's meeting best available technology.

Incinerators that are not operating

- 1 appropriately can -- they've been demonstrated to
- 2 release up to 5,000 picograms per cubic metre.
- 3 And I guess if -- if you look at
- 4 previous inventories that were conducted prior to the
- 5 clamp-down on the incineration issues, up to 35 percent
- 6 of emissions, of total dioxin and furan emissions, came
- 7 from municipal solid waste incinerators.
- 8 This was a study in England. And
- 9 following the clamp-down, it was reduced to 1 percent
- 10 of the national inventory. So it's a significant
- 11 contribution to the overall emissions. I think I'm
- 12 going to end it there.
- Do you have anything further on that?
- MR. JOHN DONIHEE: Thank you, Madam
- 15 Chair. I -- I just have one (1) follow-up question.
- 16 I'm not putting a fine point on it at all. I
- 17 understand dioxin and furans are bad things, and what
- 18 you've told me is that GNWT obviously believes that it
- 19 can regulate, in the sense of regulations, under the
- 20 Environmental Protection Act to get at them eventually,
- 21 to put a -- a framework, a -- an enforceable framework
- 22 in place. There have been other questions about this.
- 23 I quess my question is: If, you know,
- 24 that legislation applies, why the GNWT can't use the
- 25 prohibition against the release of contaminants that's

- 1 in that regul -- in that legislation right now to deal
- 2 with this problem?

3

4 (BRIEF PAUSE)

5

- 6 MR. JOHN DONIHEE: Madam Chair, I don't
- 7 really want to add consternation to -- or additional
- 8 consternation to the afternoon for our friends at GNWT.
- 9 If -- if the answer to this is difficult, I'd be more
- 10 than happy to see the -- the matter answered in their
- 11 final argument.

12

13 (BRIEF PAUSE)

- 15 MS. AILEEN STEVENS: Aileen Stevens,
- 16 ENR. We would like to incorporate that into our final
- 17 closing arguments, statements. Thank you.
- 18 MR. JOHN DONIHEE: Thank you, Madam
- 19 Chair. Those are my questions.
- 20 THE CHAIRPERSON: Thank you. Questions
- 21 for Review Board members?
- MR. JOHN CURRAN: Sorry about that,
- 23 Madam Chair. I do have one (1). John Curran, for the
- 24 Review Board. With -- with regards to the draft
- 25 regulatory tools that you're developing, have those

1 been used to inform the -- the draft measures that

- 2 you've proposed?
- 3 And I guess with the -- with the later
- 4 developments, part -- part 2 of that question is:
- 5 Would they -- would there be some sort of link between
- 6 the draft tools that you're working on and the
- 7 conversation that you're going to have with DDEC on the
- 8 -- the measures that you've proposed? Thank you.
- 9 MS. AILEEN STEVENS: Aileen Stevens,
- 10 ENR. Certainly the measures we've proposed are in
- 11 alignment with the intended content of any regulatory
- 12 tools we develop.
- 13 THE CHAIRPERSON: Questions, Review
- 14 Board? Bertha...?
- MS. BERTHA NORWEGIAN: Bertha
- 16 Norwegian, Review Board. I just have a couple of
- 17 questions that I'd like to ask the GNWT regarding their
- 18 closing sentences on slides 19 and 20, where it says --
- 19 the last bullet on both of them:
- 20 "DDEC responded with commitments to
- 21 address the above concerns. However,
- 22 the GNWT feels there are still some
- 23 outstanding issues."
- 24 And then the fourth bullet on slide
- 25 number 20 says, "GNWT has outstanding issues."

- 1 Can you provide the Board with what
- 2 issues you have that are still outstanding that haven't
- 3 been -- been identified in our packages?
- 4 MS. AILEEN STEVENS: Aileen Stevens,
- 5 ENR. The outstanding concerns I was referring to are
- 6 the components of the recommended measure. So DDEC and
- 7 GNWT aren't quite in agreement with the timelines
- 8 associated with some of the waste management practices.
- 9 ENR is looking for submission of stack
- 10 test reports within forty-five (45) days of the stack
- 11 test, and DDEC is willing to provide them within forty-
- 12 five (45) days of receiving the results back from the
- 13 consultant. But we're going to discuss that prior to
- 14 the undertaking due date.
- 15 And then the second -- or the -- yeah,
- 16 the second outstanding concern was around restack
- 17 testing. ENR feels it's important to close the loop
- 18 after a failed stack test. After implementing --
- 19 implementing mitigative measures, we think it's
- 20 important to restack test to ensure that those
- 21 mitigative measures are effective.
- 22 And we'd like to see that done within
- 23 six (6) months of the first failed stack test, and DDEC
- 24 would like to determine restack testing during the
- 25 mitigative -- during the development of the mitigative

- 1 actions. So we're looking for concrete timelines, and
- 2 DDEC is looking to determine them after it occurs.
- 3 MS. BERTHA NORWEGIAN: Bertha
- 4 Norwegian. No more questions. Thank you.
- 5 THE CHAIRPERSON: Questions, Board
- 6 members?
- 7 MR. KIRBY MARSHALL: Thank you, Madam
- 8 Chair. Kirby Marshall, Review Board. I'll keep this
- 9 brief because I have to pee, for the record. So in
- 10 response to a question from NSMA, GNWT answered that
- 11 they're -- and I'm paraphrasing a bit here from the
- 12 gentleman, I can't remember his name, sorry -- Andy,
- 13 with respect to the GNWT is not going to be -- and he
- 14 sort of emphasized the word in regulations greenhouse
- 15 gases.
- 16 So I guess my question is: Is the GNWT
- 17 looking to do anything with greenhouse gases outside a
- 18 regulatory -- a regulatory regime? Developing any
- 19 tools? Anything at all?
- 20 MR. JIM SPARLING: Yes. Jim Sparling,
- 21 Environment and National Resources. Greenhouse gases
- 22 don't lend themselves well to regulatory approaches.
- 23 If you think of some of the regulatory approaches that
- 24 are in place across Canada, it would be performance
- 25 standards on vehicles, or some of the appliances that

1 you might buy regulated through the programs that are

- 2 offered by Natural Resources Canada to provide sort of
- 3 an even playing field across the country.
- 4 If you look at -- at some of the
- 5 regulatory instruments that are in place in other
- 6 jurisdictions, they're not really the kinds of
- 7 regulations that you would see with -- if you were
- 8 talking about stack emission rates, and how do you meet
- 9 ambient standards. It just doesn't work that way with
- 10 carbon dioxide.
- 11 So you're looking more at, How can you
- 12 incentivize more energy efficiency, the types of
- 13 measures that have been taken at the mine, or how do
- 14 you start -- the -- the Americans have renewable
- 15 portfolio standards where they will tell their
- 16 utilities, You need to start incorporating so much
- 17 renewable fuel into your situation.
- 18 But other types of mechanisms that we
- 19 see more in place in British Columbia, or Ontario and
- 20 Quebec, are -- are the market mechanisms where they'll
- 21 either establish a carbon tax, or it'll be a cap and
- 22 trade type of a program where the emission credits are
- 23 traded.
- 24 When we looked at that in the Northwest
- 25 Territories, one of the things that -- that's happening

- 1 here is the cost of energy -- the cost of fuel in our
- 2 communities is so high that we in essence already have
- 3 a carbon tax. You already have a market mechanism that
- 4 is sort of promoting the adoption of -- of renewable
- 5 energies.
- 6 So our interventions that we provided
- 7 sort of through the technical hearing was that we
- 8 really think that the Developer should look at -- at
- 9 what they can do and what the economic benefits of
- 10 moving to a solar energy solution or a -- or they've
- 11 suggested maybe a wind energy solution.
- 12 So they have the concept study that they
- 13 want to move forward with, and -- and I think that as -
- 14 as they move forward -- and -- and we see the cost of
- 15 greenhouse gas emissions and fossil fuels become more
- 16 caught up in a global kind of a -- of a control
- 17 mechanism, which is just now being negotiated in Paris
- 18 for possible conclusion in December of this year, the
- 19 kind of situation that we're up against. So -- so a
- 20 regulatory approach in the Northwest Territories to
- 21 say, You can't emit greenhouse gas emissions just
- 22 doesn't -- doesn't provide the kind of solution that we
- 23 need I think. Thank you.
- 24 MR. KIRBY MARSHALL: Thank you, Jim.
- 25 Another question. Can you bring up slide 11 please?

- 1 So this -- just for clarification more than anything,
- 2 on the slide you have that you're working with Dominion
- 3 on these two (2) initiatives, and both of which are, if
- 4 I heard correctly, are related to chronic illness and
- 5 cancer, correct?
- 6 So in the north, out of the -- the
- 7 fourteen (14) indicators that you're -- you're
- 8 monitoring that are linked to health and wellness, so
- 9 what would be the top three (3), like, problems that
- 10 are out there in the north in our communities? And I'm
- 11 looking for some key words here. So in your mind, the
- 12 top three (3) problems.
- 13 MS. LISA CARDINAL: The areas that are
- 14 of current priority for the Department of Health and
- 15 Social Services are chronic disease management. And
- 16 there's a number of chronic diseases that we are -- are
- 17 following, as we are seeing an increase in the
- 18 incidents of them in the population in the NWT.
- 19 Mental health and addictions is also
- 20 always of significant concern and a priority for the
- 21 Department of Health and Social Services. And early
- 22 childhood development is an area of focus for the
- 23 Department of Health and Social Services currently as
- 24 well.
- 25 MR. KIRBY MARSHALL: Yeah, absolutely.

- 1 Thank you. So alcoholism and -- and domestic family
- 2 violence are -- are huge problems in the north and in
- 3 our communities. So are there any -- but I didn't see
- 4 them here, so I don't know if this slide is -- these
- 5 are the only two (2) initiatives you're working on with
- 6 Dominion? I -- I don't want to read that into that.
- 7 So are there other initiatives outside
- 8 of just the -- the chronic -- the cancer ones here that
- 9 you're working on with Dominion? And I guess
- 10 specifically related to more alcohol problems and
- 11 family violence problems. Thank you.
- MS. LISA CARDINAL: Lisa Cardinal,
- 13 Government of the Northwest Territories. The Working
- 14 on Wellness Program allows mine employees to
- 15 participate in a survey. And where they're asked what
- 16 areas they would like to focus on. If -- if the
- 17 majority of the mine employees feel that they want to
- 18 focus on the Mental Health and Addictions Program, or
- 19 on fam -- family violence programming, then that's
- 20 something that could potentially be considered.
- 21 The other thing that the SEA agreements
- 22 focus on typically and -- and the annual meetings with
- 23 industry on are the effectiveness of the family -- oh,
- 24 the Family Assistance Programming. So part of the
- 25 discussion that Health and Social Services has with

- 1 Dominion at the annual meetings is how employees are
- 2 provided the opportunity to access family assistance
- 3 programming.
- We always try and ensure that where it's
- 5 NWT residents, and specifically where it's Aboriginal
- 6 residents, that those employees are offered the
- 7 opportunity to access treatment or counselling in the
- 8 NWT, so that they could have culturally relevant
- 9 treatment programs. So that would be another example
- 10 of where we partner with the diamond mines. Thank you.
- 11 MR. KIRBY MARSHALL: Thank you for that
- 12 clarification. Appreciate it. A final question. So
- 13 with respect to the GNWT developing regulatory -- a
- 14 regulatory framework for emissions, I just want to make
- 15 sure I've got this right. So dust fall is not
- 16 currently going to be part of that, correct? I heard
- 17 discussions you had with Simon saying that dust fall is
- 18 not being considered as part of this air quality
- 19 regulatory framework.
- Is that correct?
- 21 MS. AILEEN STEVENS: Aileen Stevens,
- 22 ENR. I wouldn't completely dismiss it, by any means.
- 23 We're still in the development phase of looking at
- 24 which our priority areas are. But at this point in
- 25 time, it's not in the near future.

- 1 MR. KIRBY MARSHALL: So there's a --
- 2 there's a lot of -- a fair bit of TK knowledge on the
- 3 record with respect to the effects of dust plumes on
- 4 caribou. This will -- we'll get into that tomorrow I
- 5 suspect. Dust fall particulates on lichen, and how
- 6 that then effects. So I guess my question here then
- 7 is: Has it -- we've had gravel roads in the Northwest
- 8 Territories for a few years now. Some of them are
- 9 getting paved, and then they're getting covered over
- 10 with gravel again.
- 11 So has the GNWT been -- been monitoring,
- 12 like, dust fall and dust plumes and effect on
- 13 vegetation at all in our history?
- MS. AILEEN STEVENS: Aileen Stevens,
- 15 ENR. From my program's perspective, I can say, no, but
- 16 I can't speak to other departments, unfortunately, DOT.
- 17 MR. KIRBY MARSHALL: Okay, thank you.
- 18 No more questions, madam chair.
- 19 THE CHAIRPERSON: Questions, Board
- 20 members?
- 21 MR. JAMES WAH-SHEE: Madam chair, I
- 22 have no questions. Thank you.
- 23 THE CHAIRPERSON: Okay, thank you. At
- 24 this time then, we would like to call a ten (10) minute
- 25 break. Thank you.

1

- 2 --- Upon recessing at 4:05 p.m.
- 3 --- Upon resuming at 4:20 p.m.

4

- 5 THE CHAIRPERSON: The chair would like
- 6 to recognize Lutsel K'e Dene First Nation. And if they
- 7 could start their presentation, please.

- 9 PRESENTATION BY LKDFN:
- 10 MR. PETER UNGER: Thank you, madam
- 11 chair. My name's Peter Unger. I'm representing Lutsel
- 12 K'e Dene First Nation. My committee members will come
- 13 join me. But in the interest of time, I'll -- I'll get
- 14 started. So just for today I'm going to talk about air
- 15 quality, socio-economic impacts and monitoring.
- 16 I'm going to gloss over traditional
- 17 knowledge a little bit today just in the interest of
- 18 time, and I'll cover it in more depth on Saturday. And
- 19 just a quick comment on climate change and a comment on
- 20 the regulatory process.
- 21 So jumping right into air quality.
- 22 These are quotes from the text of the document
- 23 outlining the Northwest Territories ambient air quality
- 24 standards. The main thing I want to point to is that
- 25 the document explicitly mentions that it's -- it's

1 determined the acceptability of emissions proposed in

- 2 existing developments.
- In discussions with the GNWT at the
- 4 technical sessions they explicitly confirmed that the
- 5 NWT ambient air quality standards are applicable to
- 6 this project. And I think we've talked enough about
- 7 the coming regulations, so I won't go on about that
- 8 right now.
- 9 This is a chart comparing the Northwest
- 10 Territory's ambient air quality standards to the World
- 11 Health Organization air quality guidelines. As you can
- 12 see, the Northwest Territory standards are far more
- 13 lenient than the World Health Organization guidelines.
- 14 And Dominion has maintained that exceedances of the
- 15 standards are acceptable because they're reversible.
- 16 And I just wanted to say that, if we
- 17 turned everything off in Mexico City or in Beijing,
- 18 that would probably also be reversible, but I don't
- 19 think anyone's going to argue that those are not
- 20 significant polluters. So my question is: Where do
- 21 you draw the line really and -- and what is a
- 22 significant effect? And I think we have a very
- 23 convenient line right here, the Northwest Territory's
- 24 ambient air quality standards.
- 25 The World Health Organization air

- 1 quality guidelines are explicitly intended for
- 2 worldwide use, so that includes Beijing and Mexico
- 3 City. And even in the text they indicate that, even if
- 4 they adhere to these stricter guidelines, there's still
- 5 the possibility of adverse health effects.
- 6 So my point is, is that, then, in that
- 7 case, the Northwest Territory guidelines being more
- 8 lenient would definitely need to be adhered to. The --
- 9 the Developer has maintained that effects --
- 10 exceedances are not significant effects. But they've
- 11 also said that they're going to apply the ambient air
- 12 quality standards. We see a contradiction here.
- So we don't see how you can say you're
- 14 going to apply the standards, but then exceeding them
- 15 is not a big deal, it's not significant. We find that
- 16 hard to reconcile.
- 17 So, finally, just our recommendations.
- 18 We think that the ambient air quality standards are
- 19 very lenient, especially on an international scale. So
- 20 we recommend that any exceedance of the air quality
- 21 standards be considered a significant effect. We think
- 22 that makes it very clear, very simple.
- 23 As we mentioned earlier when we were
- 24 discussing the GNWT, we'd like to see the GNWT complete
- 25 legally binding air quality regulations as soon as

- 1 practicable. And then, in the interest of time, I'll
- 2 skip over dust. We'll talk about it during caribou a
- 3 bit more then.
- 4 So moving on to socio-economic impacts,
- 5 this is a quote from the DAR, basically stating that
- 6 they don't see very many negative impacts and that
- 7 there will be positive impacts.
- 8 So we don't -- we don't want to point
- 9 any fingers, and -- and we do recognize Dominion's
- 10 efforts to -- to mitigate socio-economic impacts. But
- 11 we -- we in the community of Lutsel K'e and community
- 12 members don't see the benefits immediately. They're
- 13 not immediately evident.
- 14 These are the one -- the impacts that
- 15 are most important to the community, and residents are
- 16 not convinced that socio-economic conditions are
- 17 improving.
- 18 I've crossed out the last one because
- 19 we've already covered that with the developer and the
- 20 GNWT. They are going to publish minutes, so I won't
- 21 talk about it.
- 22 Our -- my point here with this slide is
- 23 that many of the indicators are -- are trending
- 24 negatively, and they have been for some time. And
- 25 Lutsel K'e does not believe that enough action is being

- 1 taken to -- to remedy these negative trends.
- 2 And we also don't think that the
- 3 reporting is -- is very clear, especially to average,
- 4 every-day people like myself or residents of -- of
- 5 Lutsel K'e. The Communities and Diamonds Report does
- 6 discuss the indicators, but it doesn't really say
- 7 what's being done, what's being changed or -- or what
- 8 kind of actions are being taken. And we'd like to see
- 9 something that does say -- say these things.
- 10 So we recommend more stringent
- 11 monitoring and stronger commitments. We'd like to see
- 12 a comprehensive monitoring plan for the SEA objectives
- 13 that are specific to communities and developed with the
- 14 participation of communities.
- So I'm sure there's monitoring in Lutsel
- 16 K'e, but there's nobody working for the Band that can -
- 17 that can explain that to me. And I'd like to have
- 18 the Band's involvement be much more prominent.
- 19 This recommendation is a moot point
- 20 because everyone's agreed to it.
- 21 And then the last one is we'd like to
- 22 see a report where it's clearly -- each indicator is
- 23 clearly discussed. And where progress toward the
- 24 achievement of an objective or an indicator is
- 25 negatively trending, we'd like to see the clear and

1 concrete measures that are being implemented to address

- 2 the shortcoming.
- I'm going to move a little bit more
- 4 quickly through this. This is traditional knowledge,
- 5 and Lutsel K'e Dene First Nation highly values
- 6 traditional knowledge. Again, I'd really like to
- 7 acknowledge the Developer's efforts. They have made
- 8 significant efforts to incorporate traditional
- 9 knowledge. However, we don't feel that they're
- 10 adequate.
- 11 We'd like to see traditional knowledge
- 12 treated on par with western science. And just -- just
- 13 some quick examples. So if -- if we look at the DAR,
- 14 many of the sections are several hundreds of pages
- 15 long. This is the traditional knowledge section. It's
- 16 -- it's thirteen (13) pages long.
- 17 This is the air quality section.
- 18 Everything you see on the screen, that is the entire
- 19 traditional knowledge section in the DAR. This section
- 20 is also well over a hundred pages long, and these four
- 21 (4) paragraphs are the traditional knowledge section.
- 22 This is the -- the water quality one.
- 23 So what I've boxed in red, that is the traditional
- 24 knowledge section. And it is also several hundred
- 25 pages long.

- 1 So our recommendation is that
- 2 traditional knowledge be integrated into all
- 3 discussions. So wherever it's possible to integrated
- 4 traditional knowledge, we want to see it there.
- 5 We would like to see concrete references
- 6 being made to traditional knowledge the same way that
- 7 we see to western science when they cite a study by
- 8 whichever scientist. And this year, we would like to
- 9 see a similar system for traditional knowledge.
- 10 And we'd also like to see them engage
- 11 people who have experience using traditional knowledge
- 12 to help them better integrate traditional knowledge,
- 13 develop protocols and practical measures.
- 14 There are oftentimes where there's a
- 15 large amount of traditional knowledge. And we see only
- 16 the western science represented. So one (1) example is
- 17 which way the water flows from Lac du Sauvage.
- 18 The Elders have one perspective and then
- 19 the scientists have another. We'd like to see some
- 20 discussion reconciling these kinds of disputes and then
- 21 explaining why, just -- justifying why they would
- 22 choose one or the other.
- 23 And then the last recommendation is we'd
- 24 like to see the Developer offering more access to
- 25 traditional knowledge holders to the mine site or land

- 1 around the mine site so traditional knowledge holders
- 2 can also monitor mine impacts.
- Moving on to climate change. Again we
- 4 recognize that Dominion Diamonds is making efforts on
- 5 climate change. We're not saying that they're not
- 6 doing anything. But this is an issue that's of a huge
- 7 concern to the community. I've had several Elders
- 8 remark on observed changes in -- in the ice, and the
- 9 ice density, and the lake levels, and many other
- 10 things, the movements of animals. And even the GNWT
- 11 official reports on climate change explicitly state
- 12 that they would have negative impacts on traditional
- 13 livelihoods. And we're talking about people's ability
- 14 to eat here.
- 15 So we'd like to see every effort made to
- 16 mitigate climate change, and we'd like to be informed
- 17 by -- about these efforts as much as possible. So our
- 18 recommendation is exactly that. We'd like to have as
- 19 much information shared with us, and then we'd also
- 20 like to see the Developer continue to expand efforts to
- 21 reduce the -- reduce emissions. And one idea is, of
- 22 course, alternative energy, much in the way that Diavik
- 23 has the wind turbines.
- 24 Our -- our last comment is just our
- 25 participation in the regulatory process. LKDFN has

- 1 very little capacity for technical analysis and review.
- 2 They currently have one (1) staff member, me. We
- 3 appreciate the support provided so far, and the
- 4 Developer has provided a large amount of support to
- 5 help us attend meetings.
- 6 But we still have not been able to
- 7 participate fully in all the processes. We think that
- 8 there's a need for a predictable system for participant
- 9 funding, and we'd like to see the GNWT, the federal
- 10 government, and major mine operators have discussions
- 11 or at least start talking about how this issue can be
- 12 addressed. And that's all I'm going to say for today.
- 13 Thank you very much.

- 15 QUESTION PERIOD:
- 16 THE CHAIRPERSON: Questions for Lutsel
- 17 K'e from the monitoring agency?
- 18 MR. BILL ROSS: Bill Ross, agency. No
- 19 questions. Thank you, Madam Chair.
- 20 THE CHAIRPERSON: Questions, GNWT?
- 21 MS. LORRAINE SEALE: Lorraine Seale,
- 22 GNWT. No questions. Thank you.
- THE CHAIRPERSON: Questions,
- 24 Yellowknives Dene First Nation?
- 25 MR. ALEX POWER: Alex Power, YKDFN. We

- 1 have no questions. Thank you.
- THE CHAIRPERSON: Questions, Tlicho
- 3 Government?
- 4 MS. GRACE MCKENZIE: Grace McKenzie,
- 5 Tlicho Government. No questions.
- 6 THE CHAIRPERSON: Questions,
- 7 Environment Canada?
- 8 MS. SARAH-LACEY MCMILLAN: Sarah-Lacey
- 9 McMillan, with Environment Canada. No questions.
- 10 THE CHAIRPERSON: Questions, Fisheries
- 11 and Oceans Canada?
- MS. JULIE DAHL: Julie Dahl, Fisheries
- 13 and Oceans Canada. No questions.
- 14 THE CHAIRPERSON: Questions, North
- 15 Slave Metis Alliance?
- 16 MR. SHIN SHIGA: Shin Shiga, NSMA. No
- 17 questions.
- 18 THE CHAIRPERSON: Questions, Deninu Kue
- 19 First Nation?
- MR. MARC D'ENTREMONT: Marc
- 21 d'Entremont, for the DKFN. We'd just like to thank
- 22 Lutsel K'e Dene First Nation for their presentation,
- 23 and we have no questions.
- 24 THE CHAIRPERSON: Questions, Diavik
- 25 Diamond Mines?

1 MR. GORD MACDONALD: Gord MacDonald. I

- 2 have no questions.
- THE CHAIRPERSON: Questions, Fort
- 4 Resolution Metis Council? Questions, Transport Canada?
- 5 MR. CHRISTOPHER AGUIRE (BY PHONE):
- 6 This is Chris Aguire, with Transport Canada. We have
- 7 no questions.
- 8 THE CHAIRPERSON: Questions, Transport
- 9 Canada?
- 10 MR. CHRISTOPHER AGUIRE (BY PHONE): Oh,
- 11 this is Chris Aguire, with Transport Canada. We have
- 12 no questions.
- 13 THE CHAIRPERSON: Questions, Dominion
- 14 Diamond Ekati Corporation?
- MR. RICHARD BARGERY: Richard Bargery,
- 16 Dominion Diamond. I'd like to thank Peter and the
- 17 members of the committee for their presentation. We --
- 18 we have no questions.
- 19 THE CHAIRPERSON: Questions, Review
- 20 Board staff and counsel?
- 21 MR. RUARI CARTHEW: Ruari Carthew, with
- 22 the Review Board. With regards to the socio-economics
- 23 concerns you've presented, given the changes
- 24 experienced in Lutsel K'e since the start of diamond
- 25 mining in the NWT, can you describe any outstanding

- 1 socio-economic concerns not covered by the existing
- 2 socio-economic agreement? Thank you.

3

4 (BRIEF PAUSE)

- MR. BRIAN SANDERSON: Hi. Brian
- 7 Sanderson, Lutsel K'e. The things that we're mostly
- 8 dealing with is community affairs and social and people
- 9 -- loss of lives, and loss of our food habitat. And so
- 10 those are the things that are -- impacted us the most.
- 11 And for myself, I'm a hunter. I live off the land.
- 12 And this is the first time in my life that I have no
- 13 caribou meat this year, so I'm living off the store
- 14 food now, so that's a big question for me.
- If I -- if it's still going to be
- 16 continued to live off the land and for my kids and my
- 17 kids' kids. So those are the impacts -- benefit of
- 18 impacts that we're dealing with now. Thank you.
- 19 MR. PETER UNGER: Just -- Peter Unger,
- 20 Lutsel K'e Dene First Nation. Jus -- just to add to
- 21 that. I think that the -- the thirty-four (34)
- 22 indicators are -- are fairly adequate right now. Most
- 23 of the issues I have heard raised to me are -- are
- 24 addressed by these indicators.
- 25 The problem is, is that residents of

- 1 Lutsel K'e do not see measurement of these indicators;
- 2 I'm sure it happens, but it's not evident to residents.
- 3 And action is also not evident to -- to residents when
- 4 -- when these indicators are decreasing.
- 5 One (1) that's been raised to me quite a
- 6 bit recently is problems with alcohol and alcoholism.
- 7 And -- and there is a perception that not much is being
- 8 done by the authorities. Thank you.
- 9 MR. RUARI CARTHEW: Thank you. Ruari
- 10 Carthew, with the Review Board. With respect to
- 11 traditional knowledge, I'm curious if Lutsel K'e DFN
- 12 can describe any times where not including traditional
- 13 knowledge or not being consulted on traditional
- 14 knowledge has resulted in a impact to traditional
- 15 livelihood. Thank you. Or -- or sorry, not -- not
- 16 exclusively traditional livelihood, but to a valued
- 17 component for LKDFN.
- 18 MR. PETER UNGER: Thank you. So a
- 19 couple examples for this specific project.
- 20 THE CHAIRPERSON: Just state your name
- 21 again --
- MR. PETER UNGER: Oh.
- 23 THE CHAIRPERSON: -- please. Thank
- 24 you.
- 25 MR. PETER UNGER: I apologize. Peter

- 1 Unger, Lutsel K'e Dene First Nation. The most
- 2 prominent example off the top of my head right now is
- 3 the hydrology of Lac du Sauvage. There are Elders in
- 4 Lutsel K'e who -- who disagree that all the water flows
- 5 the way that the hydrological studies have indicated.
- 6 And they believe that there are different flows and --
- 7 that go different places and that some of the water
- 8 arrives closer to Lutsel K'e more directly than what
- 9 the hydrology would indicate.
- 10 MR. RUARI CARTHEW: Thank you. Ruari
- 11 Carthew, with the Review Board. No further questions
- 12 for staff or counsel.
- 13 THE CHAIRPERSON: Okay. Questions from
- 14 Review Board?
- 15 MR. JAMES WAH-SHEE: James Wah-shee,
- 16 Review Board. Regarding your last recommendation,
- 17 could you indicate, what is your current source of
- 18 funding to participate in this process? Thank you.
- 19 MR. PETER UNGER: Peter Unger, Lutsel
- 20 K'e Dene First Nation. Currently, we receive resource
- 21 pressure funding from the GNWT which is generally used
- 22 to pay my salary and run our office. There's also ERMA
- 23 (phonetic) base funding. So these are the two (2) main
- 24 pots.
- On the side, we do seek other grants

- 1 wherever we can for whatever purpose we can find. And
- 2 as I did mention, Dominion Diamonds has generously
- 3 supported us to come in to -- to several meetings and
- 4 several information sessions regarding this project.
- 5 But there are many other situations where we do not
- 6 have any funding to -- to bring people in. Thank you.
- 7 MR. JAMES WAH-SHEE: James Wah-shee,
- 8 Review Board. Has there been any meetings in the past
- 9 regarding the issue of funding with the other
- 10 Aboriginal groups that you -- you may be aware of?
- 11 MR. PETER UNGER: Peter Unger, Lutsel
- 12 K'e Dene First Nation. No, we've not had formal
- 13 meetings. We've had informal discussions but no formal
- 14 meetings to speak of. Thank you.
- 15 MR. JAMES WAH-SHEE: Madam Chair, thank
- 16 you very much. I have no further questions.
- 17 THE CHAIRPERSON: Okay. With no
- 18 further questions, thank you for your presentation.

19

20 (BRIEF PAUSE)

21

- 22 THE CHAIRPERSON: Moving to the next
- 23 presentation, we would ask the North Slave Metis
- 24 Alliance to come to the table.

- 1 PRESENTATION BY NORTH SLAVE METIS ALLIANCE:
- 2 MR. SHIN SHIGA: Shin Shiga, North
- 3 Slave Metis Alliance. We have a -- a member of North
- 4 Slave Metis Alliance, Ed Jones in the back as well.
- 5 Thank you, Madam Chair. I am -- my name is Shin Shiga.
- 6 I'm the regulatory analyst for North Slave Metis
- 7 Alliance.
- 8 North Slave Metis Alli -- Metis people
- 9 are experts weavers -- weavers of cultures, and
- 10 knowledge and the wisdom that the people brought
- 11 together and continue to build on is an important part
- 12 of their Metis identity today.
- 13 And they're willing to share their
- 14 knowledge with the Developer through the Traditional
- 15 Knowledge Programs. On this point, I don't think
- 16 there's any disagreement. We heard that -- repeatedly
- 17 that DDEC is committed to incorporating traditional
- 18 knowledge, and we have witnessed many evidences of
- 19 that.
- 20 I believe that with this kind of
- 21 commitment and enthusiasm, we can find mutually
- 22 agreeable solutions in the short order, for our
- 23 remaining concerns in this regard are merely technical.
- 24 The concerns really come down to the clarity, the
- 25 procedural clarity in which traditional knowledge is

- 1 solicited, acquired, organized, analyzed, and
- 2 eventually incorporated.
- 3 How does DDEC decide which plans and
- 4 which projects would benefit from TK? How do they
- 5 record it? How do they maintain confidentiality? How
- 6 do they decide which information was relevant and
- 7 useful? This process is quite opaque, and has been
- 8 brought up a number of times during this EA.
- 9 It is our view that it is reasonable and
- 10 prudent to have an external reviewer take a look at the
- 11 procedural aspects of -- of traditional knowledge
- 12 programs at Ekati mine, to help both of us design a
- 13 better approach. To that end, I recommend the
- 14 Developer to establish an expert panel of traditional
- 15 knowledge researchers. This panel will work with the
- 16 Developer and traditional knowledge holders to develop
- 17 a sound traditional knowledge research protocols that
- 18 will contribute -- con -- contribute to a better
- 19 environmental management at the Ekati mine. I believe
- 20 that this should happen prior to the commencement of
- 21 the Jay Project.
- 22 Our concerns regarding socio-economics
- 23 are very clear. They are negatively trending, while
- 24 being indicators, and NSMA wants to see them solved or
- 25 eliminated. Single parent families, sexually

- 1 transmitted infections, crimes, potential years --
- 2 years of life lost, suicides, these are imminent and
- 3 pressing concerns.
- 4 The fact of the matter is that there are
- 5 more indicators negatively trending than positively in
- 6 Yellowknife, and most indicators that are neither
- 7 income nor employment are negatively trending. People
- 8 are hurting right now. People are hurting despite
- 9 increasing Aboriginal income and better education.
- 10 Industry such as predominately diamond mining is
- 11 contributing to increasing income. Both developers and
- 12 the governments are eager to attribute the mining to
- 13 the increasing income, but they remain ambiguous about
- 14 the mysterious decline in other aspects of well-being.
- 15 Typically, increase of income from low -
- 16 low to middle improves health conditions. In the
- 17 impacted communities, the reverse is happening, and
- 18 without a doubt, with significant, adverse impacts to
- 19 the people.
- 20 To that end, NSMA recommends that the
- 21 Developer and the GNWT, in cooperation with the leaders
- 22 of affected communities, develop a strategy to uncover
- 23 the mechanisms behind significant, adverse trends in
- 24 health and well-being indicators.
- 25 Talking about climate change, yesterday

- 1 on BBC News, I read that the researchers in the United
- 2 Kingdom are predicting next two (2) years to be the
- 3 history's hottest -- history's hottest two (2) years.
- 4 This past July was the hottest month on the record.
- By now, we are -- we're used to
- 6 experiencing the record-breaking climate events.
- 7 Climate change is not significant, Madam Chair. It is
- 8 not going to cause a significant adverse impact. It
- 9 is, in fact, a catastrophic impact on every single one
- 10 of us.
- 11 IPCC, or Intergovernmental Panel on
- 12 Climate Change, is telling us to cut greenhouse gas
- 13 emission by 80 percent by 2050 merely to avoid the
- 14 catastrophic change in climate. On a per-capita basis,
- 15 Canada's emission is the world's eighth largest.
- 16 GNWT's greenhouse gas emissions target -
- 17 2011 to 2015 target identifies 66 percent increase by
- 18 2015 compared to 2005. Rather than reducing, GNWT's
- 19 aiming to increase GHG. That's their target.
- But we say, I only account for such a
- 21 negligible contribution to the glo -- global GHG
- 22 emissions. We can ask that question to every one of
- 23 us, and they'll be all saying, Correct. Not a single
- 24 industry or individual make the significant
- 25 contribution to the greenhouse gas emission, but that

- 1 is a -- that is the -- the -- there is a problem. We
- 2 need a collective action.
- Madam Chair, what I must say to you and
- 4 the -- and the Board is that the GNWT's target, even if
- 5 it overachieved the target by 50 percent, is not enough
- 6 to avoid catastrophic climate change, and DDEC is not
- 7 even meeting that target.
- 8 Greenhouse gas needs to be regulated.
- 9 Madam Chair, we can start here. There is no other
- 10 regulatory instrument. The Jay Project is going to be
- 11 one (1) of the largest industrial developments in the
- 12 Territory, and I have no one else to ask.
- I am asking you to determine the current
- 14 projected greenhouse gas emissions to be significant
- 15 and adverse, and I recommend that the -- the Developer
- 16 make a long-term greenhouse gas reduction strategy
- 17 towards carbon-neutral operations. Thank you.
- 18 ELDER ED JONES: My name is Ed Jones,
- 19 North Slave Metis Alliance. I just want to point out
- 20 at this time that I've attended many meetings over the
- 21 past few years, and I'm often frustrated because I make
- 22 recommendations and no one seems to heed it.
- I got one (1) response from the GNWT
- 24 once saying that, on the air quality and emissions,
- 25 they're already -- already meeting the national

- 1 standards. Well, that's not good enough.
- 2 I've often recommended putting exhaust
- 3 purifiers on all their diesel engines, particularly the
- 4 power plants and the heavy ore carriers. I -- I then,
- 5 as I just said, I feel frustrated many times.
- 6 Installing exhaust purifiers are not costly. I've
- 7 worked at a mine in my younger days in BC at Granduc,
- 8 and they used exhaust purifiers on their vehicles
- 9 working underground. And their emissions were clean.
- 10 And whenever I visit the mines, I see
- 11 the exhaust, the emissions, particulates, smoke, and
- 12 everything else. There are certainly -- the -- the
- 13 mines are certainly contributing a lot of pollutants to
- 14 the atmosphere, and that is something I want to point
- 15 out until the GNWT starts listening, and also the
- 16 mines. Thank you.

- 18 QUESTION PERIOD:
- 19 THE CHAIRPERSON: Thank you for your
- 20 presentation. I would like to ask questions. If
- 21 there's questions from the Monitoring Agency?
- 22 MR. BILL ROSS: Bill Ross, Monitoring
- 23 Agency. We have no questions. Thank you, Madam Chair.
- 24 THE CHAIRPERSON: Questions from the
- 25 Government of the Northwest Territories?

1 MR. JIM SPARLING: Yes. Jim Sparling,

- 2 ENR.
- Not so much a question, just a point of
- 4 clarification, that our target was to remain stable at
- 5 2005 levels by 2015, and we -- we currently are on
- 6 track to meet that target, that the increase in
- 7 emissions would be through to 2020.
- When we were doing that work in 2011, it
- 9 looked very much like the Mackenzie gas pipeline was
- 10 going to take place, so we -- we were accounting for a
- 11 big increase in emissions from them at the same time we
- 12 were looking at, Well, what can we do to expand
- 13 renewable energy in other systems? We'll be reviewing
- 14 those targets next year, but right now, we're on track
- 15 to meet the target for 2015.
- 16 THE CHAIRPERSON: Questions from
- 17 Yellowknives Dene First Nation?
- 18 MR. ALEX POWER: Alex Power, YKDFN. We
- 19 have no questions. Thank you.
- 20 THE CHAIRPERSON: Questions from Lutsel
- 21 K'e Dene First Nation?
- 22 MR. PETER UNGER: Peter Unger, Lutsel
- 23 K'e Dene First Nation. We have no questions. Thank
- 24 you.
- 25 THE CHAIRPERSON: Questions from Tlicho

- 1 Government?
- MS. GRACE MACKENZIE: Grace Mackenzie,
- 3 Tlicho Government. No questions.
- 4 THE CHAIRPERSON: Questions from
- 5 Environment Canada?
- 6 MS. SARAH-LACEY MCMILLAN: Sarah-Lacey
- 7 MacMillan, with Environment Canada. We have no
- 8 questions.
- 9 THE CHAIRPERSON: Questions from
- 10 Fisheries and Oceans Canada?
- 11 MS. JULIE DAHL: Julie Dahl, Fisheries
- 12 and Oceans Canada. No questions.
- 13 THE CHAIRPERSON: Questions from Deninu
- 14 Kue First Nation?
- MR. MARC D'ENTREMONT: Marc
- 16 d'Entremont, for the DKFN. We have no questions.
- 17 THE CHAIRPERSON: Questions from Diavik
- 18 Diamond Mines?
- 19 MR. GORD MACDONALD: Gord MacDonald,
- 20 with Diavik. No questions.
- 21 THE CHAIRPERSON: Questions from Fort
- 22 Resolution Metis Counsel?

23

24 (BRIEF PAUSE)

- 1 THE CHAIRPERSON: Questions from
- 2 Transport Canada?
- 3 MR. CHRISTOPHER AGUIRE (BY PHONE):
- 4 It's Chris Aguire, with Transport Canada. We have no
- 5 questions.
- 6 THE CHAIRPERSON: Questions from
- 7 Dominion Diamond Ekati Corporation?
- 8 MR. RICHARD BARGERY: Richard Bargery,
- 9 Dominion Diamond. Thank you for the presentation. We
- 10 have no questions.
- 11 THE CHAIRPERSON: Questions from Review
- 12 Board staff and counsel?
- 13 MR. RUARI CARTHEW: Ruari Carthew, with
- 14 the Review Board. Similar question as I -- I posed to
- 15 LKDFN.
- 16 Are the existing indicators and
- 17 initiatives in the socio-economic agreement, do they
- 18 meet the concerns of the North Slave Metis people on
- 19 socio-economic conditions?
- 20 MR. SHIN SHIGA: Shin Shiga, North
- 21 Slave Metis Alliance. I think the socio-economic
- 22 agreement does a good job of tracking some of the --
- 23 what it -- what it tracks in the form of indicators.
- 24 The fact of the matter is there are a number of
- 25 indicators that are negatively trending. By that, they

- 1 are worsening. And so if -- so the -- the answer is
- 2 no. It is -- it is not adequate in that the lives of
- 3 people are not improving. Thank you.
- 4 MR. RUARI CARTHEW: Just a follow-up
- 5 question. Ruari Carthew, with the Review Board.
- Are -- are there specific add --
- 7 additional concerns that might address North Slave
- 8 Metis people concerns in the socio-economic field?
- 9 MR. SHIN SHIGA: Shin Shiga, North
- 10 Slave Metis Alliance. I think, as was in my
- 11 recommendation, a good -- good place to start is to --
- 12 to look into some of the mechanisms behind the negative
- 13 trends that people are experiencing. Thank you.
- 14 MR. RUARI CARTHEW: No further
- 15 questions from the staff. Ruari Carthew. Thanks.
- 16 THE CHAIRPERSON: Questions from Review
- 17 Board members?
- 18 MS. YVONNE DOOLITTLE: Can you clarify
- 19 -- sorry. Yvonne Doolittle, Review Board member. Can
- 20 you clarify me -- for me or give me an example of what
- 21 in your recommendation you -- and you just said the
- 22 word again, 'mechanisms'. Give me an example of what
- 23 you mean by a mechanism.
- 24 MR. SHIN SHIGA: So I guess, to borrow
- 25 the language of DAR, the -- the pathways of -- of how

- 1 with a closer relationship between diamond mining with
- 2 this particular project, or resource extraction and the
- 3 negative social trends.

4

5 (BRIEF PAUSE)

6

- 7 THE CHAIRPERSON: Thank you very much,
- 8 North Slave Metis Alliance, for your presentation.
- 9 Thank you.

10

11 (BRIEF PAUSE)

12

- 13 THE CHAIRPERSON: The next presentation
- 14 will be from the Deninu Kue First Nation.

- 16 PRESENTATION BY DKFN:
- 17 MR. MARC D'ENTREMONT: Thank you, Madam
- 18 Chair. My name is Marc d'Entremont. I'm a technical
- 19 advisor for the DKFN. And as I mentioned earlier, with
- 20 me today is Patrick Simon, a councillor with the Deninu
- 21 Kue First Nation. So we have a brief presentation
- 22 today. The first part of it will be a bit of a social
- 23 context of the DKFN, which Patrick will discuss. And
- 24 then we'll have a few points about some of the air
- 25 quality issues. So I'll pass it over to Patrick.

- 1 MR. PATRICK SIMON: Thank you, Madam
- 2 Chair. Patrick Simon, Deninu Kue First Nation. Again,
- 3 I'd like to apologize about my voice. I seem to be
- 4 struggling today with it. But I'm sure I would be
- 5 clear.
- I guess for us, it -- it really is a --
- 7 a little more difficult when we come to address the
- 8 Board from the south side of the lake, because the
- 9 mindset of people seems to be that -- that the people
- 10 of the south slide (sic) seem to be only in the south
- 11 side, and their interest in the north side is limited,
- 12 or -- or non-existent.
- 13 And -- and this is the purpose of the
- 14 beginning of my presentation, is just to give you a
- 15 sense of who we are, and where we come from, and why we
- 16 consider ourselves to be of the authority in these
- 17 areas that you speak of. I did -- we are the Deninu
- 18 Kue First Nation. We are a -- a signatory to Treaty 8,
- 19 1900 edition. And we are known and we have relations
- 20 to all the people on the north end. And -- and in the
- 21 past, my grandfather and my grandfather and my father,
- 22 they knew those relations really well. So when they
- 23 travelled to the different communities, from the Tlicho
- 24 to the -- to the Yellowknives to the Lutsel K'e, both
- 25 Dene and Metis, they knew people and -- and they

- 1 discussed.
- 2 They were not only travelling buddies
- 3 and trapping buddies, but they were relatives. They
- 4 were -- they were relatives by marriage or -- or by
- 5 names, by -- by being born into it.
- But we've lost a lot of Elders. In
- 7 fact, we -- we lost all our Elders. There was a year
- 8 not so long ago when we were losing Elders every month.
- 9 And on December, we -- we started losing them every
- 10 week.
- 11 So -- so we kind of really have to
- 12 always be mindful and -- and convey whenever we get the
- 13 opportunity about those types of relationships because
- 14 people forget. And when we come across these types of
- 15 -- of activities, people may not be able to know how to
- 16 relate in a manner that is respectful and recognizable
- 17 to the true peoples of the land, the true Dene and
- 18 Aboriginal peoples of the land, both past and present.
- 19 And I was fortunate because I -- I
- 20 learned from those old Elders, and so -- so I'm aware.
- 21 So -- so when -- when I come to speak I -- I'm very
- 22 much aware of all the people in the room and very much
- 23 aware of -- of how I must conduct myself and what my
- 24 duties and responsibilities are in this -- in this
- 25 capacity.

1 And the -- the host chief, first of all,

- 2 he -- he stated something to me that he stated on his
- 3 opening remarks. And it's very hard for us to talk
- 4 like this, with our back against the majority of the
- 5 people. As Dene people, we're -- we find it difficult
- 6 not talking to everyone in a upfront basis, so excuse
- 7 me if I struggle a little, because it's very hard for
- 8 Dene people to do this.
- 9 I'd probably be over there if I had to
- 10 position my own seat because it's the respectful way a
- 11 Dene leader speaks to -- to people when he -- he comes
- 12 carrying the -- the authority I do.
- 13 And we are a part of the Akaitcho Tribal
- 14 Council. We are negotiating with some of the people
- 15 that have -- that are -- that present and that perhaps
- 16 have a little more status than us or feel that it's
- 17 been given, and it bothers us; it concerns us. And
- 18 that's something that impacts us, our relations, that
- 19 no one discusses.
- 20 Because of the Diamond mines, it has
- 21 strained our traditional relationships. And for a Dene
- 22 person, or even a Aboriginal person, and I might even
- 23 add a longstanding northerner, you guys can understand
- 24 that and the importance of forever being mindful of
- 25 those relationships because when you live in the north,

- 1 you're a team.
- 2 And -- and if you don't perform within
- 3 that team, then people become at risk and people could
- 4 be injured or -- or things could befall them that make
- 5 it difficult for all of us to -- to live.
- I noticed the host chief, he mentioned
- 7 the -- as I -- we have written down there's, For as
- 8 long as the sun shines, the river flows, and the grass
- 9 grows. And he's right when he mentions his duties and
- 10 responsibilities in that context to the very land that
- 11 we're speaking about.
- 12 And I'm here to remind you that I, too,
- 13 have that equal responsibility, that equal duty,
- 14 because I too am a signatory. And I'm a direct
- 15 descendent to the signature.
- 16 So my authority in all this is something
- 17 I take very serious. And -- and it's important that,
- 18 when I convey these things, that I do it in a manner
- 19 that -- that recognizes the people I come from and
- 20 their place within that land, and the way that we
- 21 conduct ourselves and the dignity that we -- we will
- 22 display as we try to help in what we want to do here.
- The authority of that man is equally so.
- 24 When I die and I meet the Creator or God, He's going to
- 25 ask me about this because I was given that

- 1 responsibility. When I go home and I speak to the
- 2 people in my community, they're going to ask me because
- 3 they gave me an authority. They elected me to their
- 4 council, which is a part of Treaty 8, which this mine
- 5 sits on.
- 6 And that is the purpose and reason I am
- 7 here. I'm not here only because I want to get in on
- 8 it. I'm here for very serious reasons because my
- 9 treaty is -- is something that we were always taught.
- 10 We were taught our treaty and we were taught our
- 11 relations and we were taught our duties and our
- 12 responsibilities and to -- how to conduct ourselves.
- So I have to come here to assert my
- 14 treaty rights. I have to actually say it. I have to
- 15 actually say it so it's very clear to the Company, to
- 16 the Board, and to everyone behind me, because I assert
- 17 my treaty right to include the right to hunt, fish,
- 18 trap, gather, and to sustain my lovely -- livelihood in
- 19 this -- in this area. And this is my traditional
- 20 territory too. It is.
- 21 And in the Dene world, you think
- 22 ownership -- you know, one person owns one thing,
- 23 another person owns another. Well, that's not how it
- 24 really works in the Dene world.
- 25 So when the Yellowknives say it's

- 1 theirs, when Lutsel K'e say it's theirs, when I say
- 2 it's theirs -- mine, it's not a contradiction. It
- 3 flows in line. It's all of us.
- In the end, if we were asked, Who owns
- 5 that territory?, every one of them would tell you he
- 6 does. We just have certain amounts of gifts from that
- 7 land, a lot of responsibility, and a little bit of
- 8 authority.
- 9 So for me, I'm here only basically to
- 10 impress upon you to really show you the extent of my
- 11 territory. I -- I'm from the South Slave, and I know
- 12 it's really hard to remember us sometimes by
- 13 governments, by even the Board or by companies because
- 14 we're kind of out of the way.
- 15 But that -- that's no excuse to -- to
- 16 not recognize me, to not treat me in a manner that is
- 17 equal, and everyone else that asserts their rights the
- 18 same as mine within that area. And this is my socio-
- 19 economic use area.
- 20 Before we went on people saying who's
- 21 who within the land and we used our own integrity and
- 22 our honesty to -- to tell people, Well, maybe you
- 23 should go see that guy because he's been in that area,
- 24 you have to talk to him, that was the Elders in my --
- 25 my father's days. They're really good at doing that.

- Now, within this modern time, it -- it
- 2 gets tricky. And if you don't listen, you could be
- 3 confused about exactly who you should be speaking to,
- 4 who the benefits should go to, and who has to be a part
- 5 of these things when it comes to authorities,
- 6 responsibilities, and duties.
- 7 Because we don't always treat each other
- 3 the way we used to. The rush for economies, the rush
- 9 just to get by, the rush to fix your communities up and
- 10 prepare them for these kind of development pressures us
- 11 into kind of taking care of our own. When, in fact,
- 12 the Elders that taught me also made me very mindful
- 13 that I don't only come and speak selfishly for myself
- 14 and for my people. I come to speak for everyone else
- 15 in this room. Because that is my duty, and that's the
- 16 kind of authority and dignity that I have to bring
- 17 here.
- And I'm not sure if I can even
- 19 accomplish that to any kind of a degree. But what I am
- 20 sure about is I get my little five (5) minutes here,
- 21 and I can put it on the table, and who knows? And if I
- 22 continue to do that each and every time, maybe things
- 23 will get better. Maybe people will get it clearer that
- 24 when these things occur, that you have to come and see
- 25 the people of the Deninu Kue First Nation also.

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1 When benefits and -- and stuff occur,
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- 2 that you have to ensure that we are included, because
- 3 that's the only right way to do things in a manner that
- 4 recognizes and not only respects that treaty, but
- 5 respects all the people of that area and our
- 6 forefathers. Because we were taught to do that. And I
- 7 remember, and that's why I'm here doing that.
- 8 There was a time when I first started, I
- 9 was very young. And, you know, you kind of think you
- 10 know everything, and you -- you do everything for drama
- 11 and effect. And, you know, we were good at saying, No,
- 12 we -- we disagree with the mine. I don't know why, but
- 13 we just disagree with it. Gone are those times. And
- 14 we were forced to, because people just would not
- 15 listen, or wouldn't include us, or half-heartedly do
- 16 so. So we had to take strong stances before where --
- 17 our -- our positions on -- on these kinds of things
- 18 were, No, not unless you do certain things.
- 19 Now, we support responsible development,
- 20 respectful development, development that recognizes
- 21 people that makes efforts that, you know, that truly
- 22 shows the character of how you say you value us, and
- 23 that very land that you want to get something.
- 24 For the Dene people, if you get
- 25 something from that land, you have to give it back to

- 1 that land. Not me, not Lutsel K'e, not what you ever.
- 2 Those you have to do in a different way, but that land
- 3 has to be given something by you guys. You're the ones
- 4 sticking shovels and driving all over it. Because
- 5 that's what we do as Dene people in our small, little
- 6 way, in our small, little impacts when we travel the
- 7 land. We do that.
- 8 So I'm here to -- to tell you that,
- 9 yeah, we can get behind proper and responsible
- 10 development, respectful development. But we have
- 11 concerns. The Deninu Kue people have concerns and
- 12 recommendations that need to be addressed to ensure
- 13 that this de -- development is minimal infringement and
- 14 effect on our Aboriginal and treaty rights. And it's
- 15 really been tricky, because when you're from the South
- 16 Slave, people can get confused about -- about that.
- 17 But my area is very clear. My treaty is
- 18 very clear. It's math. I mean, where is -- where are
- 19 -- where are people confused? You know, there are four
- 20 (4) signatories there. You track down the descendants
- 21 of those four (4) people. That's who you go see.
- 22 That's how you -- you bring about inequality, because
- 23 quite frankly, one (1) of my regrets in all this is
- 24 that nobody recognized that you messed with
- 25 relationships that were there for thousands of years,

- 1 good relationships that taught us how to work together
- 2 to survive, and are dignified in a good way.
- 3 You messed with that, and you don't even
- 4 know that. None of you. I've never heard you mention
- 5 it. You messed with our relationships when it came to
- 6 the people of the Yellowknives. People of Lutsel K'e
- 7 or the Tlicho people. It kind of got harder, because
- 8 we had to be way in the backside yelling, and when you
- 9 do that, it doesn't paint you in good light.
- 10 But you have to do that. If you don't
- 11 do that, people will just forget you. We can't be
- 12 forgetting. The host Chief mentioned his thing to you.
- 13 It's identical in the position I am. There's duties on
- 14 that land that I have to answer for. So it's hard for
- 15 me to sit here, and watch people who make decisions
- 16 that put that in light of those things when I'm going
- 17 to have to answer for it eventually through my
- 18 authorities, and through the natural relations with the
- 19 land, the water, the air. And -- and our God. To our
- 20 Elders, and to our young people to come.
- 21 It's very hard. So that's -- that's
- 22 basically what I wanted to bring here in terms of an
- 23 introduction. I will pass on to Marc to -- to handle
- 24 the science, and this is probably the last time you're
- 25 really going to hear from me, because now we're going

- 1 to just do science. Thank you very much.
- MR. MARC D'ENTREMONT: Thank you,
- 3 Patrick. So it's Marc d'Entremont again for the DKFN.
- 4 So just to continue, so some of the general comments we
- 5 have about the work completed to date. I just want to
- 6 recognize that there seems to be a lot of information
- 7 gaps despite Dominion Diamond committing to doing a lot
- 8 of work in the interim, partly around a lot of the
- 9 Mitigation and Monitoring Management Plans and stuff.
- 10 That -- it's -- that -- that information
- 11 still isn't present yet, and now the Review Board is in
- 12 a situation that they have to make a decision with a
- 13 certain level of uncertainty, and then the onus is then
- 14 put on the next regulatory stage, so during the
- 15 permitting stage, that the mitigations that come out of
- 16 these plans will -- will in fact be effective.
- 17 So it seems that there's a bit of a
- 18 disconnect in the whole environmental assessment review
- 19 process, but it seems to be the way things have gone.
- 20 But we just want to make that comment.
- 21 So for the hearings this week, as
- 22 mentioned, we've got some concerns about air quality,
- 23 caribou, fish, et cetera, that we'll discuss later this
- 24 week. So with specific -- specific regards to air
- 25 quality, in the DAR, Dominion Diamond is going to chose

1 the assessment end point as compliance with applicable

- 2 regulatory ambient air quality standards and
- 3 objectives, which seems pretty straightforward.
- 4 And then you think you could make a
- 5 really good clear distinction between what an effect is
- 6 and what an effect isn't. But as we saw with some of
- 7 the other presentations, there has been exceedances of
- 8 some of the standards, so that it -- it's not -- they
- 9 haven't met the assessment end point. However, the
- 10 determination was that the effects was not significant.
- 11 And again, that -- that determination is
- 12 made primarily on the fact that, you know, these
- 13 exceedances are confined to, and I highlight here,
- 14 areas immediately adjacent to project activities, and
- 15 as has been stated before, the effects will be
- 16 reversible.
- 17 So in that information, it's -- it's
- 18 again not super clear, the sort of spatial designation
- 19 of area immediately adjacent and such. So to kind of
- 20 bring back the point of -- some of the line of
- 21 questioning today about where the monitoring will
- 22 happen, and -- and the -- again, the sort of triggers
- 23 and criteria for that monitoring.
- 24 And we -- we want to raise these points
- 25 because air quality obv -- obviously has implications

- 1 on humans, vegetation that was mentioned before,
- 2 caribou and aquatic resources, so it's -- it's a --
- 3 it's a critical resource that needs to be protected and
- 4 -- and obviously monitored effectively. And we want to
- 5 ensure that -- that any decisions coming from this
- 6 process take that into consideration.
- 7 So in closing, we have a recommended
- 8 measure kind of similar to the one that the Monitoring
- 9 Agency has proposed, although theirs was a bit more
- 10 specific. We'd like to see a -- an effective air
- 11 quality mitigation and monitoring program be
- 12 implemented to test the predictions of the DAR.
- 13 And I -- in our closing, written
- 14 arguments, so we'll provide a bit more detail around
- 15 this particular one, as well, with the objective of, as
- 16 I said, providing a lot more direction during -- to the
- 17 next sort of stage of this regulatory process in
- 18 specific regards to permitting.
- 19 So that concludes our presentation. And
- 20 we thank the -- the Board for their attention.

- 22 QUESTION PERIOD:
- 23 THE CHAIRPERSON: Thank you, Deninu Kue
- 24 First Nations. Questions for Deninu Kue First Nations
- 25 from the Monitoring Agency?

1 MR. BILL ROSS: We have no questions.

- 2 Thank you, Madam Chair.
- 3 THE CHAIRPERSON: Questions, Government
- 4 of the Northwest Territories?
- 5 MS. LORRAINE SEALE: Lorraine Seale,
- 6 GNWT. No questions.
- 7 THE CHAIRPERSON: Questions,
- 8 Yellowknives Dene First Nation? Quest -- questions
- 9 from Lutsel K'e Dene First Nation?
- 10 MR. PETER UNGER: Peter Unger, Lutsel
- 11 K'e Dene First Nation. We'd like to thank Deninu Kue
- 12 for their presentation, but we have no questions.
- 13 Thank you.
- 14 THE CHAIRPERSON: Questions, Tlicho
- 15 Government?
- MS. GRACE MACKENZIE: Grace Mackenzie,
- 17 Tlicho Government. We have no questions.
- 18 THE CHAIRPERSON: Questions,
- 19 Environment Canada?
- 20 MS. SARAH-LACEY MCMILLAN: Sarah-Lacey
- 21 McMillan, with Environment Canada. We have no
- 22 questions.
- 23 THE CHAIRPERSON: Questions, Fisheries
- 24 and Oceans Canada?
- 25 MS. JULIE DAHL: Julie Dahl, Fisheries

- 1 and Oceans Canada. No questions.
- THE CHAIRPERSON: Questions, North
- 3 Slave Metis Alliance?
- 4 MR. SHIN SHIGA: Shin Shiga, North
- 5 Slave Metis Alliance. We have no questions.
- 6 THE CHAIRPERSON: Questions, Diavik
- 7 Diamond Mines?
- 8 MR. GORD MACDONALD: Gord MacDonald,
- 9 with Diavik. No questions.
- 10 THE CHAIRPERSON: Questions, Fort
- 11 Resolution Metic Council? Questions, Transport Canada?
- MR. CHRISTOPHER AGUIRE (BY PHONE): No
- 13 questions from Transport Canada.
- 14 THE CHAIRPERSON: Questions, Dominion
- 15 Diamond Ekati Corporation?
- 16 MR. RICHARD BARGERY: Richard Bargery,
- 17 Dominion Diamond. I'd like to thank Patrick and Marc
- 18 for the presentation. We have no questions.
- 19 THE CHAIRPERSON: Questions from Review
- 20 Board staff and counsel?
- 21 MR. MARK CLIFFE-PHILLIPS: Thank you,
- 22 Madam Chair. There's no questions from staff or legal
- 23 counsel.
- 24 THE CHAIRPERSON: Questions from Review
- 25 Board members?

1 Thank you, Deninu Kue First Nations for

- 2 your presentation. This concludes the day that we have
- 3 for the presentations, and we'd like to let you know
- 4 that at six o'clock, we will reconvene for the public
- 5 comments.
- 6 Tomorrow we start at 8:30 in the
- 7 morning, and tomorrow we'll be dealing with caribou and
- 8 wildlife. So for those we -- that are interested,
- 9 we'll see you back here at six o'clock. Thank you.

10

- 11 --- Upon Recessing at 5:22 p.m.
- 12 --- Upon Resuming at 6:18 p.m.

- 14 PUBLIC COMMENTARY:
- 15 THE CHAIRPERSON: At this time we would
- 16 like to reconvene, and we would like to open up this
- 17 meeting with the public comments section. So we have
- 18 two (2) people listed, but if there's anyone else that
- 19 would like to sign up for the public comments, we would
- 20 ask that you sign up at the front door where you came
- 21 in. You still have an opportunity to put your name on
- 22 the list.
- 23 We have the first speaker, and I don't
- 24 know if they're online yet or not, and it's the Fort
- 25 Resolution Metis Council.

1 (BRIEF PAUSE)

2

- 3 THE CHAIRPERSON: Okay. We'll move on
- 4 to the next presentation, or the next speaker. It's
- 5 the Kitikmeot Corporation. If you could come to the
- 6 table and make your statements?

7

B (BRIEF PAUSE)

- 10 MS. CHRISTY SINCLAIR: My name is
- 11 Christy Sinclair. I'm the director for business
- 12 relations with the Kitikmeot Corporation. We'd like to
- 13 thank the Board -- the Review Board for this
- 14 opportunity to allow Kitikmeot Corporation to
- 15 communicate our position and our hopes for the project.
- 16 Kitikmeot Corporation serves as the
- 17 business arm for the Kitikmeot Inuit Association, and
- 18 we are entrusted by KIA, the Inuit Association, to
- 19 pursue opportunities that build economic -- an economic
- 20 base in the Kitikmeot region.
- Our mandate is to develop business,
- 22 employment, and training opportunities for the Inuit
- 23 benef -- beneficiaries of the Nunavut Land Claim
- 24 Agreement who are within the Kitikmeot region of
- 25 Nunavut.

1 Kitikmeot Inuit Association, along with

- 2 the Hamlet of Kugluktuk, are the only Nunavut-based org
- 3 -- organizations that are signatories to an impact
- 4 benefit agreement with the Ekati mine.
- 5 The construction and operation of the
- 6 NWT's diamond mines have been a critical factor in
- 7 Kitikmeot Corporation's development and ongoing
- 8 successes. Some of Kitikmeot Corporation's earliest
- 9 major contracts were -- were procured from the Ekati
- 10 mine. For example, the extensive work with Nuna
- 11 Logistics, a company that is owned -- that is Inuit
- 12 owned -- that is 51 percent Inuit owned.
- 13 Kitikmeot Corporation's important
- 14 relationship with the diamond mines has been critical
- 15 to the development of other -- of many of our other
- 16 businesses as well. We are the proud owners and joint
- 17 venture partners of over twenty (20) companies, and
- 18 many of these companies were stra -- strategically
- 19 established to directly respond to the needs of the
- 20 mining industry.
- 21 Because the mine is within the NWT
- 22 boundaries, and because the majority of the IBA
- 23 signatories are based in the NWT, Nunavut organizations
- 24 have to try extra hard to ensure that we benefit from
- 25 these type of opportunities made possible from the

- 1 regional resource development.
- 2 To respond to the added challenges that
- 3 we face, we've currently opened an office in
- 4 Yellowknife to help advance our goal of strengthening
- 5 our relationship -- our relationships with the NWT's
- 6 resource sec -- sec -- sector to gain more benefits for
- 7 the Inuit impacted by these developments.
- 8 Unemployment rates are high in our
- 9 communities, particularly for young people, and
- 10 demographically, our communities are very young. Inuit
- 11 from the Kitikmeot region, many of whom actually live
- 12 in the NWT, have benefited from employment generated by
- 13 the diamond mines either as direct employees or as
- 14 employees of Kitikmeot Corporation companies.
- 15 It's also worth noting that Inuit have
- 16 received training at the diamond mines that has helped
- 17 them to access employment elsewhere. The diamond mines
- 18 have provided other social benefits. Perhaps the most
- 19 notable example was the construction of the Kugluktuk
- 20 Visitor's Heritage Centre, of which the Ekati mine was
- 21 the biggest contributor to the building of the centre.
- 22 Benefits generated from the Kitikmeot
- 23 Corporation Companies working at the diamond mines also
- 24 supports Kitikmeot Inuit Association's initiatives to
- 25 deliver social and cultural programs. Kitikmeot

- 1 Corporation wants to voice its support of the Jay pipe
- 2 expansion project.
- When the Review Board makes the
- 4 decision, Kitikmeot Corporation hopes that you take
- 5 into account the important role that the diamond mine -
- 6 that diamond mining has played in the social and
- 7 economic development of the Kitikmeot region,
- 8 especially the development of Inuit-owned businesses
- 9 serving the resource sector.
- 10 As the Review Board makes its
- 11 determination of significance concerning the Jay pipe
- 12 expansion, and it considers any potential mitigation
- 13 measures that it might want to impose on this project,
- 14 it is critical to keep in mind that the fact -- to keep
- 15 in mind the fact that such mitigation measures have --
- 16 can have a very pronounced economic effect on the
- 17 Project's overall viability.
- 18 Mitigation measures that impose a
- 19 significant economic burden on the Project have, among
- 20 other things, the potential to reduce procurement
- 21 opportunities for Aboriginal-owned companies.
- 22 Kitikmeot Corporation and other Aboriginal development
- 23 corporations will get squeezed as well. Greater
- 24 construction and operating costs can also lead to a
- 25 reduction in the other social benefits that we have

- 1 received over the years of the Ekati's operation.
- 2 Please, keep this at the forefront of
- 3 your thinking as you sit to make your decisions. Thank
- 4 you for the opportunity to make this statement.
- 5 Kitikmeot Corporation also thanks the Review Board for
- 6 its intention to go to Kugluktuk on the 21st of
- 7 September so that the community mem -- so that the
- 8 community members can present their views concerning
- 9 the project. This gesture is greatly appreciated.
- 10 Koana.
- 11 THE CHAIRPERSON: Thank you for your
- 12 presentation. Do we have the Fort Resolution Metis
- 13 Council online?

14

15 (BRIEF PAUSE)

16

- 17 THE CHAIRPERSON: Do we have a list of
- 18 other speakers? No?

19

20 (BRIEF PAUSE)

- 22 THE CHAIRPERSON: We're just debating
- 23 up here. We -- we don't have anyone else waiting or
- 24 online, and there's two (2) more days of opportunity
- 25 where public hearings -- or public -- the public will

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   have an opportunity to speak. So we'll wait another
   few more minutes.
 3
                          (BRIEF PAUSE)
 5
                   THE CHAIRPERSON: What we'll do right
 7
   now is we'll break for fifteen (15) minutes and give an
   opportunity for others to speak if they do so wish.
   And maybe the Fort Resolution might call in.
                                                  If there
   is no other people in fifteen (15) minutes when we come
10
11
   back from break, we'll call it an evening. Thank you.
12
13
   --- Upon recessing at 6:29 p.m.
14
   --- Upon resuming at 6:40 p.m.
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16
                   THE CHAIRPERSON: We have another
17
   speaker for the public comments, and I would like to
18
  ask Tom Hoefer to come up.
19
20
                          (BRIEF PAUSE)
21
2.2
                  MR. TOM HOEFER: Thank you very -- very
23
   much, Madam Chair. And I -- I feel like I'm
24
   disappointing everybody, because it was like they could
25
   have gone home if I wouldn't have shown up. Is that
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- 1 correct?
- 2 So thank you very much, Madam Chair, for
- 3 allowing me to say a few words tonight. I -- I wanted
- 4 to come and make a few positive statements about the
- 5 Ekati mine, and -- and the reason that I wanted to do
- 6 that is that EA processes tend to focus on concerns.
- 7 And there are usually very few of the
- 8 population that come out and speak to the positives.
- 9 And so I think it's important to remind ourselves of
- 10 what the -- good the mine has done over its life so we
- 11 don't forget that balance in these discussions.
- Now, why am I doing this? Well, as the
- 13 son of a miner, a -- a Con miner actually, I know
- 14 firsthand that mining helps put bread on the table.
- 15 And that helps me out a lot in my job, which is with
- 16 the NWT Nunavut Chamber of Mines.
- 17 And our Chamber of Mines, as you all
- 18 know, is an industry association that's been around
- 19 since 1967 now, and our role is to champion on behalf
- 20 of a strong minerals industry, one that's beneficial
- 21 for northerners and one that's environmentally
- 22 responsible so that it will continue to put bread on
- 23 lots of tables.
- Now, I want to borrow shamelessly from a
- 25 great statement I heard this summer from Steve Nitah

- 1 from Lutsel K'e when he was speaking about a park on
- 2 the East Arm. And he said, This is not your
- 3 grandfather's park, to signal that there's a difference
- 4 today.
- 5 Well, Ekati is not your grandfather's
- 6 mine. As a matter of fact, it isn't even my father's
- 7 mine. Times have changed a lot, and -- and I think
- 8 some people forget about that, and particularly because
- 9 there's so much news out there about the Giant mine and
- 10 of course the clean-up that's going on with that
- 11 historical mine.
- 12 So I think it's important to remember
- 13 that Ekati really helped usher in a whole new era of
- 14 mining with notable achievements in the areas of
- 15 safety, socio-economic commitments and successes, and
- 16 environmental standards. And I want to just speak to
- 17 those quite briefly.
- 18 If we look at safety, the safety's the
- 19 highest value at Ekati, and they've achieved very low
- 20 lost-time injuries and a very high safety record. The
- 21 mine is certified to the British Occupational Health
- 22 and Safety Management Standard, the 18001 standard, and
- 23 we've never had that in the North before. That shows a
- 24 commitment to safety that's very, very high.
- 25 Ekati's also a multiple national winner

- 1 of the John T. Ryan Award which goes to show what can
- 2 be done when you have high standards.
- 3 And I -- and I think their style is
- 4 really infectious. How many times do you go to
- 5 meetings nowadays, and at the start of the meeting,
- 6 there's a safety share? That never used to exist in
- 7 the old days of all of our meetings, but now we're
- 8 doing it, even at government meetings.
- 9 How many times do you see people backing
- 10 into their parking spot because it's sort of grown on
- 11 them from employees coming home, and they're doing it
- 12 at home now as part of that safety standard? So that
- 13 kind of a safety commitment is also infectious to the
- 14 rest of us.
- 15 Ekati has also made significant socio-
- 16 economic commitments and achieved successes in that
- 17 area. Those commitments are articulated in a socio-
- 18 economic agreement, which was the first for mining in
- 19 the Northwest Territories. Also in impact benefit
- 20 agreements, which were the first for mining in the
- 21 Northwest Territories.
- The northern and Aboriginal
- 23 participation is a game changer and I -- I really find
- 24 it heartening to see how many of their employees have
- 25 passed the fifteen (15) year mark now, which shows that

- 1 they've had long-term success at -- at getting trained
- 2 and staying on the job. And I think that's a real
- 3 generational game changer in the communities to have
- 4 parents, brothers, sisters, family that work in a job
- 5 for that long a period of time. That will be
- 6 infectious as well.
- 7 And so it's critically important, I
- 8 think, to community success that this mine continues to
- 9 operate for this proposed extended eleven (11) year
- 10 mine life. Their northern business spending is
- 11 exceeding \$4 billion to date and has really helped fuel
- 12 a whole new creation of Aboriginal businesses in the
- 13 mining industry in the Northwest Territories, if not in
- 14 Canada.
- And of course, there's tens of millions
- 16 of dollars in community spending, and donations, and
- 17 various other sponsorships that's paid out regularly.
- 18 And I think we can't forget about their contribution as
- 19 well to the almost \$40 million that's been shared in --
- 20 in diamond royalties now with Aboriginal groups that
- 21 have a settled claims and of course more that will come
- 22 with the devolution agreement sharing.
- Ekati also operates to high
- 24 environmental standards. They signed the first every
- 25 environmental agreement with the government in the

- 1 Northwest Territories. They have an environmental
- 2 management system that's certified to the International
- 3 Standards Organization, the ISO 14001, something we
- 4 never had before at mines in the north. And they have
- 5 hundreds of millions of dollars. I think it's two
- 6 hundred and fifty-four (254) or so in reclamation
- 7 security, something that our old mines never had.
- 8 That's part of the 'not your grandfather's mine'.
- 9 And Ekati was the first to put in place
- 10 an oversight body, the Independent Environmental
- 11 Monitoring Agency and I -- I think I actually have to
- 12 put some kudos to John Donihee, who actually I think
- 13 helped fuel that in -- in the original hearings back in
- 14 the -- however many years ago that was now.
- 15 So Ekati is critically important in the
- 16 big picture, in other words, our economy. Ekati
- 17 launched us on a whole new path with the discovery and
- 18 the mining of diamonds in the Northwest Territories.
- 19 Their world class mine has helped elevate Canada and
- 20 the NWT now to third place in the world for the value
- 21 of diamonds produced. It's pushed mining to be as high
- 22 as 50 percent or more of our economy.
- 23 And if I might, I'd like to table some
- 24 evidence for you later to read in the form of a couple
- 25 of documents. One is one (1) called Measuring Success

- 1 that we produce that amalgamates all of their
- 2 contributions as well as the other mines to the NWT
- 3 economy and to communities. And the other one (1) is a
- 4 presentation that I gave to the Canadian Northern
- 5 Development Minister's Conference earlier this summer
- 6 in which they asked for a success story and I -- I told
- 7 the story of the history of diamonds and -- and the
- 8 role that Ekati's played in doing that.
- 9 Let me say that we're in very difficult
- 10 times right now in the mining industry. If you look at
- 11 the calendar for mine openings and closings you won't
- 12 see much on the horizon. Yeah, we see Gahcho Kue
- 13 coming on stream next year, but we also see Ekati
- 14 closing in four (4) years without this extension and we
- 15 see Diavik closing four (4) years after that.
- 16 We also thought we'd see Cantung mine
- 17 going for a number of years and now it's in a
- 18 bankruptcy situation with not much left on its horizon.
- 19 At one (1) time we were really optimistic that we'd see
- 20 a number of advanced projects become mines, you know,
- 21 the NICO, the Nilacho (phonetic), the Prairie Creeks,
- 22 the Ties (phonetic), the Pine Points. While some of us
- 23 were very excited to see that opportunity, that
- 24 optimism is now weaning, because all of those advances
- 25 projects are struggling now in this marketplace.

And even if we could wave a magic wand

- 2 and make those mines come on stream, if you total up
- 3 the workforce of all of those mines, they just equal
- 4 one (1) Ekati, which gives you a sense of the -- of the
- 5 size of this mine when I say it's a world class mine.
- 6 At fifteen hundred (1,500) workers it takes a lot of
- 7 these small mines to even equal that. So it would be a
- 8 tremendous loss if the mine did not continue on.
- 9 And even if we did wave that wand and
- 10 those mines come on stream, then four (4) years later
- 11 we lose Diavik, which is another nine hundred (900)
- 12 workers. So it's not a really particularly exciting
- 13 time looking down the horizon and it's going to be very
- 14 important to our economy and to our communities and to
- 15 our businesses to see the Ekati mine continue mining
- 16 for another eleven (11) years.
- 17 Unless we think that exploration is
- 18 going to help, help us find new mines, it's really
- 19 dismal. The NWT has dropped to almost last place in --
- 20 in Canada for exploration investment over the last
- 21 seven (7) years. And we've done that while other
- 22 jurisdictions prospered. So we've already got some
- 23 made at home problems that we're trying to address and
- 24 we're trying to work with Aboriginal governments and
- 25 public governments to -- to help fix this.

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1 But what it means is that we don't have

- 2 a lot of exploration investment going on right now.
- 3 And it takes a lot of bingo cards to win and bingo. It
- 4 takes a lot of exploration projects to be able to have
- 5 one (1) that emerges as a mine and so that doesn't look
- 6 very healthy either right now.
- 7 So I -- I won't speak for very long. I
- 8 want to just conclude now and -- and just conclude by
- 9 saying that that's why it's very important that you and
- 10 Dominion Diamonds have success during your
- 11 deliberations. Your success, from my perspective, will
- 12 see Dia -- see Ekati continue to mine for another
- 13 eleven (11) years, and to do so environmentally
- 14 responsibly, and to do so by creating significant
- 15 benefits for our residents, and for our northern
- 16 businesses and for our governments.
- 17 So I want to wish you, and I want to
- 18 wish Dominion Diamonds great success here in -- in
- 19 seeing this project through, and -- and having the
- 20 outcome that the mine continues to operate for another
- 21 eleven (11) years. And with that, thank you very much
- 22 for your time.
- 23 THE CHAIRPERSON: Thank you. At this
- 24 time then we would like to adjourn the hearing, and
- 25 we'll start tomorrow morning again at 8:30 in the

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  morning since we have no more public speakers.
 2
                   Thank you very much for those that came
   out, and made their presentations. Thank you to the
 4 staff, the translators, to everybody. To our staff
 5 that helped get this all organized, and to the Board
 6 members for coming and asking the questions, too.
 7 Thank you, all, and good night.
 8
   --- Upon adjourning at 6:50 p.m.
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15 Certified correct,
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19 Robert Keeleghan, Mr.
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